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Government of Newfoundland and Labrador Office of the Premier



November 12, 2010

Honourable Peter MacKay
Regional Minister for Nova Scotia and Newfoundland and Labrador, WOV 12 2010
File # 200-9678

Dear Minister MacKay:

The Government of Newfoundland and Labrador is in the final stages of negotiations to develop the Lower Churchill hydroelectric project and I anticipate a final agreement being concluded imminently. I am writing to inform you of the enormous benefits this project will have for Newfoundland and Labrador, and for Atlantic Canada and the country as a whole. I am also requesting the Government of Canada play a role in this project through the provision of a loan guarantee to the Government of Newfoundland and Labrador.

The Government of Newfoundland and Labrador, through our provincial energy crown corporation, Nalcor, will lead the development of the generating and transmission facilities, with Emera Energy of Nova Scotia partnering with us on the transmission portion of the project. The project concept is fully supported by the Government of Nova Scotia and is consistent with the energy objectives of all Atlantic Canadian provinces.

It is our intention to move forward with the Lower Churchill project in a responsible and phased approach consistent with the province's 2007 Energy Plan. As you know, the Lower Churchill River system is comprised of an 824 megawatt development at Muskrat Falls and a 2250 megawatt development at Gull Island. We intend to move forward with the development of Muskrat Falls first, with construction starting as early as next year pending release from the environmental assessment process. Given that agreements with the Innu nation have been reached regarding impacts and benefits related to the Lower Churchill, redress for the Churchill Falls development, and a land claim agreement in principle, we believe this schedule to be a realistic and achievable target. This agreement is subject to ratification.

Energy from Muskrat Falls will be shipped to the island of Newfoundland via a subsea link from Labrador and will be used to meet the growing energy needs of the population and eliminate non-renewable, expensive thermal generation on the Island. In fact, once Muskrat Falls is operational, more than 98% of the province's electrical energy generation will be from a renewable source. Furthermore, it will provide the people and businesses of Newfoundland and Labrador with stable rates for generations to come, in addition to an appropriate return to our provincial treasury.

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forward are significant – in excess of \$6 billion, with the bulk being sourced from Newfoundland and Labrador.

Due to the significant borrowing requirement necessary to move this phase of the project forward, I am seeking the support of the Government of Canada through the form of a loan guarantee for the generation facilities at Muskrat Falls and the Labrador – Newfoundland transmission link. Given that the federal government's tax revenue will be more than double that of the Government of Newfoundland and Labrador, and the extraordinary benefits that will be created for the entire country, the business case for a loan guarantee is sound.

Following his public commitments in December, 2005, and again in a letter to me in January 2006, I have discussed the matter of a loan guarantee with the Prime Minister on numerous occasions. He has stated his willingness to entertain the loan guarantee provided the Province provides an appropriate level of financial documentation. My government is prepared to provide full access to our economic analysis as soon as an agreement is finalized, which could be any day now.

Providing support for development of the Lower Churchill would be consistent with other Government of Canada initiatives. From a climate change perspective it would complement the significant federal spending and partnerships in Western Canada to advance carbon capture and storage projects. The Federal Government provided loan guarantees and financial support to the Trans Canada Pipeline in view of the perceived risks and the magnitude of capital required for that project. Hydroelectric and power transmission projects in Yukon and British Columbia have been approved under the Green Infrastructure Fund as part of the Federal Government's economic stimulus efforts. In the mid-sixties the Federal Government provided support to Manitoba for the development of the 1272 KW hydro electric project at Kettle Rapids on the Nelson River and associated HVdc transmission facilities. While the above supports relate specifically to the energy sector, we also note that the Federal Government has provided substantial supports for the aerospace and forestry industries in Quebec and the automotive industry in Ontario, among others.

Thank you in advance for your consideration of this proposal. We look forward to hearing from you at your earliest opportunity.

Yours sincerely,

DANNY WILLIAMS, Q.C.

Premier