LOWER CHURCHILL HYDROELECTRIC GENERATION PROJECT JOINT REVIEW PANEL

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COMMISSION D'EXAMEN CONJOINT

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Volume 32

JOINT REVIEW PANEL

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1	Happy-Valley Goose Bay, NL
2	
3	Upon commencing at 8:33 a.m.
4	CHAIRPERSON GRIFFITHS: Good
5	morning, ladies and gentlemen. I'm sorry that
6	we've kept you waiting to get started here. I'm
7	glad to see you back.
8	We've as you know, the panel
9	was in Sept Iles in St. John's and Sept Iles last
10	week. In St. John's we held general sessions and
11	in Sept Iles we held a total of six individual
12	community sessions at which six of the Quebec Innu
13	communities came forward to give their
14	presentations to the panel. It was an excellent
15	week.
16	OPENING REMARKS:
17	CHAIRPERSON GRIFFITHS: So now
18	before I go on to what the plan is for today, I'd
19	just like to look a little bit ahead.
20	As you know, we're in our last
21	week and we have sessions for closing remarks on
22	Thursday and Friday. The registration to make
23	closing remarks has now closed, and I just want to
24	a little reminder to any of you who are
25	registered for those sessions that the panel cannot

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- 2 It's a time for you to reflect on
- 3 all the information that's been brought forward to
- 4 the panel and to give us your views.
- If there is any new information
- 6 that gets put in to the closing remarks, the panel
- 7 will simply have to disregard it. But we certainly
- 8 are inviting you to present your interpretation of
- 9 what you've heard and, you know, if your views have
- 10 evolved over the course of the hearings we'd be
- 11 very happy to hear that and for you to highlight
- 12 that.
- There will also be no questioning
- 14 during the closing remarks sessions. You will
- 15 basically be listening to people present to us.
- The schedule is available on the
- 17 web or you can get it from the Secretariat.
- Now, today's session was billed as
- 19 a general session, and it was an additional one
- 20 that the panel decided to add. And we're going to
- 21 be running the session until about 12:30 this
- 22 afternoon.
- 23 And the purpose -- it has a very
- 24 specific purpose, which is to address the two
- 25 reports that were provided to the panel at their

1	request	

- 2 One of them is -- was Undertaking
- 3 number 54, and it was in response to questions the
- 4 panel asked regarding the future fish assemblage.
- 5 And the second one was a letter sent to us by
- 6 Nalcor in response to our letter regarding requests
- 7 for more information on economic justification of
- 8 the project and comparison of generation options to
- 9 meet island demand.
- 10 So those are the two topics for
- 11 this morning.
- 12 And as you know, we didn't invite
- 13 registrations for this session, so the way it's
- 14 going to go is that the Proponent will be making a
- 15 brief presentation on each of these two topics, so
- 16 the first half of the agenda is dedicated to the
- 17 future fish assemblage.
- 18 And after their presentation, the
- 19 panel has a number of questions in each case. And
- 20 then there will be time in which we will invite
- 21 other people present, and essentially you can ask
- 22 questions of the Proponent or you can give a --
- 23 state your views. We're not trying to enforce some
- 24 kind of questioning-only rule.
- I guess it never worked anyway,

- 1 did it, so ---
- 2 But what we'll try to do, what
- 3 will be important is that we've got kind of limited
- 4 time and, you know, I want to see how many people
- 5 are interested in speaking to the panel.
- 6 We'll try and share the time out
- 7 as fairly as possible, so we appreciate if you can
- 8 keep your material really -- your questions or your
- 9 statements brief.
- Then we'll take a break and we'll
- 11 come back and we'll address the second topic in the
- 12 same way.
- I should just say that after this
- 14 session you have until 4 o'clock -- is that
- 15 correct? I have to look at the Secretariat. Four
- 16 (4) o'clock, thank you. Four (4) o'clock this
- 17 afternoon to submit any new information that you
- 18 want the panel to consider.
- 19 After 4 o'clock this evening, we
- 20 cannot receive any new information. So in other
- 21 words, if you find that there's not enough time
- 22 this morning for you to say all that you want to
- 23 say to the panel on either of these two topics,
- 24 you've got about three and a half hours if you can
- 25 go home and -- if you can prepare something in

- 1 writing and just email it to us by 4 o'clock and
- 2 then it comes in to the record and we will
- 3 certainly be very interested to read that. It
- 4 would be very helpful to us.
- 5 And I think that is all that I
- 6 need to say by way of opening remarks. I assume we
- 7 have no -- we're done for housekeeping. Yes.
- 8 So now I would like to invite the
- 9 Proponent to make a presentation on the future fish
- 10 assemblage.
- 11 --- PRESENTATION FROM NALCOR ON UNDERTAKING #54 BY
- 12 MR. JIM McCARTHY:
- MR. McCARTHY: Thank you and good
- 14 morning to the panel and ladies and gentlemen.
- 15 It's good to have an opportunity
- 16 again to go through the fish assemblage. What I'm
- 17 going to do is hit, I guess, some of the high level
- 18 non-technical description of the future fish
- 19 assemblage. And I'm sitting over here so I can use
- 20 the mouse to point out some stuff.
- Okay. The request, basically,
- 22 wanted an overview, and the overview was to be
- 23 broken down in three separate areas; and that is,
- 24 below Muskrat Falls, the Muskrat Falls reservoir,
- 25 the Gull Island reservoir, and predict the future

- 1 fish habitat during the transition period and post-
- 2 transition period.
- 3 And the description is in terms of
- 4 the fish assemblage, so I'll try to go through what
- 5 information I need to describe the habitats, what
- 6 parameters were used to predict the habitat that
- 7 would be both in those two periods and then to
- 8 discuss the fish assemblage.
- 9 I will start out by saying that
- 10 the prediction with the incorporation of the fish
- 11 habitat compensation strategy is that there will be
- 12 no change in the fish assemblage and the
- 13 sustainability and biodiversity of the fish
- 14 populations will be maintained.
- 15 And just very quickly, some of the
- 16 habitat descriptions that were provided in the
- 17 request included impoundment, turbine-related
- 18 mortality, erosion, water quality, habitat quality
- 19 and trophic shifts.
- I've put the impoundment and
- 21 turbine-related mortality at the beginning because
- 22 they're not really related to the different habitat
- 23 areas, but more related to either activities or the
- 24 facilities themselves, so I'll discuss those first.
- 25 CHAIRPERSON GRIFFITHS: Mr.

1	${ t McCarthy}$,	could	Ι	interrupt	you	for	one	second?

- MR. McCARTHY: Yeah.
- 3 CHAIRPERSON GRIFFITHS: I'm
- 4 finding the volume low. I don't know if other
- 5 people are as well. Not you, necessarily. I think
- 6 you're close enough.
- 7 I just wonder if we could get a
- 8 little more volume from the back? Thank you.
- 9 MR. McCARTHY: Is this better?
- 10 All right.
- 11 I'll try to speak a little bit
- 12 louder, I don't know if it will help or not.
- In terms of the impoundment what
- 14 we've described is that impoundment will occur
- 15 twice, once for each reservoir, and the prescribed
- 16 minimum flow release right now is 30 percent. That
- 17 equates to about 552 cubic metres per second,
- 18 downstream of Muskrat Falls.
- 19 And keep in mind, in terms of the
- 20 construction sequence, if Muskrat Falls is built
- 21 first with Gull Island afterwards, the habitat that
- 22 would be involved in the dewatering or the minimum
- 23 flow would be from Muskrat Falls downstream.
- What I wanted to do is just
- 25 quickly put up a comparison of the 30 percent

1	mean	annual	flow	to	some	other	rivers	that	are
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- 2 gauged by the Department of Water Resources.
- And, as you can see, the Alexis
- 4 River, its maximum flow in 2010, was about 4,801
- 5 cubic metres per second; just to put it in some
- 6 perspective, it is a large amount of water. But in
- 7 any case, associated with the impoundment will also
- 8 be fish relocation.
- 9 A fish relocation plan is
- 10 typically required for any water reduction by DFO
- 11 through either an authorization or a permit or at
- 12 least just a requirement, and that will be
- 13 implemented, similar as it has been for Nalcor at
- 14 Granite Canal.
- There will be surveys and
- 16 collection of fish, moving them out of areas where
- 17 they're stranded or isolated into small pools.
- 18 The other thing to note is that
- 19 there won't be any saltwater intrusion downstream
- 20 towards the mouth of the river, because of the 30
- 21 percent mean annual flow.
- With Muskrat Falls, the
- 23 maintenance of the 30 percent mean annual flow
- 24 during reservoir filling is actually conducted
- 25 through the spillways, so there's a great amount of

- 1 control in terms of how much or how quickly they
- 2 can reduce the flow.
- 3 I believe it was Mr. Davis has
- 4 talked about, perhaps the ability to reduce the
- 5 quickness of the -- the reduction to 30 percent
- 6 mean annual flow, or maybe not going to 30 percent
- 7 mean annual flow at all.
- 8 And we've had discussions with the
- 9 engineers, and that is quite a possibility, that if
- 10 we see that 30 percent may not cut it in terms of
- 11 isolating large areas of habitat, that it may not
- 12 go down to 30 percent, that there is flow control
- 13 at Muskrat Falls -- still some terrestrial issues
- 14 and whatnot to make sure that we're not cutting off
- 15 our nose to spite our face.
- But there is the ability there to
- 17 maintain flow control downstream of Muskrat Falls.
- 18 So with that in mind, we still say
- 19 that the overall effect on the fish assemblage
- 20 below Muskrat Falls, as a result of the
- 21 impoundment, and the timing of impoundment, will
- 22 not affect the fish assemblage.
- The second is turbine effects, and
- 24 the effects on the fish populations.
- 25 Turbine effects are obviously

- 1 associated with the facilities themselves, and what
- 2 I've got here is just a quick table, looking at
- 3 some of the -- the configuration of both Muskrat
- 4 Falls and Gull Island facilities.
- 5 The Muskrat Falls is a Kaplan or
- 6 propeller-type turbine, with a 35-metre head. And
- 7 what we've done is, we've taken the configurations
- 8 and looked at previous locations where mortality
- 9 studies and injury studies have occurred, and used
- 10 the models from those studies with our
- 11 configurations to come up with estimates of
- 12 survival, or mortality and injury.
- 13 And what you can see there is that
- 14 of the fish that would go through a turbine -- and
- 15 this is not related to the entire population in the
- 16 reservoirs -- it's of the fish that go down through
- 17 the turbines. For Muskrat Falls, the survival is
- 18 89 to 94 percent.
- 19 Of those 89 to 94 percent, the
- 20 injury rate is between 2 and 22 percent, and that's
- 21 predicted based in the size of the fish.
- 22 Obviously, the bigger the fish, the more chance
- 23 that you're going to come in contact with the
- 24 runner or have something -- something in terms of
- 25 an injury.

1 For Gull Island, the turbine is	roi dall iblana, che calbine il	roi duii isiana, the tuib
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- 2 Francis-type turbine. It isn't as fish-friendly.
- 3 It does have a much higher head and so the
- 4 survival, based on work done in other locations, is
- 5 that it is lower, it's about 67 percent, and the
- 6 injury rate again is 3 to 34 percent. That's,
- 7 again, based on the fish size.
- 8 When we look at the proportion of
- 9 the population that would go through the turbines,
- 10 Muskrat Falls is a complete obstruction. There is
- 11 no migratory path there now. That's not to say
- 12 that some fish may not go downstream.
- In Gull Island, the radio-
- 14 telemetry program showed that there is no
- 15 population based or migratory movement there. In
- 16 terms of the brook trout, there is some movement of
- 17 a local population that goes back and forth, so
- 18 there is some -- there is some population numbers
- 19 that would be predicted to go through there, but
- 20 not at a very high population level.
- 21 What I'd like to do now is just go
- 22 through the three riverine sections, and talk about
- 23 what it looks like now and what it will look like
- 24 in the future. And I may a tiny bit of time on
- 25 some of the models and some of the model outcomes.

1	I think it was Mr. Hendriks said
2	that sometimes the scientists focus on the numbers
3	and don't put stuff in context, so I'm going to try
4	to put some stuff in context, rather than just
5	spitting out a bunch of numbers and graphs, and
6	hopefully that will be helpful.
7	I'm not going to explain this
8	graph again, but I did throw it up there. The
9	first thing that was requested was the erosion, and
10	downstream of Muskrat Falls there will be
11	reduction in the sediment load because the Muskrat
12	reservoir will trap a lot of the sediment that used
13	to come down.
14	And what that will do is, it will
15	change the bed of the river closest to Muskrat
16	Falls so that it changes the energy of the river.
17	It will basically pick up sediment, or sands, from
18	near Muskrat Falls and deepen the channel there.
19	Over the 100-years computed run, it'll deepen it by
20	about five and a half metres, and that will slowly
21	attenuate as you move downriver.
22	So this graph shows this is the
23	pool at Muskrat Falls. It shows the existing water
24	level, or this bed level, and the predicted bed

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25 level after a 100-year run. You can see Black Rock

- 1 Bridge is right around here.
- 2 So it gets less and less as you
- 3 move downriver, and that's not to say that there
- 4 may be a change in the deepest part of the river,
- 5 the thalweg. The thalweg moves back and forth and,
- 6 if that thalweg does come towards one of the
- 7 shores, it could have some undercutting and it
- 8 could have some changes to the shoreline.
- 9 And I'm just very quickly showing
- 10 the -- these are some of the transects that they
- 11 looked at, as you move downstream. This is just
- 12 downstream of Muskrat, and you can see the change
- 13 in water depth, and then it gets less and less as
- 14 you move downriver, and this is at kilometre zero.
- 15 They're basically the same and, in fact, it's
- 16 slightly -- slightly higher for the future, after
- 17 100 years, than before.
- 18 In terms of water quality, we were
- 19 asked to look at these five main factors; flows,
- 20 total suspends, solids -- so I've got a very quick
- 21 run-through here, and what I'll do is, I will
- 22 discuss some of the models here
- I've go the exact same, almost
- 24 identical graphs, for all the three different
- 25 areas, so I'll explain the models here now and then

- 1 just show the results in each applicable section.
- In terms of the flow, we've seen
- 3 this one before. The flow downstream below Muskrat
- 4 Falls will not change. It will be similar to the
- 5 flows that are currently experienced, and this is
- 6 just showing the mean annual flow right now, post-
- 7 GWAC, 1998 and onwards, and it shows the upper
- 8 limit and the lower limit of the discharge profile,
- 9 so it will maintain or stay within that range.
- 10 So in terms of total suspended
- 11 solids, I put this image in here. This is a net,
- 12 the Gillnet set -- that was set just as the -- just
- 13 on the island below Muskrat Falls. You can see
- 14 some of the stabilization or the armouring of the
- 15 shoreline. There's a lot of sand, but you can see
- 16 that it's become more cobble, and you can see the
- 17 different water levels based on the operation of
- 18 the facility in the spring, the spring flow, but
- 19 you do get this bank.
- In terms of total suspended
- 21 sediments -- what I've done for all of these is to
- 22 put down what the existing range is, what the mean
- 23 range is, and then what the predicted peak, in
- 24 terms of what parameter we're talking about is,
- 25 just to put it in context relating to the existing

1		
	environment.	

- 2 But if I could just take a second
- 3 to explain what the model outputs are, the model
- 4 output is -- this is over years, so you've got a
- 5 20-year run here, and what you've got is a peak
- 6 concentration at year one, two, three and so on.
- 7 And what you see is that there is
- 8 a peak at about year two, and that's the same for
- 9 total suspended sediments and total phosphorus.
- 10 And what you've got is, it stays elevated now for
- 11 the open water period.
- So before, you had your high peak
- 13 in the spring, and it went down a bit and then it
- 14 came back up in the fall. It will change a little
- 15 bit here, but what it does do is -- there are two
- 16 things I guess related to the model that I think
- 17 even DFO, in their initial submission, said that
- 18 models are good tools for predicting post-project
- 19 or predicting the effects of something, but they
- 20 don't necessarily always take into consideration
- 21 the real world in terms of how the model has to be
- 22 set up.
- 23 And two things come to mind when
- 24 you look at the modelling of total suspended solids
- 25 and total phosphorus, they were done with the same

1	7 7	
	model	
1	IIIOGET	

- The first one is that it treats
- 3 the river as a series of blocks and each one of
- 4 these blocks, the model assumes that the
- 5 concentration that's predicted for whatever
- 6 parameter is evenly distributed. So it's
- 7 constantly mixed, totally, in each block.
- 8 And I'll show you a couple of
- 9 photographs later on of the slide at Edwards Brook.
- 10 That's not the case, that's not what happens in
- 11 term of the total suspended sediments, it tends to
- 12 stay close along the shoreline because the flow is
- 13 keeping that higher suspended sediment closer to
- 14 the shore.
- 15 So when we say that there's a peak
- 16 in TSS at 26 it's not evenly distributed, except
- 17 for below Muskrat Falls where it's coming over the
- 18 falls, it actually is getting fairly well mixed.
- The other one is, if you look at
- 20 the model they had to pick a baseline or a
- 21 background and for the total suspended solids they
- 22 used 1 milligram per litre. And that's not to say
- 23 that 1 milligram per litre will be the post-project
- 24 baseline. The baseline is still going to have
- 25 total suspended solids coming in from the

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- When the shorelines are stable, as
- 3 they are now, we're still getting erosion, there's
- 4 still going to be -- it's not going to be
- 5 absolutely constant in terms of post-project
- 6 concentration.
- 7 So when I say that there'll be an
- 8 increase of 26 milligrams per litre that'll be
- 9 above, I think, some other additional value. And
- 10 when you look at the existing TSS range, eight,
- 11 it's got at least be added to 8 milligrams per
- 12 litre.
- Well, I put it in perspective
- 14 here, there will be some variability in that peak
- 15 increase.
- And again with total phosphorus,
- 17 same model output, they use .01 for their beginning
- 18 and that's based on the lowest measured
- 19 concentration from the tributaries and from
- 20 upstream. But again, that's not going to be the
- 21 total in the spring, there will be some inflows.
- 22 But what you can see is that the
- 23 predicted peak at year one, downstream of Muskrat
- 24 Falls, is still within the realm, it's not an order
- 25 of magnitude, it's actually within the

- 1 concentrations that are seen now. And while it is
- 2 above the mean we're not looking at orders of
- 3 magnitude increases.
- 4 And that plays an important role
- 5 in terms of the productivity and the fish
- 6 assemblages.
- 7 And this is again the same thing
- 8 with water temperature. We look at the water
- 9 temperature -- and this is close to Goose Bay for
- 10 below Muskrat Falls -- the blue in each one of
- 11 these graphs is the existing and that's the
- 12 existing of a particular year and I believe this
- 13 year is 1993 and it shows -- the pink is the
- 14 estimated change in water temperature.
- 15 And what you can see is that
- 16 there's a slight change and a reduction in the
- 17 overall peak water temperatures but the variability
- 18 is fairly similar. There is that delay at the end
- 19 and that corresponds as well to that ice formation
- 20 that we've got a delay in the cool-down period.
- 21 And you'll see in the reservoirs
- 22 there's actually more of a delay in the warm-up
- 23 period because of that large body of water.
- 24 But when you look at what the
- 25 potential effect on water quality could be you have

- 1 to look at the temperature preferenda of a lot of
- 2 these species. And in fact, when you look at the
- 3 peak of the existing it gets above 20 degrees and a
- 4 lot of the fish species that are here don't like
- 5 water when it gets above 20 degrees.
- 6 So in actual fact the water
- 7 temperature regime here stays within the
- 8 temperature preferenda and actually stays closer to
- 9 the temperature preferenda.
- 10 I'm not going to get into the
- 11 preferenda and they're cold-blooded species so, you
- 12 know, if it gets too hot then their conversion to
- 13 food gets less and less and they need more food.
- 14 So it's nice to keep it in the temperature
- 15 preferenda. I just want to point that out in terms
- 16 of what this will do in terms of the productivity.
- 17 I'd also like to point out that
- 18 it's not just the temperature that's going to
- 19 affect the productivity, there's going to be
- 20 retention time in the reservoirs that change in the
- 21 nutrient cycling. And I'll talk a little bit more
- 22 about that when we get up into the Muskrat
- 23 reservoir.
- 24 I'm going to briefly touch on ice,
- 25 although it's not a major portion of fish habitat

- 1 in terms of what the fish have to depend on. As
- 2 long as it doesn't freeze to the bottom or impede
- 3 any of their movements or survival underneath the
- 4 ice it's not a major role in terms of the habitat.
- 5 But we did have a predicted delay
- 6 in ice formation by approximately two weeks in
- 7 early winter, in the area of Mud Lake. And as
- 8 well, the progression of that ice upriver will also
- 9 be delayed. So you've got that cut off of the
- 10 frazil ice that comes over Muskrat Falls.
- 11 That won't be available; the
- 12 frazil ice will have to form below Muskrat Falls
- downstream, so you've got less frazil ice formation
- 14 so the progression of ice will be delayed up the
- 15 river.
- 16 And as submitted, I think in
- 17 Undertaking 38, the ice in Goose Bay and Lake
- 18 Melville will not be affected.
- 19 I just wanted to take -- I put
- 20 these slides in because I don't think I did a very
- 21 good job on describing the fish health and how the
- 22 fish health was incorporated in the catch per unit
- 23 effort. So before I get onto the habitat
- 24 utilization stuff I'd like to just take a little
- 25 quick -- a quick explanation I quess on how fish

- 1 health has been incorporated into the habitat
- 2 utilization.
- 3 So what I've done is I've created
- 4 just three arbitrary habitats and there's a number
- 5 of fish, all the same size, so we're dealing with
- 6 one lifecycle stage in each of the habitats.
- 7 And what I've shown in the green
- 8 circles is this is the habitat that's required for
- 9 them to grow and to reproduce. So if you were
- 10 going a catch per unit effort, if you were to
- 11 sample these three habitats Y would be the fish
- 12 habitat that would be most suitable because there's
- 13 the ability for more fish to get what they need out
- 14 of less habitat.
- 15 That only works if these two fish
- 16 aren't forcing these fish over in this habitat so
- 17 that they're -- for lack of a better word --
- 18 they're bullying the other fish; they taking the
- 19 best of the habitat and forcing everybody else to
- 20 be in the smaller -- into the other habitat.
- 21 Then when you sample the habitats
- 22 you've got the opposite effect. That's where the
- 23 fish health comes into play.
- 24 In order for this catch per unit
- 25 effort to be valid, the growth rates for all these

- 1 three different habitats have to be the same so
- 2 that we know that they're getting everything that
- 3 they require from the habitats that they're in.
- 4 For example, if the growth rate in
- 5 this highly dense habitat is a lot less we know
- 6 that they're not there because of their own choice.
- 7 So what I've done is just looked
- 8 at some of the growth rates and threw them up very
- 9 quickly for the five different areas; for the
- 10 estuary below Muskrat Falls, the proposed Muskrat
- 11 reservoir, Winokapau and then the riverine portion
- 12 of the Gull reservoir.
- 13 And what you see, there's a bunch
- 14 of different metrics to look at condition factor,
- 15 there's individuals ones, there's a growth rate for
- 16 populations but this is one of them. And what you
- 17 see is that they're similar across.
- 18 So the fish health comes into play
- 19 in terms of validating the catch per unit effort
- 20 can be used to look at the suitability of the
- 21 habitats.
- 22 The one that I will note here is
- 23 that the Ouananiche here seems to be a little bit
- 24 low and we've said that but the Ouananiche they
- 25 don't really like that sandy habitat and that sandy

- 1 environment. We did catch some of them down there,
- 2 very few, but you can see that it's slightly low
- 3 and again, the lake whitefish.
- 4 But overall, the habitats are
- 5 similar in terms of health therefore the catch per
- 6 unit effort can be used. And this is another
- 7 important reason why the growth, the condition
- 8 factor, the growth rates and the fecundity because
- 9 it's the growth of the fish and it's the
- 10 development of the eggs, why that's incorporated
- 11 into the monitoring program.
- 12 So we have our catch per unit
- 13 effort post-project but we also need to make sure
- 14 that the fish are still in the same health that
- 15 they were previously and that's an important part
- 16 of the monitoring program. So I just wanted to
- 17 throw that in there because I don't think I did a
- 18 very good job last time.
- 19 So if we look at the habitat
- 20 quality downstream of Muskrat Falls -- in fact,
- 21 based on the range of nutrients, the range of
- 22 suspended sediments, and some of the sediment
- 23 transport, the habitat quantity in terms of the
- 24 flow -- the quantity won't change, it'll still be
- 25 the same amount of habitat, it'll be slightly

- 1 deeper, it'll have a channel as you move
- 2 downstream.
- 3 In terms of what that does to the
- 4 fish, very little and there's no predicted change
- 5 in habitat suitability or actually in terms of the
- 6 fish assemblage, that's predicted because there's
- 7 really not much of a change that would happen
- 8 through there. There is some changes to the ice-
- 9 free period but the habitat really doesn't change.
- 10 What I've got at the end of each
- 11 of these is an example of the catch per unit effort
- 12 that we received or that we've collected. This is
- 13 gill nights, this is the weight, the grams of each
- 14 species captured below Muskrat Falls since 1998.
- 15 And what you can see here is that the majority of
- 16 it is lake whitefish and longnose sucker and
- 17 there's been concerns, I guess, that the system
- 18 will become a sucker-dominated community.
- 19 And in fact, if you go and sample
- 20 using the methods that sample the whole water
- 21 column, including the bottom, this is a sucker-
- 22 dominated community now and it will continue to be
- 23 a sucker-dominated community.
- 24 But I put this scale here because
- 25 I've -- in all the other sections I've included the

- 1 same scale just to give you an idea of the relative
- 2 utilization of the habitats that are there.
- 3 But in terms of changes in the
- 4 production or the food availability downstream, the
- 5 biggest difference will be the fact that the
- 6 reservoirs are upstream, and I'll just take a
- 7 second to describe a little bit about what the
- 8 reservoirs will do.
- 9 The reservoirs are going to slow
- 10 the water down and that's increasing the retention
- 11 time of the water. And what happens right now is
- 12 that a lot of the phytoplankton and zooplankton
- 13 that come down from the Upper Churchill basically
- 14 flow through the system, they don't have a time to
- 15 actually reproduce and create a community right
- 16 now. The cladocerans and some of the other
- 17 species, their lifecycle is about 14 days.
- 18 The water comes down through now I
- 19 think it's three days -- three to four days from
- 20 the Upper Churchill down to the saltwater where
- 21 these freshwater species will die.
- What will happen is that the
- 23 nutrients that are upstream will be taken up by a
- 24 zooplankton and phytoplankton community that can
- 25 now regenerate itself because there's a 28-day

- 1 retention time in the Gull reservoir and a 10-day
- 2 retention time in Muskrat.
- 3 So a little bit less in Muskrat
- 4 but there will be an establishment of a community
- 5 of phytoplankton and zooplankton, and that will
- 6 start to establish its own -- a community that will
- 7 start using the nutrients internally, like an -- so
- 8 there will be a shift in terms of the feeding
- 9 ability or the feeding opportunities on these for
- 10 species, but what will also happen is that these
- 11 zooplankton and phytoplankton will then start
- 12 becoming the exhaust, if you will, of the
- 13 reservoirs and they'll start moving down.
- 14 So there will be an increase in
- 15 the number of phytoplankton and zooplankton
- 16 available to the species below Muskrat Falls. And
- 17 in terms of the species that can react to this, it
- 18 is the lake whitefish. There is a table in the
- 19 submitted document that shows that a lot of these
- 20 species are actually very adaptable in terms of
- 21 what they can feed on, and the stomach contents
- 22 show that brook trout, Ouananiche, lake whitefish,
- 23 dwarf lake whitefish and round whitefish utilize
- 24 that zooplankton. So they will have the ability to
- 25 take advantage of any of the increases in that food

- 1 source.
- 2 Longnose suckers, they're
- 3 basically on the bottom eating on detritus and
- 4 whatnot, so if there is any deposition of material
- 5 they'd be able to benefit.
- 6 But all in all, there's really not
- 7 expected to be any change in the assemblage, or
- 8 even in the catch per unit effort of any of these
- 9 species. So what we see there now is what we're
- 10 expecting to see in the future.
- Now we'll work our way up to the
- 12 Muskrat Falls Reservoir.
- 13 Again in terms of the erosion,
- 14 this is where the highest erosion potential is
- 15 expected to occur. The majority of the shoreline
- 16 here is sand once you get down below the upper part
- 17 of the Gull Lake Reservoir.
- We have a predicted time for
- 19 stabilization of 10 to 15 years. And what you can
- 20 see is -- this is just across from the deepest
- 21 part. There's a small deep section of Gull Lake
- 22 that's about 40 metres deep, and what you can see
- 23 along the shoreline is this stable bench, as stable
- 24 as it can be. It still gets inundated in the
- 25 spring and it still gives off TSS, but this is what

- 1 is expected to occur once the reservoir is stable.
- The wind and waves will now be the
- 3 predominant force acting on the shoreline rather
- 4 than the current because the flow will now be
- 5 reduced.
- 6 And in terms of the Muskrat Falls
- 7 Reservoir, when I get down into the TSS, it's not
- 8 expected to be all that high but it is expected to
- 9 persist in the transition period and it may affect
- 10 some of the species that like the shoreline habitat
- 11 more so than the deep water.
- 12 And I will say that this has been
- 13 considered in the fish habitat compensation
- 14 strategy and plan and I'll describe how we've
- 15 identified it and we've incorporated it.
- 16 I threw this one in terms of flow.
- 17 The flow will, again, it will be water-in, water-
- 18 out, so it will be the same water, same in terms of
- 19 flow, although with a higher water level in a
- 20 reservoir you will have a decrease in velocity and
- 21 an increase in water depth. And I've got a table
- 22 just for comparisons a little later on.
- 23 Again I won't spend a whole lot of
- 24 time but I would like to just -- I wanted to put
- 25 this up just to show the predicted peak in TSS at

- 1 year two. In the farthest downstream section --
- 2 this is the three outputs of the Muskrat Falls
- 3 Reservoir -- there's about 30 milligrams per litre.
- 4 Right now it ranges form 1.3 to 77 with a mean of
- 5 about 13.
- 6 I would like to note that that
- 7 large landslide that occurred at Edwards Brook was
- 8 2.2 million cubic metres of material that let go in
- 9 March of 2009.
- 10 We were in there this fall --
- 11 yeah, a year later -- and actually did some
- 12 sampling there because I wanted to know whether
- 13 there were fish utilizing the habitat right out in
- 14 front of it, which it's a heavy clay composition,
- 15 whether there were fish using habitat downstream of
- 16 it, as well as upstream, upstream was kind of our
- 17 control.
- 18 And this photograph shows the net
- 19 set right off the toe of this huge slide. The
- 20 water quality was measured at 28 milligrams per
- 21 litre. Just to give you an idea of what 30 would
- 22 look like, it's not coffee coloured, it's similar
- 23 to a lot of the sampling times when we're up on
- 24 this section of river.
- 25 But what we did find in terms of

- 1 fish utilization, we got fish throughout.
- 2 Downstream I think in three nights of sampling we
- 3 got 95 fish. Up at the toe we've got -- I don't
- 4 remember now the numbers, but we got fish in all
- 5 three locations. So there were fish there, there
- 6 were fish utilizing it, and the composition wasn't
- 7 unexpected from what we would have expected. There
- 8 were, however, a lot of young of the year and a lot
- 9 of juvenile fish there.
- 10 And this, I put in this extra
- 11 photograph here just to show the comparison of what
- 12 the model versus reality. And this is the slump
- 13 shortly after it occurred, and you can see the
- 14 total suspended sediment coming off the toe and it
- 15 kind of follows the shoreline. You've still got
- 16 that cleaner water coming through the middle. And
- 17 this is what the model just can't -- it can't
- 18 predict. So if there is an avoidance behaviour of
- 19 different species, there is and will be habitat
- 20 here.
- You can also see this dune, this
- 22 was a shallow dune that came right across here when
- 23 this came out and actually pushed the river across
- 24 and eroded a lot of this dune out.
- 25 So the material is highly dynamic

- 1 and it does move around a lot.
- 2 Again, in terms of total
- 3 phosphorous, not an order of magnitude, still
- 4 within the existing total phosphorous range that
- 5 exists there today. A little bit higher than the
- 6 mean. And, again, like I say, it will occur more
- 7 throughout the open ice-free period than it does
- 8 now but not a substantial increase in all the three
- 9 sections of the reservoir. And of course the
- 10 farther downstream you go the more sand you have in
- 11 the shoreline so you get a higher pulse.
- 12 Again water temperature same as
- 13 the other one; a little bit more change in terms of
- 14 the shift in temperature in the Muskrat Falls
- 15 Reservoir, but again, well within the temperature
- 16 preferenda of fish, and again, we've got that same
- 17 delay.
- 18 Very quickly the ice formation;
- 19 ice formation is predicted to occur similar to what
- 20 would occur in Winakapau, it will form and thaw in
- 21 place. It will occur on average 15 days later. It
- 22 will form an ice cover between early and mid-
- 23 December, which is a little bit later than Gull,
- 24 and a little bit earlier -- it will break up a
- 25 little bit earlier that Gull.

1	In terms of the habitat quality,
2	the habitat quality in Muskrat Falls is probably
3	the one that will be changed the most, not so much
4	in terms of the substrates and the flows and the
5	velocities but more in terms of the total suspended
6	sediments and the bank stability.
7	There's a greater challenge, I
8	think, here in terms of bank stability because it
9	is the area that has the greatest sand and the
10	greatest change in water levels.
11	What I'd like to show is that when
12	you look at the existing habitat now this is an
13	image of the post-project habitat. The light blue
14	is the inundation. The dark blue is the existing
15	river.
16	There were two areas that will be
17	changed from intermediate fast velocity habitat to
18	a slow velocity habitat, and they're located right
19	here, just below Edwards Brook. Edwards Brook is
20	right here. There's one right here, and then
21	there's one just at the outflow of Gull Lake at
22	Pena's River.

23 And in terms of the utilization

24 for these two areas, species such as brook trout,

25 northern pike, round whitefish, white sucker,

- 1 Ouananiche and burbot, they're equally capable of
- 2 using slow- and fast-velocity habitat based on the
- 3 catches.
- 4 But there were species such as
- 5 longnose dace, Lake Whitefish, longnose sucker and
- 6 Lake Chub, based on the catches, would have reduced
- 7 utilization of the slow velocity habitat.
- 8 And the reason I put these circles
- 9 on here is that these are the locations of the fish
- 10 habitat compensation that are proposed in the
- 11 strategy and they are located, particularly, the
- 12 delta habitat at Edwards Brook and the delta
- 13 habitat at Penners River very close to the altered
- 14 habitat.
- 15 And that's been done for a reason,
- 16 and the reason is that, for example, when we did it
- 17 at Granite Canal, we replaced habitat -- we put it
- 18 fairly close to the habitat that was lost and the
- 19 fish had no trouble finding it or adapting to it.
- 20 So we've included those areas as
- 21 close as possible to the affected habitat so that
- 22 we can help out these fish species that may have a
- 23 somewhat reduced utilization of the slow-velocity
- 24 habitat.
- 25 The other thing to keep in mind

- 1 with the Muskrat Falls reservoir is that there
- 2 still will be an increase in TSS. And like I said,
- 3 it's within the realm of what exists now, but it
- 4 won't be in that same pulse in the spring and then
- 5 a decrease and an increase in the fall. It'll be
- 6 more dome-shaped.
- 7 So we need to take that into
- 8 consideration when we're looking at some species
- 9 that don't particularly like suspended sediment or
- 10 particularly sedimentation on spawning areas.
- 11 And they would include species
- 12 such as brook trout and Ouananiche. And again, the
- 13 areas here at these deltas will be formulated.
- 14 They can take advantage of the cleaner water that's
- 15 coming out of the plateau area and they will be
- 16 constructed so that they're spawning habitat for
- 17 these species as well.
- 18 We're also, as we've said before,
- 19 looking at where we can put the roads here so that
- 20 we can provide stabilization as fast as possible,
- 21 so putting a bench so that we kind of start that
- 22 stabilization process as soon as possible.
- The other two areas, this area
- 24 here has a series of islands that is not sand.
- 25 They're cobble and rubble. And they were

- 1 identified by, actually, DFO in Ottawa when we flew
- 2 the river as potential areas for spawning when we
- 3 looked at the amount of water that would be over
- 4 and then the velocities. We've looked and included
- 5 those.
- As well, once you get above the --
- 7 this is the deep area here in Gull Lake. Once you
- 8 get above that area, this is all cobbles and
- 9 gravels and boulders. It's not that sandy area.
- 10 And this would be a key area as well for spawning
- 11 because it will be within the Muskrat Falls
- 12 Reservoir as well.
- 13 And we've looked and still
- 14 identified a portion of this habitat as
- 15 intermediate and having substantial flows.
- Just very quickly, the two
- 17 different habitat types that we've got in the
- 18 Muskrat Falls Reservoir are slow and intermediate,
- 19 and what you can see is that the slow habitat will,
- 20 indeed, get deeper and it will, indeed, get slower,
- 21 so it goes from 0.65 metres per second to 0.12.
- 22 The intermediate habitat up closer
- 23 to the tailrace includes that shoal spawning area.
- 24 It doesn't get substantially deeper, but it does
- 25 get slower. And what you can see is I've thrown up

- 1 some of the suitabilities here for brook trout in
- 2 terms of velocities.
- 3 They're both well within the
- 4 suitability and the utilization, so there's not
- 5 going to be a challenge in terms of what the
- 6 habitat characteristics will be in terms of these
- 7 fish species using it. And where we have
- 8 identified potential challenges in terms of
- 9 sedimentation and whatnot, we've incorporated that
- 10 into the compensation strategy.
- 11 So this is the catch per unit
- 12 effort in the Muskrat Falls Reservoir, and again,
- 13 you can see we've got some brook trout, some
- 14 Ouananiche and the lake whitefish.
- There will be an increase, I
- 16 believe, in the amount of phytoplankton and
- 17 zooplankton than that currently exists now. And
- 18 again, that species such as Ouananiche, brook
- 19 trout, the lake whitefish to some extent, the dwarf
- 20 lake whitefish and the round whitefish would be
- 21 able to take advantage of that.
- 22 The longnose sucker and the white
- 23 sucker will continue to eat off the sand on the
- 24 bottom, so again, we don't predict any major change
- 25 in terms of the catch per unit effort and the

- 1 habitat utilization of these species, especially
- 2 when you take into account the compensation works
- 3 that are involved.
- 4 When we look at the Gull Island
- 5 Reservoir, this is a long stretch of river. And
- 6 when you look at the initial habitat surveys,
- 7 you've got basically three different pieces of
- 8 habitat.
- 9 You've got from the Gull Island
- 10 dam up to Lake Winokapau. You've got Lake
- 11 Winokapau itself and you've got upriver of Lake
- 12 Winokapau. And of those three sections, the area
- 13 directly behind the dam is going to be affected the
- 14 greatest. That's going to have a large increase in
- 15 water depth and a reduction in water velocity.
- Winokapau not so much and, in
- 17 fact, upstream of Winokapau even less change in the
- 18 habitat types. I'll just go through some of the
- 19 same parameters that we discussed in the other two
- 20 areas.
- 21 This area still has an erosion
- 22 potential, but it's much lower than that found in
- 23 the Muskrat Falls Reservoir, basically because of
- 24 the substrate composition.
- 25 So if you look at some of the

- 1 material, you've got bedrock in Winokapau, you've
- 2 got gravels and boulders. You don't have that same
- 3 sand composition.
- 4 But the predicted time for
- 5 stabilization is still 10 to 15 years because there
- 6 are areas that are steeper and they still will need
- 7 to develop that bench or that stable shoreline
- 8 habitat, particularly in that section behind the
- 9 Gull Island dam.
- 10 Again, flows water-in, water-out.
- 11 They will be the same flows. There will be changes
- 12 in velocity and we'll see those in the slide that
- 13 has some of the numbers.
- I'm not going to say a whole lot
- 15 about the total suspended sediment, but what you
- 16 can see is that the predicted total suspended
- 17 sediment is .3 to .6. Right now it's 1.3 to 12.
- 18 And if you look at the different blocks or boxes
- 19 that are in the Gull Reservoir, you can barely see
- 20 the increase.
- 21 And that's, again, an indication
- 22 of the type of habitat that's there and the type of
- 23 shoreline material, so no real change in suspended
- 24 sediments. And I put this in here just to show
- 25 what the total suspended sediments looks like at 3

4			- · ·
J	l milligrams	per	litre.

- This was the set just upstream of
- 3 the Edwards slope.
- 4 And again, total phosphorus, not a
- 5 great increase in total phosphorus again because
- 6 the amount of inundation, the amount of vegetation
- 7 that would be inundated is less.
- 8 Obviously, the higher number is
- 9 down towards the Gull Lake area as opposed to up
- 10 into Winokapau or above Winokapau.
- 11 Water temperature shows the same
- 12 trend. It's still got the same peak. It does have
- 13 a change in the timing. And this is the model at
- 14 the Gull Reservoir, so down at the Gull Lake, and
- 15 this would be the area that would have the greatest
- 16 change in temperature because it's going from a
- 17 fast flowing river up to a -- basically a lake.
- 18 But it's still within the
- 19 temperature preferenda of many of the species.
- 20 And in terms of any species that
- 21 use the tributaries, the tributary water
- 22 temperature, in terms of timing for spawning, will
- 23 still not be affected by the project. That same
- 24 water temperature will become an off the plateau.
- 25 Again, ice formation will form and

- 1 thaw in place.
- 2 So again, if we look at the
- 3 overall reservoir with the Gull Island dam down
- 4 here working our way up through this what we called
- 5 Section 3, you can see that there's lake-like
- 6 habitat up to about kilometre 187. Cash River is
- 7 right here, so it's just down the river of Cash.
- 8 You've got a section of slow water
- 9 which still has velocities greater than .15 metres
- 10 per second. Then you have Lake Winokapau, and then
- 11 you've got your Section 5.
- 12 And Section 5 actually still has
- 13 areas that were considered intermediate and fast.
- 14 Intermediate, fast habitat types.
- 15 So the habitat quantity and types
- 16 will change, but there's a lot more variable
- 17 habitat types in this reservoir. The biggest
- 18 change, as I said, will be down at the -- just
- 19 behind the Gull Island dam. There will be a
- 20 thermocline that will form there. There will be
- 21 the greater retention time, so we'll have the
- 22 phytoplankton and zooplankton that now come out of
- 23 the Smallwood Reservoir will have the time to
- 24 establish themselves, both in Winokapau and in the
- 25 lake that will be behind the dam. So there will be

- 1 a shift in food availability for species that can
- 2 feed on that.
- There won't be much of a
- 4 difference in terms of total suspended sediments or
- 5 in terms of the nutrients. A lot of the nutrients
- 6 that, again, similar to the other sections of river
- 7 that are coming off the plateau will still be
- 8 available.
- 9 There are changes, of course, to
- 10 the water depth and water velocity, and we can get
- 11 into a bit of a description.
- 12 The circles here identify
- 13 locations that -- in terms of the compensation
- 14 strategy, the time that it will take the lake to
- 15 stabilize in terms of shoreline, the big circle
- 16 represent areas where we will go in and use the
- 17 roadways to create benches that will assist in
- 18 stabilizing this area faster than under natural
- 19 conditions.
- 20 We do have delta habitat creation
- 21 at Mininipi, and we have what we've called the
- 22 plateau, down here, which is a huge area that will
- 23 have almost a combination between lake-like
- 24 shoreline habitat with a little bit of flow to it
- 25 or velocity.

1	So that will be an important area
2	for spawning species that like shoreline habitat,
3	particularly Lake Trout that may not be able to
4	take advantage of some of this area until it gets
5	stabilized.
6	And upriver here we have a series
7	of deltas, such as Elizabeth mentioned and Wes
8	mentioned, that again will serve the same purpose
9	as the increased spawning habitat for salmon and
10	lake chub and other species that like gravels.
11	So again, just quickly, to put
12	some of the habitat conditions in perspective, this
13	slow habitat type is that slow area just down river
14	of Winokapau. It's going to go from about eight to
15	nine metre water depth to 16 to 36, so it is going
16	to be deeper and the velocity is going to be
17	reduced somewhat, but not a whole lot because the
18	flows are still so high.
19	The intermediate-fast habitat that
20	I have here is the habitat that's up in the upper
21	section above Winokapau, and what you see is that
22	the water depth will go from a mean of 10 to a mean
23	of 12 and that the velocities will go from 0.8 to
24	0.14 to 0.88. So you won't have those very high-
25	velocity areas but you'll still have very

- 1 reasonable velocity, especially in terms of the
- 2 species that are there, and if you look at some of
- 3 the suitability's, well within the range of what
- 4 the species would require.
- 5 Winokapau Lake is going to get
- 6 about 11 metres deeper and stay about the same
- 7 velocity. I think the difference in the model
- 8 velocity is just because some of those -- the
- 9 backstream or the downstream areas where they're
- 10 not quite as deep as this, they are a little bit
- 11 deeper, but they're a little bit faster so
- 12 basically the same velocities. And Winokapau will
- 13 have the same substrates in the areas that are now
- 14 termed to be spawning locations with gravels,
- 15 because Winokapau will still act as a sink to any
- 16 total suspended sediment from upstream.
- 17 And as I've said, behind Gull dam
- 18 will be the largest increase. It will go from
- 19 about eight to nine metres in water depth to on
- 20 average 69 metres and it'll actually be, I think,
- 21 89 or 90 metres right at the dam. And it will go
- 22 from fairly fast habitat down to what we're
- 23 considering lake habitat; certainly less than 0.15
- 24 metres per second is what we've delineated as what
- 25 would be lake habitat.

1	But again, all these species are
2	well adapted and living in the Churchill River and
3	they'll be able to take advantage of this habitat.
4	And this slide is a breakdown of
5	the catch-per-unit-effort in the three sections
6	that I just described. So we've got the Lower Gull
7	Island Reservoir which is the lake down below Gull
8	Island. This is what is there now. Winokapau Lake
9	and the Upper Gull Island Reservoir which is above
10	Winokapau.
11	And I just want to describe, I
12	guess, in terms of a basic description of how the
13	species would change. What you can see, for
14	example, here for brook trout, is you have a high
15	catch-per-unit-effort in section 3. So it's in
16	that fast area, when you actually get your catch-
17	per-unit-effort, it's fairly good.
18	In Winokapau, catch-per-unit-
19	effort is a lot less because they're cruising,
20	looking for food; a little harder to catch.
21	We expect that the utilization
22	down below the Gull Island Dam will decrease and it
23	will be similar to the standing water or the Lake
24	Winokapau habitat.
25	Unstream don't expect any change

- 1 whatsoever, and that same trend, you can kind of go
- 2 through all the species. So the lake trout will
- 3 actually increase in that area downstream of the
- 4 Gull -- or upstream of the Gull dam similar to
- 5 Winokapau. No real change predicted upstream --
- 6 well, lake chub, there's not enough of them there
- 7 to -- there won't be much change.
- 8 Lake whitefish, there'll be an
- 9 increase down by the Gull dam.
- Here, in terms of longnose sucker,
- 11 there will be a decrease and a lot of these,
- 12 there's not a whole lot of difference between the
- 13 two.
- 14 Round whitefish may see a
- 15 decrease.
- But again, with the compensation
- 17 facilities and considerations that are in there, we
- 18 still don't see any significant changes,
- 19 particularly in the sustainability of all the
- 20 populations.
- 21 And in terms of the biodiversity
- 22 of the fish species, they will all still be there.
- 23 They'll still be capable of using this habitat.
- 24 They're all adaptable species. They've shown that
- 25 just by surviving in the Churchill River with the

- 1 velocities and the variability that's there.
- 2 So again, with the compensation
- 3 strategy and the plan and the construction of the
- 4 works that will assist in the transition period, we
- 5 don't see any change in the fish assemblage. There
- 6 may be some isolate or changes in the catch-per-
- 7 unit-effort or the ability of some of these species
- 8 to take advantage of the habitats, but in the
- 9 reservoirs as a whole, they will all still be
- 10 there.
- 11 Thanks.
- 12 CHAIRPERSON GRIFFITHS: Well,
- 13 thank you very much, Mr. McCarthy, for your
- 14 presentation; very comprehensive.
- So the panel we have some
- 16 questions for you and then we'll proceed with
- 17 questions from the floor.
- 18 --- QUESTIONS BY THE PANEL:
- 19 CHAIRPERSON GRIFFITHS: I just
- 20 want to ask just a couple of clarification
- 21 questions, first of all, so that I know that I'm
- 22 understanding what you're telling us.
- So when you put up the slides with
- 24 the catch-per-unit-effort, my first question is
- 25 you're now confident that -- because, you know,

- 1 originally in the EIS, you described problems with
- 2 -- technical challenges with the ability to
- 3 actually sample fish -- to catch fish -- the
- 4 limitations.
- 5 Are you now confident that these
- 6 -- so these are showing the existing catch-per-
- 7 unit-information that you have in the different
- 8 areas -- this is existing, not predicted -- and
- 9 you're confident now that this is a pretty accurate
- 10 depiction of the current fish assemblage in these
- 11 different areas.
- 12 Is that right or what's the sort
- 13 of level of certainty around that?
- MR. McCARTHY: Yes and again, if I
- 15 wanted to show the breakdown by lifecycle stages
- 16 and habitat types, we get back to those five tables
- 17 that nobody seems to like, but yeah, I did go back
- 18 and look at the catches, in particular the young of
- 19 the year, and we did catch a lot of young of the
- 20 year of a lot of the different species. So yeah,
- 21 that's an accurate representation of what's there.
- 22 Could it be an over estimation?
- 23 Yeah, I think so. I think we've been conservative
- 24 in estimating the -- where we've caught those fish
- 25 in those habitat types are probably the areas that

- 1 have the highest utilization, so they're in areas
- 2 of backwater, of less-velocity habitat so yeah, I
- 3 think so.
- 4 CHAIRPERSON GRIFFITHS: And so
- 5 this will form a reasonable baseline against which
- 6 you could then compare your catch-per-unit-effort
- 7 figures post-project, is that right, as Dr. Steele
- 8 was asking for in St. John's?
- 9 MR. McCARTHY: Yes they will, yes.
- 10 And what I've shown there is the
- 11 mean catch-per-unit-effort. We have confidence
- 12 limits around those and we've used that in our
- 13 habitat-utilization indices and that same
- 14 confidence interval.
- 15 Every time we go out and set a net
- 16 and catch fish, we're incorporating that into our
- 17 database so that we have a range of catch-per-unit-
- 18 efforts that we now have the baseline so that we
- 19 have in our post monitoring, if we see any of these
- 20 changes kind of moving either above or below, we
- 21 have the ability to detect any unexpected changes,
- 22 yes.
- 23 CHAIRPERSON GRIFFITHS: And then
- 24 when you spoke to each of these slides showing the
- 25 catch-per-unit-effort for the different areas, you

- 1 were giving us a kind of narrative description of
- 2 what some of the factors that you expect might
- 3 affect different species.
- 4 So you're predicting -- I mean I
- 5 know you said this; I just want to be absolutely
- 6 clear, because sometimes it seems like the bottom
- 7 line is that there will be no species lost; right?
- 8 But you're going beyond that. You
- 9 are predicting that the relative abundance within
- 10 the existing assemblage will be more or less the
- 11 same. Is that a fair statement ---
- MR. McCARTHY: Yes, it is.
- 13 CHAIRPERSON GRIFFITHS: --- of
- 14 what you're predicting?
- MR. McCARTHY: Yes, it is.
- And as I've said in the narrative,
- 17 you know, there are instances where we think that
- 18 some of the species will go down in certain areas;
- 19 for example, that large lake area behind the Gull
- 20 dam. The brook trout utilization of that habitat
- 21 right now is higher then what we predict it will be
- 22 as a lake.
- 23 So if we were to compare the
- 24 catch-per-unit-effort in that lake versus what was
- 25 caught there in that same area post project, we

- 1 think it will go down. But will it be any
- 2 different than the lake area that we've sampled
- 3 right now? No, that's what we would use as our
- 4 criteria -- we would say -- in terms of the
- 5 monitoring program.
- 6 CHAIRPERSON GRIFFITHS: And this
- 7 prediction that you're making, this prediction is
- 8 for 15 years out, is it, once the habitats have
- 9 stabilized?
- I think -- maybe we didn't ask for
- it exactly, but what I thought we might get back
- 12 from you is a prediction regarding the future fish
- 13 assemblage. I mean, I think, you know, the CPEU is
- 14 useful.
- I can understand that, but I
- 16 thought you might be able to provide that to us at
- 17 sort of different stages during the transition
- 18 period.
- 19 Do you anticipate -- are you
- 20 predicting that, in fact, the assemblage is going
- 21 to go through some considerable change during that
- 22 -- when I say the assemblage, I don't mean the fact
- 23 that all the fish species will still be represented
- 24 there, but the relative abundance of them.
- Do you anticipate that that's

- 1 going to change materially during that transition
- 2 period? Is this a sort of stabilized end result
- 3 that you're predicting here with a bunch of change
- 4 in -- before?
- 5 MR. McCARTHY: Yeah, principally
- 6 that is the stable assemblage because even though
- 7 there's not going to be an order of magnitude
- 8 change in terms of phosphates and TSS, there is a
- 9 recognized phenomenon in reservoirs with trophic
- 10 upsurge. And we've seen it in a number of
- 11 reservoirs, for example, Rose Blanche
- 12 hydroelectric.
- 13 What you'll get is you will get an
- 14 increase. And we don't want to take any of that
- 15 upsurge noise in terms of identifying, you know,
- 16 everything is going great, everybody is going
- 17 gangbusters so we can reduce our monitoring.
- 18 There is an identified increase in
- 19 the Rose Blanche reservoir. The brook trout
- 20 numbers two years after inundation were
- 21 unbelievable. They were very high because of that
- 22 retention and the upsurge and what happened there.
- So yeah, that is more the 15 years
- 24 out stable, but what the compensation strategy does
- 25 is identify the potential challenges and addresses

- 1 those challenges so that we can make sure we don't
- 2 kind of lose any of them in the noise in that
- 3 stabilization period.
- 4 CHAIRPERSON GRIFFITHS: The
- 5 prediction of the final fish assemblage in the
- 6 stabilized system obviously -- and there's a
- 7 question mark at the end of this statement --
- 8 obviously incorporates, in your prediction, the
- 9 existence of effective working physical
- 10 compensation works?
- 11 That this assumes that all of
- 12 those compensation works that you're planning are
- 13 in place and they're working and that's what brings
- 14 about this sort of stabilized similar fish
- 15 assemblage; is that right?
- MR. McCARTHY: Yes. Yes, those
- 17 structures will allow those species to get through
- 18 the challenges that we've identified in terms of
- 19 TSS and whatnot, yeah, changes in substream.
- 20 CHAIRPERSON GRIFFITHS: Well, I'd
- 21 just like -- before I ask other people with
- 22 questions, I'd like to look at some of the
- 23 specifics of the habitat, the types of habitat, the
- 24 specific life changes that you are saying will be
- 25 lost upon inundation and then you indicate will be

- 1 replaced. Because I think -- I mean, it would
- 2 obviously appear that's a fairly critical process
- 3 if you're going to lose the habitat over a month
- 4 and then -- yes, how long and how it's going to be
- 5 replaced.
- 6 We were looking at Table 3.9 in
- 7 the compensation strategy and I don't know whether
- 8 you want a moment to find it.
- 9 (SHORT PAUSE)
- 10 CHAIRPERSON GRIFFITHS: Well,
- 11 maybe while you're looking for it -- did you like
- 12 it? No, I mean, maybe it isn't absolutely crucial
- 13 you pull it up because I'll -- to be honest -- so
- 14 this -- I'm going to describe it for other people
- 15 who haven't got it in front of them.
- This is a comparison of existing
- 17 and predicted post-project habitat equivalent units
- 18 available for each species within the two
- 19 reservoirs. And it's essentially on one side is
- 20 the species and underneath subdivided by the
- 21 different life stages spawning under the year
- 22 juvenile adult and then the table shows the
- 23 existing habitat in an area format and then the
- 24 post situation. So you know the one we're talking
- 25 about, okay.

- 1 So it shows the change and so what
- 2 we did -- and I'd love to put it up, but we can't,
- 3 so -- is that we just used your figures. And I
- 4 know you would want to double check that we've done
- 5 our math correctly, which is always wise, so let's
- 6 not make any assumptions about that.
- 7 But anyway, just for the purposes
- 8 of the conversation, we looked at the percentage --
- 9 we just did the percentage calculation for the
- 10 various losses, and I just wanted to give a couple
- 11 of examples.
- 12 And I think the question behind
- 13 this is that before compensation it appears to us,
- 14 if we've done our figures correctly, that there's
- 15 some very high percentage loss of certain life
- 16 stage habitats.
- 17 I'll highlight a few which -- that
- 18 really doesn't help putting that table up, does it,
- 19 not one bit.
- 20 Anyway, so I can read out the sort
- 21 of percentages that appears to us and it seems like
- 22 high percentages for some species for some life
- 23 stages. And what I'm going to ask you is what -- I
- 24 don't really understand is that habitat gets wiped
- 25 out, like, you know, in a month or 15 days or

- 1 whatever, under inundation, it just goes.
- 2 And then just how complicated is
- 3 the process of reproducing the various types of
- 4 habitat required. And I don't know how different
- 5 they are. I don't know whether each life stage has
- 6 a very specific -- and you know, I don't know
- 7 whether we're talking about there being 15 types of
- 8 habitat or three or whatever.
- 9 And how long will it take for that
- 10 to stabilize and really be useful, and what's
- 11 likely to happen in the interim period?
- 12 So that's kind of the area of
- 13 inquiry that I don't really understand at this
- 14 point. And an example, burbot, this is our
- 15 calculation so somebody will -- anyway, for the
- 16 spawning, the amount of spawning habitat, that 88
- 17 percent of the spawning habitat will go under
- 18 inundation, for young of the year 90 percent, so
- 19 those are pretty high, it seems, and that's burbot.
- White sucker, the adult stage, 99
- 21 percent loss. Northern pike. Now, the northern
- 22 pike, the interest there is that your table
- 23 indicates that there will be high percentage losses
- 24 as in 81, 94, 99, 99 for all four stages, spawning,
- 25 young of the year, juvenile and adult.

1	And another one that I just wanted
2	to highlight was three spine stickleback, I gather
3	I don't know, I am told, is a prey species which
4	so fairly important for the others. And that's
5	showing for three life stages losses of 84, 97, 83
6	percent.
7	So these look like high
8	percentages to a non-fish biologist; do they look
9	high to a fish biologist?
10	And so the question is, if we took
11	the pike situation, all four life stages, there's a
12	lot of habitat that disappears. Can you talk a bit
13	about that, how what's involved in trying to
14	really replicate the specific conditions that these
15	fish are going to need in these different life
16	stages and how long will it take that you feel
17	confident you'll have habitat that replacement
18	habitat that's really working properly?
19	MR. McCARTHY: Okay. No, that's a
20	good question, and pike is a really good example of
21	drastic reduction in the habitat equivalent units.
22	First of all, though, if I could
23	just back up and explain where those numbers are
24	derived from and the key reasoning behind those
25	numbers.

1	The existing nabitat equivalent
2	units is based primarily on the catch data, so it
3	represents the utilization that is currently in the
4	river now as well as the utilization for northern
5	pike. For example, anywhere where there is a fine
6	substrate type, we use the literature and
7	methodology that's used by DFO here in Newfoundland
8	and Labrador to come up with a utilization index.
9	So they are representative of the
10	utilization that's there now.
11	The post habitat utilization if
12	I just want to show again the presentation. In
13	terms of predicting the post utilization habitat,
14	if I could just bring up this one here. Sorry,
15	guys.
16	What we've done for the predicted
17	future is where the habitat is going to change
18	substantially compared to what's existing, what we
19	had originally proposed was that we would use the
20	slow velocity habitat utilization indices for all
21	the slow habitat so we would have a comparison of
22	the catch with the actual habitat and the catch
23	with the new habitat. But that doesn't work.
24	When you look at the habitats that
25	are here, that dark blue, when you look at the

- 1 generation of a utilization habitat for the post or
- 2 for the proposed project, what we found was we
- 3 didn't feel comfortable that we could use the
- 4 existing data in terms of catch to represent this
- 5 habitat type because, in fact, this habitat type is
- 6 greater, deeper than any habitat type that we
- 7 actually sampled in the Lower Churchill River.
- 8 So we didn't feel comfortable that
- 9 we would just transfer that catch data and that
- 10 pike would use this habitat, if pike is our
- 11 example, as similarly as the existing habitat.
- 12 So what we did is we went back to
- 13 the methodology that's used by DFO in terms of
- 14 quantifying the habitat that's existing if you were
- 15 doing a project on any other river and not
- 16 incorporating so much the catch data, but the
- 17 species preference data.
- 18 So there's one document that has
- 19 all the species' life cycle stages and all their
- 20 preferences for velocities, all their preferences
- 21 for depths and all their preferences for
- 22 substrates.
- 23 And there's two -- there's
- 24 actually two documents; one for a lake, and one for
- 25 a river. And for Muskrat Falls Reservoir, for

- 1 example, this is still a river. It doesn't qualify
- 2 as a lake because it doesn't have a thermocline,
- 3 it's not deep enough. It's still got fairly good
- 4 velocity, so it's still a river.
- 5 So when you go through the
- 6 calculation of what the post project suitability
- 7 would be based on the description of -- by DFO, all
- 8 that blue area comes out as a zero. It's not used
- 9 by pike because it's greater than 16.5 metres or 11
- 10 metres deep.
- 11 So all that area, the only thing
- 12 that's actually in that post project habitat
- 13 description is the light blue border. And that
- 14 occurs for almost every species, that that
- 15 reservoir -- when you look at that post project
- 16 utilization values, that deep water is a zero.
- So we've assumed -- we've been
- 18 absolutely conservative. We didn't say, "Well, you
- 19 know, it's deep; well, maybe it's a lake".
- No, it's flowing water. If the
- 21 requirements for that species based on that table
- 22 says that it's not usable, it's not usable.
- Do we think that fish are going to
- 24 use that habitat? Absolutely.
- 25 But in terms of being able to use

- 1 that table to identify -- there's a challenge.
- 2 There's a big difference. We were as conservative
- 3 as possible and identified just the locations.
- 4 So anyway, in terms of the
- 5 majority of the habitat that's in the Muskrat
- 6 Reservoir, all zero.
- 7 The other thing that incorporates
- 8 in to pike is the fact that pike spawning requires
- 9 vegetation and that the adults require -- they're
- 10 an ambush predator.
- 11 So when you go through the
- 12 calculations, you do get that low index. And this
- 13 is, in fact, one of the ones that we had discussed
- 14 with -- actually, with both the workshop, technical
- 15 workshop, and there were concerns that pike were
- 16 not the desired species in the reservoirs. They
- 17 didn't want pike and sucker dominated.
- 18 But talking to -- with the
- 19 regulators, we wanted to ensure that pike would be
- 20 there and we did investigate certain things that
- 21 can be done, and it is incorporated into the
- 22 compensation plan in terms of vegetating -- and not
- 23 so much even just providing vegetation, but even
- 24 cut trees.
- When you look at the spawning

- 1 ability of pike, they don't need the grasses. They
- 2 just need something to spawn on. They spawn near
- 3 vegetation and the eggs stick to the vegetation.
- 4 And before the water level gets a
- 5 chance to drop, the eggs hatch and the fish swim
- 6 away, so they like these areas that have vegetation
- 7 or something for the eggs to stick on.
- 8 So we have incorporated into the
- 9 plan these structures, cut trees. And I think
- 10 we'll have a lot of cut trees around that we can
- 11 put in to these mat areas.
- 12 So that table was really a way of
- 13 looking at the post -- the pre and the post to be
- 14 able to identify what species are going to have a
- 15 challenge in terms of utilization, keeping in mind,
- 16 though, that the calculations of the post are very
- 17 conservative.
- 18 And in terms of even the habitat
- 19 going up through the majority, for example, the
- 20 Gull Reservoir, when you get up into that slow
- 21 habitat that's between Winokapau and the lake
- 22 that's at Gull, and again, the habitat that's up
- 23 between Winokapau and Churchill Falls, if it was
- 24 deeper than that 16.5 metres, we considered it
- 25 zero. Absolutely not utilized.

1	And we know that that's not I'm
2	fairly confident that that's not the case. As part
3	of this year's sampling regime, we did go up and we
4	sampled Gull Lake, which is deeper than that 16, to
5	see what species are there, and we do have species
6	using those habitats.
7	But in order to be conservative
8	and to be able to clearly identify where the
9	potential challenges are, that's why we generated
10	that table.
11	So is that the absolute
12	utilization? No. But it gives us a very good
13	indication as to where we need to focus our
14	attention in terms of the strategy.
15	CHAIRPERSON GRIFFITHS: Okay.
16	Well, fair enough.
17	But the can you just, first,
18	tell me generally that deeper water that you're
19	saying just didn't show as being a habitat, is that
20	generally are we generally talking about the
21	adults' life stage, adult and juvenile, as the
22	spawning would young of the year be in the
23	deeper waters as well?
24	Spawning, presumably not.
25	MR. McCARTHY: It would depend on

- 1 the species. But in terms of the breakdown of
- 2 what's in the DFO methodology or the DFO document,
- 3 it does identify the depth for all the life cycle
- 4 stages.
- 5 But pike, for example, they do
- 6 spawn in shallow water in weedy areas and the young
- 7 of the year will stay in that area and then slowly
- 8 move out into deeper water as they get bigger and
- 9 capable of catching bigger prey.
- 10 So it depends on the species, but
- 11 yeah, for pike, you're more talking the juveniles
- 12 and the adults here.
- 13 CHAIRPERSON GRIFFITHS: Okay. So
- 14 that deep water that you say didn't make it into
- 15 the usable habitat post project will moderate these
- 16 -- some of these percentages for some life stages
- 17 of some species. Okay. Got that.
- 18 All right.
- MR. McCARTHY: Yes.
- 20 CHAIRPERSON GRIFFITHS: Sorry.
- 21 I'll try to get to the end of this, and I'm almost
- 22 there, I think.
- Yeah. Well, I guess it's -- the
- 24 remainder of my question is about the specific
- 25 compensation that you say that Nalcor is proposing

- 1 to do for the specific problems that are identified
- 2 in the table.
- 3 How long is it going to take for a
- 4 specific habitat type to address one of these high
- 5 percentages for spawning or for juvenile, whatever?
- 6 How long are you estimating it's going to take
- 7 before it's ready to go?
- I guess it's going to depend on
- 9 the type of habitat, but are we talking a year, two
- 10 years, six months?
- MR. McCARTHY: Well, first of all,
- 12 in terms of when the compensation needs to be built
- 13 and ready to go or ready to be utilized, in all the
- 14 projects that I've been involved with so far DFO
- 15 has required that the habitat be built and ready to
- 16 go before the other habitat that's going to be lost
- 17 or altered is lost or altered so that you've got as
- 18 quick a possible turnover in terms of habitat
- 19 types.
- 20 Again, with Granite Canal, we went
- 21 down there in September of 2003. The river habitat
- 22 that was built had never had water in it. It was
- 23 totally constructed in the dry.
- 24 We lifted the stop logs, had water
- 25 flowing through it. Within three weeks, the

- 1 invertebrate sampling, almost every species that
- 2 was in the control stream was there and in October
- 3 we had the first reds, ouananiche were up there
- 4 spawning within five weeks.
- 5 So I don't anticipate there being
- 6 any trouble or challenges in terms of these fish
- 7 species to be able to find it.
- 8 Will that particular fish that's
- 9 down towards the lower part of Muskrat come all the
- 10 way up to Edwards Brook, maybe not, but the fish
- 11 will identify and find those sites fairly quickly.
- 12 And in terms of the pike, the
- 13 location of the spawning areas can be mapped in
- 14 terms of where we found the greatest catch per unit
- 15 effort for that species.
- 16 CHAIRPERSON GRIFFITHS: Thank you.
- 17 MEMBER JONG: I'm wondering if I
- 18 could start with a question or maybe it's more of a
- 19 clarification on the impoundment side of things
- 20 which was slide 4.
- I guess the first question I've
- 22 got is around that -- the business of fish
- 23 relocation and your comparison with the Granite
- 24 Canal work that you did, and I guess I'm wondering
- 25 if you could explain to me or clarify for me the

- 1 difference in scale between Granite Canal and the
- 2 downstream reach from Muskrat Falls. I'm thinking
- 3 it's a fairly big difference.
- 4 MR. McCARTHY: Yeah, in terms of
- 5 Granite, it was about 14 kilometres from where the
- 6 water was cut off at the outflow of Granite Lake
- 7 and down to Meelpaeg Reservoir.
- 8 But in terms of the challenges
- 9 this was a -- eight, eight and a half kilometres of
- 10 it was a sheer bedrock wall and in terms of a
- 11 compensation flow we had very little compensation
- 12 flow; it was water off. So we had to have the
- 13 ability to get these fish moved as fast as
- 14 possible.
- 15 In terms of getting them out of
- 16 the ravine, we had people with harnesses up above
- 17 with buckets with the fish, so as soon as we caught
- 18 them they were being lifted up and carried out to
- 19 trucks to get them to location.
- 20 So even though it's a smaller
- 21 scale there was some very significant challenges at
- 22 Granite Canal. And I will say that when we first
- 23 started it we had a crew of, I don't know, eight or
- 24 10 folks, within two days Nalcor came back and said
- 25 double your crew. So, you know, we adjusted on the

- 1 fly as we saw the need, you know, in terms of
- 2 covering the area and having fish isolated in
- 3 pockets of water, we wanted to get them moved as
- 4 fast as possible.
- 5 I would imagine with the Muskrat--
- 6 with the area that's below Muskrat it would be a
- 7 lot more in terms of helicopter movement of people
- 8 and fish would be more supported by a more large
- 9 scale group.
- I mean, the challenges would be
- 11 different but I don't see it as an insurmountable
- 12 challenge.
- 13 MEMBER JONG: And just a quick
- 14 follow-up too on the -- that's the first
- 15 impoundment. The second impoundment which would be
- 16 Gull Island, at some point down the road, you talk
- 17 about the flexibility that you'd got for the first
- 18 one in terms of controlling flow of the 500-odd
- 19 cubic metres per second isn't quite enough you can
- 20 just spill it through for the downstream reach.
- 21 When you go to do the Gull Island
- 22 one it's anywhere from 54 to 58 days and you've got
- 23 a habitat in the Muskrat Falls reservoir that
- 24 presumably is adjusting to having been impounded
- 25 and maybe in some cases -- from a fish perspective

1	still	not	optimal	or	on	its	way	to	ad ·	iustina.

- 2 So I'm assuming you don't want to
- 3 play with that too much and you've got the
- 4 downstream reach below Muskrat Falls that is going
- 5 to go through round two of impoundment.
- 6 So can you describe to me what you
- 7 see as kind of the implications for that second
- 8 impoundment and what flexibility or what mitigation
- 9 you might be able to look at for that?
- MR. McCARTHY: Yeah, sure.
- 11 In terms of the Muskrat Falls
- 12 reservoir being there, that reservoir can't be
- 13 lowered any lower than the low supply level. So we
- 14 still only got that half-metre of fluctuation.
- 15 So the water that would be
- 16 provided for the compensation flow downstream of
- 17 the Muskrat reservoir would still have to come from
- 18 the Gull, the Gull system.
- 19 In terms of the flow that would be
- 20 required there, I'm not sure what the capacity
- 21 would be on the outflow. There's a specific
- 22 structure that needs to be built for the bypass
- 23 water because the spillways are just too high. If
- 24 we had to wait until the water got to the spillway
- 25 we would have no flow release for a certain amount

- 1 of that impoundment time. So there is a structure
- 2 being designed and built specifically to release
- 3 the flow.
- 4 And based on, I would think, what
- 5 we find and learn about the amount of water,
- 6 whether it's different than 30 percent from the
- 7 Muskrat Falls reservoir, you know, maybe it's 40
- 8 percent, there may need to be a consideration of
- 9 whether that 40 percent -- that design incorporates
- 10 that 40 percent so that we've got the same
- 11 situation or the same conditions for both the
- 12 reservoir fillings downstream of Muskrat Falls.
- 13 MEMBER JONG: But will you know
- 14 what's -- yeah, you won't have finalized those
- 15 designs -- like I'm thinking the timeframe is ---
- MR. McCARTHY: That's why I need
- 17 the engineers to come.
- 18 MR. G. BENNETT: I can touch base.
- 19 If there were an issue we'd have time to deal with
- 20 it. I think that's the key point. The
- 21 compensation structure at Gull Island, it is an
- 22 important feature of the project but it's not
- 23 something that we couldn't look at and say, okay,
- 24 well if it needs to be 40 percent then we can adapt
- 25 to that, but we'll have time to take that into

consideration.
MEMBER JONG: Thank you.
Next question is around the
temperature changes that you're predicting, I think
it was slides 13 and 35 maybe.
And I guess the first question
I've got about that, you give the range which as
you say it's a bit cooler, which is generally good
news for fish, but certainly in your document you
talk about for September and October temperatures
are actually going up are predicted to go up by
2.4 to 2.5 degrees, depending on where you are in
the and I guess, first of all, can you tell me
what impact that may have on fish that are spawning
at that time of year, is that likely to be a
problem for them?
And then the second question is
when you were doing those calculations or you're
figuring that out, was climate change factored into
that? And if climate change wasn't, what would be
the additive effect, particularly for that warming
period? I'm not too concerned about the cooler
time but it's the warmer time.
MR. McCARTHY: In terms of the

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25 first question, yeah, species that spawn in the

- 1 fall they respond to a number of cues and
- 2 temperature is one of them. Photo period is
- 3 another; that's when they start to move. Flow is
- 4 another trigger.
- 5 In terms of the -- for example,
- 6 brook trout or ouananiche, if they are spawning
- 7 near the tributaries the temperature that would be
- 8 at those tributaries won't be affected by this
- 9 change in water temperature.
- 10 That water temperature is coming
- 11 off the plateau, that's still the same water
- 12 temperature that would trigger, I guess, one of the
- 13 cues for spawning.
- 14 This change in temperature may
- 15 affect the timing period, yeah, it may delay
- 16 spawning for a period of time. Yeah, that could be
- 17 an effect on the fall spawning species for sure.
- 18 In terms of the climate change,
- 19 I'd have to go back and check but I don't think
- 20 that these models incorporate a climate change, but
- 21 what they do is -- this is just one year's worth of
- 22 model run, so you run a whole bunch of them and
- 23 they did do a -- similar to the ice dynamics --
- 24 actually, this was part of the ice dynamics, is you
- 25 do a warm year and a cold year and an average year.

1	so in terms of the overall
2	changes, they have incorporated a certain amount of
3	variability in the temperature.
4	MEMBER JONG: I guess the concern
5	is that if climate change is generally predicted
6	to bump temperatures up not down, so if this is
7	what's being predicted, chances are if you add
8	climate change to it it will be for that
9	particular period it may be warmer.
10	Okay, thank you.
11	MEMBER DOELLE: Okay, my first
12	question is a follow-up question to Lesley's. Can
13	you talk a bit about I just want to get my head
14	around the follow-up, really, to what you discussed
15	with Lesley, and that is, so we have a situation
16	where significant habitat for a particular species
17	is made unsuitable by the impoundment and we have
18	created new habitat elsewhere.
19	So in a situation where that new
20	habitat turns out to be not suitable, not used, so
21	there's a problem for a particular species, I'm
22	trying to get a handle on how much time do you have
23	to fix the problem and what do you have in mind for
24	doing that?
25	MR. McCARTHY: Well that would be

1	where	the	adaptive	management	would	come	in.
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- 2 But in terms of how much time, I
- 3 guess the maximum amount of time you have is the
- 4 lifespan of the adults, the lifespan of the
- 5 spawning population.
- I mean, if you've got, for
- 7 example, reservoirs in Quebec, they have done
- 8 monitoring on lake trout and what they found is,
- 9 you know, the biomass isn't changing but when you
- 10 look at the age structure, you've got fish getting
- 11 older and older and bigger so they're compensating
- 12 for the biomass, but you don't see the recruitment
- 13 and these are reservoirs where the fluctuation in
- 14 water levels are up to 10, 15 metres. So they have
- 15 gone in and adjusted that in some situations.
- So I think the time limit is the
- 17 adult spawning population and what we can do for
- 18 them depends on what species that is, I guess, and
- 19 whether the limiting factor is, in fact, the
- 20 habitat or the substrate or the flows itself or
- 21 it's a water quality issue. So I think it would
- 22 really depend and what we have in the plan is a
- 23 series of criteria that will need to be met during
- 24 the monitoring so that we can identify as early as
- 25 possible so that we have as much time as possible

- 1 to make whatever corrections are needed for that
- 2 species.
- But again, in terms of the Pike --
- 4 the example -- I mean we quickly -- when we
- 5 identified it with the regulators, you go to the
- 6 literature and it's a relatively simple putting in
- 7 the substrate and they will spawn on it.
- 8 MEMBER DOELLE: But you could
- 9 actually lose multiple years without threatening
- 10 the sustainability of the population?
- 11 MR. McCARTHY: In terms of -- it
- 12 would mostly be well, spawning and juveniles.
- 13 Well, yeah, in terms of the population and the
- 14 sustainability of the population; yeah, I think so.
- 15 But I mean you want as many age classes there as
- 16 possible. If you look at some of the models that
- 17 are done for species at risk, in actual fact what
- 18 you can do is you can play with some of the
- 19 parameters and you can take out almost 90 percent
- 20 of the spawning habitat and still keep the same
- 21 adult population, but the real bottleneck for a lot
- 22 of populations is the juvenile rearing.
- 23 The juvenile is the one that -- is
- 24 one of the key lifecycle stages in terms of
- 25 maintaining the adult population.

1	MEMBER DOELLE: Okay, the other
2	area that I wanted to explore with you is that
3	and I'm sure you'll correct me if I have the wrong
4	impression, but the impression I have is that
5	you've looked at a number of impacts based on
6	measurable parameters. So you've looked at the
7	impact of sediment. You've looked at nutrients.
8	You looked at water depth. You looked at water
9	velocity, temperature, the impoundment process, the
10	turbine effects, but I don't have the impression
11	from the undertaking and your presentation that
12	you've looked at the combined effect.
13	And I'm wondering whether you
14	can tell me whether my impression is accurate or
15	not and if it's not accurate, tell me how you've
16	looked at the combined effect for individual
17	species and for the ecosystem as a whole through
18	this transition period?
19	MR. McCARTHY: It's not correct.
20	Again, in terms of calculating out the habitat
21	equilibriums and the suitability, you incorporate
22	all the physical parameters that are involved; the
23	velocity, the depth, the substrates and that will
24	give you that habitat equivalence for the physical
25	habitat.

1	And again, the results that we've
2	shown in terms of the productivity and the TSS and
3	the temperatures have been taken into account in
4	terms of phytoplankton and zooplankton and in terms
5	of some of the challenges that we see in just the
6	behavioural aspects of the species so in terms of,
7	you know, avoidance of TSS and whatnot. So we have
8	incorporated a lot of that stuff and the water
9	quality information plays a key role in the
10	modelling and predictions that we've done in terms
11	of the change in the community or the availability
12	of foodstuffs in terms of the phytoplankton and the
13	zooplankton turnover.
14	So we have incorporated, I think,
15	all of the information into our determination of
16	what the final habitat will be like, how the fish
17	species can use it and how the water quality and
18	those other non-habitat-related parameters play a
19	role in terms of the transition period, what will
20	be the challenges, what do we need to do in order
21	to maintain those populations through the
22	challenges so that we have a suitable and
23	sustainable population at the end of the day.
24	MEMBER DOELLE: I guess and
25	again, in your answer, my impression is that you've

- 1 done it in terms of looking at the stabilized
- 2 situation 15 years out, but have you looked at it
- 3 from the perspective of saying, "Okay, here is a
- 4 species. It's going to lose x-percent of its
- 5 habitat during the impoundment. Then it's going to
- 6 have to find habitat elsewhere. At the same time
- 7 here are the changes in sediment. Here are the
- 8 changes in nutrients. Here are the changes in
- 9 water temperature. Here are the changes in terms
- 10 of predator-prey relationship that this species
- 11 will encounter."
- 12 So have you looked at the combined
- 13 effect on each of the species, not in terms of the
- 14 finalized, stable scenario after 15 years, but in
- 15 terms of looking at how this species will do
- 16 through this transition period where it's going to
- 17 get hit with a number of changes?
- 18 MR. McCARTHY: Yeah, sure. Again,
- 19 a lot of those changes were the impetus for the
- 20 incorporation of the physical works that we've got
- 21 in the compensation plan. So the identification of
- 22 any of those situations through the stabilization
- 23 period that would affect those species have been
- 24 incorporated.
- I guess the challenge is maybe in

- 1 the wording or the description in the document as
- 2 to how we -- you know, did we go through every
- 3 species and lay it out verbally? No, but if you go
- 4 through the list of tables and the identified
- 5 challenges and the water quality and the
- 6 zooplankton descriptions, it's all there. It just
- 7 may not be in the same format as a species-by-
- 8 species blow of what would happen in the
- 9 stabilization, but it's all been incorporated,
- 10 yeah.
- 11 MEMBER DOELLE: Is there any way
- 12 that you can describe to me the process you went
- 13 through for a particular species or generally of
- 14 how you did that?
- MR. G. BENNETT: I've been
- 16 listening to the conversation and I just want to
- 17 circle back because I think, you know, the idea
- 18 that the population is hit with anything; I think
- 19 we may have to touch on that because I think the
- 20 point that Mr. McCarthy was making here is that the
- 21 factors that we're looking at are well within the
- 22 range of variability on the river system today. So
- 23 maybe, Jim, it might be helpful just to talk about
- 24 that transition in some more detail and the, you
- 25 know, creation of the reservoir and those factors

- 1 that you're looking at and how they relate back to
- 2 fish health.
- MR. McCARTHY: Yeah, sure. Sure,
- 4 the -- again, I know that we've shown the predicted
- 5 peaks would be well within the range of
- 6 variability. We have identified that the
- 7 concentrations would extend through the ice-free
- 8 period, but in terms of an example for a species,
- 9 well, let's say brook trout.
- 10 Brook trout, we've looked at the
- 11 utilization of a habitat that's there now. We've
- 12 looked at the post-project habitat and let's look
- 13 at it first from a final, stable habitat so we know
- 14 what the slower water substrates will look like
- 15 because we've got total suspended sediment kind of
- 16 settling on there so we know that that's a soft
- 17 substrate type. We know from the geotechnical work
- 18 what the shorelines will look like and we know the
- 19 composition of the majority of the tributaries.
- 20 So we have an idea of what's there
- 21 beforehand. We've done this. We set a
- 22 conservative calculation of the post-project taking
- 23 into account the literature-based habitat
- 24 utilizations or suitabilities where the habitat is
- 25 different than anything that we've sampled before.

- 1 So we have a whole series of conservative
- 2 estimates.
- 3 Then we looked at the change in
- 4 these parameters; so, for example, total
- 5 phosphorous and TSS. The TSS values are not
- 6 predicted to be much beyond the predicted
- 7 quantities, but in particular, if you look at
- 8 Muskrat Falls Reservoir, that's the area we will
- 9 have the greatest amount of instability in the
- 10 shoreline in increases or persistence of TSS. And
- 11 in terms of looking at what brook trout need, the
- 12 more sensitive lifecycle stages for that TSS and
- 13 the stability; they will spawn on shorelines, but
- 14 not if it's shifting, not if it's moving. They may
- 15 spawn there, but the success may not be that great,
- 16 especially if there's sedimentation happening. And
- 17 that is part of the impetus of looking at areas, in
- 18 particular the delta habitats, that would provide
- 19 the spawning habitat that would avoid the high TSS
- 20 areas because you've got this unaffected water
- 21 coming down into the deltas so we've incorporated
- 22 that for brook trout, for Ouananiche, that would
- 23 help have those lifecycle stages persist while the
- 24 other habitat is stabilizing. And when I say
- 25 stabilizing I mean, again, the predicted range.

- 1 We're not going to have zero TSS at the end of the
- 2 day. They're dealing with TSS now. They will deal
- 3 with TSS in the future. So I think we have
- 4 incorporated it throughout the whole stabilization
- 5 period.
- 6 CHAIRPERSON CLARKE: Yes, Mr.
- 7 McCarthy, thank you.
- I just have a couple of very quick
- 9 questions on your presentations -- technical ones
- 10 and this wasn't the slide I was looking at, but
- 11 this would be a good example.
- 12 Like, in the numbers at the bottom
- 13 you're using, say, the existing range and the
- 14 existing mean, then you do a prediction of a peak,
- 15 and then you conclude that well there's not a
- 16 significant difference, and I didn't understand how
- 17 you could do that just from the numbers. I take it
- 18 I have to look at the graph, do I?
- 19 Because, you know, your predicted
- 20 peak doesn't -- it tells me the upper limit of a
- 21 range and it doesn't tell me the mean so I can't
- 22 really relate it to the existing numbers you're
- 23 using.
- 24 MR. McCARTHY: I guess the main
- 25 point of using the numbers if just to show that the

- 1 predicted peak in total phosphorous, in this
- 2 example, isn't in order of magnitude it's not 1,000
- 3 milligrams per litre or 2,000 milligrams per litre,
- 4 it's in the range that's being experienced by the
- 5 species now.
- 6 And I did try to explain -- yeah,
- 7 this graph shows each year, the increase, and I --
- 8 there was another graph that the existing
- 9 phosphorous range actually peaks in the spring and
- 10 comes down and then peaks again in the fall.
- 11 That's not what's going to happen
- 12 here. I'm not saying that this will be exactly the
- 13 same or there's no significant or a change in total
- 14 phosphorous.
- 15 If you take this year, for
- 16 example, the phosphorous increases over the year
- 17 and then drops down because ice forms so you don't
- 18 have the erosion and release of material.
- 19 So there are changes but the key
- 20 thing was to just put it in context in terms of
- 21 what's experienced on the river now, that it's not
- 22 orders of magnitude increase or decrease.
- CHAIRPERSON CLARKE: Okay, so I'd
- 24 have to use the graph to calculate the mean
- 25 predicted, for example?

1	MR. McCARTHY: Yeah, the mean
2	would be a little bit misleading, I think, in this
3	because you would get you've got a high peak
4	here and then during the ice period you've got very
5	little, so it would actually bring you know, it
6	would pull the mean down and the mean wouldn't mean
7	a whole lot.
8	CHAIRPERSON CLARKE: Okay, the
9	other one was on your graph just very quickly
10	number 39 and this is the one where you showed the
11	catch per unit effort in the three areas above Gull
12	Reservoir. And I think I understand the catch per
13	unit effort thing.
14	But when you were talking you were
15	indicating after post-project you would be
16	expecting like an increased abundance of a
17	particular species or a decreased abundance and you
18	weren't getting that from the graph, this was your
19	or am I not reading the graph properly?
20	MR. McCARTHY: No, I was trying to
21	get it from the graph, yeah.
22	CHAIRPERSON CLARKE: Okay.
23	MR. McCARTHY: But again, as an
24	example, this green bar here for brook trout,

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that's the catch per unit effort in Section 3.

25

- 1 That's that fast section of river from Gull Island
- 2 up to Winokapau. The purple is Winokapau. So
- 3 Winokapau is a slower more lake-like environment.
- 4 So in terms of what the catch per
- 5 unit effort would be in that post-project habitat
- 6 behind the Gull dam, I would expect it to be closer
- 7 than what was found in Winokapau.
- 8 So, for example, this green would
- 9 then come down and we would use the catch per unit
- 10 effort from Winokapau as our criteria for that
- 11 area.
- 12 So, yeah, it's come up in the
- 13 graph but I just didn't do a very good job of it.
- 14 CHAIRPERSON CLARKE: No, no, I
- 15 understand. Yes, thank you.
- 16 MEMBER IGLOLIORTE: I'm just
- 17 trying to understand the effects of sedimentation a
- 18 bit better. So on the one hand, depending on the
- 19 time of year, depending on the fish species,
- 20 sedimentation may have a negative impact. But did
- 21 you also say that the studies show that it, in some
- 22 cases, may add nutrients to the system overall?
- MR. McCARTHY: The erosion and the
- 24 degradation or the rotting decomposition of the
- 25 vegetation is where the nutrients would come from.

- 1 So there'd be material coming off the shorelines as
- 2 well as the material that would be decomposing
- 3 would be where the nutrients would come from.
- 4 MEMBER IGLOLIORTE: And in the
- 5 case of instances like mass slumping, does that
- 6 have any bearing as well on adding nutrients?
- 7 MR. McCARTHY: I would think
- 8 that's more adding suspended sediment, not so much
- 9 nutrients, because that would be -- when we look at
- 10 that slide that happened at Edwards, it wasn't a
- 11 lot of the organics that came down it was actually
- 12 the material, that clay and sand material that came
- down.
- So it could cover up habitat. It
- 15 could definitely alter habitat. We had -- I can't
- 16 remember what the amount is -- probably 50 hectares
- 17 of what was river is now no longer river, it's a
- 18 low-lying clay escarpment. So it can change
- 19 habitat.
- 20 But what we wanted to do this year
- 21 was to get in there and actually see whether fish
- 22 were using it just to kind of give -- have some
- 23 more comfort in our own mind that, you know, is
- 24 this a total write-off of habitat or is there still
- 25 the ability for fish to use it. And they were

- 1 there they were there in good numbers.
- 2 MEMBER JONG: I think this is my
- 3 last question. And I'm trying to get my head
- 4 around the downstream, particularly the estuary
- 5 area. And I realize that you haven't done the
- 6 thermal modelling and the ice modelling in that
- 7 area, but even just -- you describe in your
- 8 Undertaking 54 your expectation that the changes
- 9 there are going to be localized and small and it's
- 10 tidal; there's going to be thorough daily mixing of
- 11 the waters.
- 12 And I've looked through your
- 13 hydrology studies, and the picture I came away with
- 14 of that estuary area was more of a layer of
- 15 freshwater, I think up to three metres deep, on top
- 16 and then saline underneath that kind of stays that
- 17 way.
- 18 So I didn't get a message of
- 19 mixing within the estuary and I'm trying to picture
- 20 the phosphorous and the sediments and the mercury
- 21 and the stuff coming down from the freshwater and
- 22 then sitting in that nice three layers on top of
- 23 the estuary, what does that mean?
- 24 So am I way off-base on this or
- 25 can you explain to me how I've got this wrong, if I

1	do?
2	MR. McCARTHY: No, it's right and
3	wrong. When you look at the hydrology actually,
4	if you back up and look at the oceanography study
5	that was done in '98, what they found when they
6	measured the currents was at the mouth of the river
7	there's a turbulent zone, so the freshwater comes
8	out and it actually acts as a pump and draws
9	saltwater out so you've got kind of a circular
10	motion happening as it comes out. So at that area
11	you don't have that nice separated layer, but as
12	you move away from that you still have the density
13	and the temperature differences that it will
14	reform.
15	And again, when you get down to
16	Goose Bay Narrows with that tidal action the same
17	thing happens, the freshwater layer goes out over
18	and it does this pumping action and it circulates,
19	but then once it moves away from there you get that
20	re-establishment again. And that's where a lot of
21	the nutrients and the marine productivity is
22	initiated is that actually drawing up from the
23	nutrients that are down in that colder marine
24	environment so you get that drop.

And a lot of fish will cruise that

25

- 1 area because there's a lot of the phytoplankton and
- 2 zooplankton that are coming from the freshwater.
- 3 When they get in 2 parts per 1,000 they die.
- 4 They're definitely dead by 10 parts per 1,000. So
- 5 when they get out to Goose Bay Narrows they're
- 6 starting to die and drop out and you've got fish
- 7 kind of cruising that area, but once you move away
- 8 from that area you'll get the establishment of that
- 9 freshwater 2 to 10 percent salt or 2 to 10 parts
- 10 per 1,000 layer again, yeah, sitting on top. So
- 11 there is that turbulent mixing there.
- 12 And when we responded to
- 13 Undertaking 38 with the modellers for the
- 14 temperature in the ice, that's where that
- 15 temperature -- if there's any temperature
- 16 difference because of the reservoirs it comes and
- 17 gets up-welled and mixed with that marine water.
- 18 MEMBER JONG: So it all gets
- 19 washed out or gets sorted out in that mixing that
- 20 takes place at the mouth of the river is what
- 21 you're saying? The temperature change -- like
- 22 there's enough mixing ---
- MR. McCARTHY: The temperature
- 24 change, yeah, it's ---
- 25 MEMBER JONG: --- at the mouth of

- 1 the river to eliminate that or fix that, is that
- 2 it?
- 3 MR. McCARTHY: Yeah, that's the
- 4 description that -- well, that's what the
- 5 oceanographers have there and that's what
- 6 Undertaking 38 describes, is that cold sink of
- 7 water underneath that's being moved around as soon
- 8 as it comes in contact with that freshwater layer
- 9 and the mixing, that it quickly will dissipate any
- 10 of the temperature -- any temperature increases,
- 11 whatever is there.
- 12 MEMBER JONG: Thank you.
- 13 CHAIRPERSON GRIFFITHS: Okay,
- 14 thank you.
- I think we really will need to
- 16 take a break at half past 10 because we've been
- 17 sitting here for two hours and we'll need that
- 18 break.
- 19 I'd like to see -- could people
- 20 put up their hands if you either want to ask a
- 21 question of the presenter or if you have some views
- 22 you want to share with the panel on this topic so I
- 23 know how many people wish to talk in this section.
- 24 Yes, Ms. Benefiel. Anyone else?
- 25 And Mr. Davis.

1	You have five minutes each.
2	Yeah, well, no, that's what I
3	sorry Meinhard's asking no, we'll do it right
4	now and go till half past.
5	Ms. Benefiel?
6	QUESTIONS BY THE PUBLIC:
7	MS. BENEFIEL: Hi. It's Roberta
8	Benefiel.
9	Mr. McCarthy, I wondered if you
10	were at all involved, along with Jacques Whitford,
11	in the Star Lake and the Duck Pond projects?
12	MR. McCARTHY: No.
13	MS. BENEFIEL: Okay, then you
14	won't know what the rare fish species that was
15	extirpated from that project.
16	We're looking at the Star Lake
17	project as a failure, obviously, and Duck Pond as
18	well, and that gives us again a lack of confidence.
19	Those were small projects, very small compared to
20	this one, so it gives us a lack of confidence that
21	this huge, huge area can be recreated with fish
22	habitat.
23	So that's all I needed to say.
24	Thanks.
25	CHAIRPERSON GRIFFITHS: Okay,

I thank	you.
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- 2 Mr. Davis.
- 3 MR. DAVIS: Good morning. This is
- 4 Eldred Davis.
- I have a lot of questions. I
- 6 don't know if I could have them fitted in here.
- 7 But I know that we've been told
- 8 before that this so-called project would turn this
- 9 river into a pike, sucker dominated community. I
- 10 know DFO agreed to that.
- 11 And I quess with the so-called
- 12 mitigations that are proposed now, it may mitigate
- 13 that to some degree. But I have to think that
- 14 pike, which is -- currently, in faster water, pike
- 15 are not particularly fond of it. They don't travel
- 16 as much as they normally would.
- I mean, you put a dam and create a
- 18 reservoir, you slow down the water. Everybody
- 19 knows that.
- 20 That actually gives pike far more
- 21 mobility. They will be able to go all over this
- 22 potential reservoir and they will seek out any fish
- 23 that are in their diet at the moment and probably
- 24 even more.
- 25 I would say that it's self-

- 1 explanatory where they would be a dominant species
- 2 in a reservoir. And yet there's not much credit
- 3 given to that.
- But as far as the suckers, I think
- 5 they're mostly bottom feeders. They probably are a
- 6 little bit below the range of pike, which are
- 7 mostly surface or near surface feeders.
- 8 And I don't think that the
- 9 mitigation for water nation would be effective. I
- 10 think the -- well, referring to the Muskrat Falls
- 11 Reservoir, you have Edwards Brook, which is
- 12 susceptible to slumping. It's right -- it's full
- 13 of sand bars where the river flows in to the Grand
- 14 River.
- 15 And upstream, it's all sand. Very
- 16 large cliffs or banks, I suppose, that are very
- 17 mobile, or they can be once flooding takes place.
- 18 Painters River is -- it would be
- 19 near the highway. It would be a real attraction
- 20 for people who wish to get out on the reservoir and
- 21 fish. I think any fish in that area would not
- 22 survive the onslaught.
- The east end of Gull Island Lake,
- 24 I'm not really certain about that, but it looks to
- 25 me to be very turbid, a great deal of sediment

- 1 flowing out there. I don't know how well that
- 2 would do for spawning.
- 3 And as far as the gravel and
- 4 cobble shoals on the western end of Gull Island
- 5 Lake, you know, that's supposed to be immediately
- 6 downstream of Gull Island dam, which will have a
- 7 tailrace which will attract all kinds of fish
- 8 eaters.
- 9 And the fact is that a few
- 10 kilometres away, you're considering the rocky and
- 11 cobbly shoal to be a prime breeding area or
- 12 spawning area, and yet within a few kilometres you
- 13 have all the predators in the immediate area for
- 14 certain which would include that, would be there to
- 15 eat the fish chowder that's come through the dam,
- 16 the tailrace.
- 17 So I really -- you paint a pretty
- 18 picture again, but I really don't think it's going
- 19 to be very effective. I don't think it's going to
- 20 work. Same as in Star Lake.
- You know, Roberta didn't mention
- 22 it, but apparently there's a run of char there
- 23 that's either extinct now or extremely reduced in
- 24 numbers. And there was mitigation done there, and
- 25 it was totally ineffective.

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- 2 pike can dominate a fairly small -- a fairly slow-
- 3 moving area, there's a little lake just south of
- 4 Travespine here that -- I'm putting a little bit of
- 5 local knowledge.
- I know you don't pay much
- 7 attention to that, but when I was just young, I
- 8 remember being at Uncle Bob Michelin's house and
- 9 there were some fishermen there that had just come
- 10 out of that lake and they talked about the nice
- 11 trout that used to be in there.
- 12 And somehow or other, some pike
- 13 got in there and they aren't any trout there any
- 14 more. At least there wasn't then. I'm talking
- 15 about 50 years ago, probably.
- 16 Well, maybe not 50. I'm not quite
- 17 that old. I'm 60 now, but I wasn't 10 then. I
- 18 might have been 12, 13.
- 19 And I remember seeing that lake
- 20 the first time and the water was crystal clear and
- 21 there was clam shells all along the beach. You
- 22 could see them maybe 10, 20 feet in the -- deep in
- 23 the water; it was that clear.
- 24 Didn't look like pike territory,
- 25 but I did see a pike there. I didn't see any char.

- 1 A friend and I were fishing there, and there
- 2 weren't any trout there. You know, we'd been told
- 3 before.
- 4 And actually, what happened was
- 5 slow moving water, pike got in there, and they ate
- 6 up all the trout. And now I don't know if there
- 7 are any fish there at all now. Maybe the pike ate
- 8 themselves out.
- 9 But that is what I would think
- 10 would happen in at least the Muskrat Falls
- 11 Reservoir. It's slow and it's not suitable for
- 12 ouananiche, as you said.
- In fact, I think one of the Lower
- 14 Churchill Development Corporation mitigation
- 15 measures was to stock it with ouananiche, which I
- 16 would think would be totally ineffective. And I
- 17 guess you guys are not even considering that now.
- I don't think that's practical to
- 19 say that -- you know, that fish assemblies wouldn't
- 20 be changed. Obviously there's going to be change.
- 21 I don't know how you can come up with a sentence
- 22 like that.
- 23 But actually, after -- I remember
- 24 reading the results that -- of a workshop we had
- 25 here in Goose Bay where we proposed some of those

- 1 same things, including the Gull Island plateau
- 2 section.
- 3 And somebody, I don't know if it
- 4 was you or somebody else, wrote in the report that
- 5 was -- that appeared in the EIS or one of the
- 6 reports afterwards, I guess, that people were so
- 7 glad to hear that there was going to be a lot more
- 8 trout around to catch, or something to that effect.
- 9 And I just couldn't believe what I
- 10 was reading. You know, it was totally against what
- 11 we had brought up at that meeting.
- I know there was a meeting in St.
- 13 John's on the same subject. Maybe those people
- 14 were fooled. But we certainly weren't.
- 15 Anyway, I have more questions, but
- 16 I'm losing my train of thought. I'm just getting
- 17 pissed off at this.
- 18 Thank you.
- 19 CHAIRPERSON GRIFFITHS: Thank you
- 20 very much, Mr. Davis, for your statement.
- It is -- do you have a comment?
- 22 No?
- It's half past ten. I think we
- 24 will now take a break.
- 25 Thank you for presenting and

- 1 answering the questions, Mr. McCarthy.
- 2 This now concludes this topic for
- 3 this morning's session.
- 4 And when we come back at quarter
- 5 to eleven we will switch gears and move on to the
- 6 second topic on the economic justification and the
- 7 alternatives.
- 8 So thank you. We'll see you in 15
- 9 minutes.
- 10 --- Upon recessing at 10:30 a.m.
- 11 --- Upon resuming at 10:48 a.m.
- 12 CHAIRPERSON GRIFFITHS: I think
- 13 we're ready to resume the session, and we're going
- 14 to begin by asking Nalcor to make a presentation
- 15 with respect to their letter in answer to the
- 16 panel's questions about the economic justification
- 17 and the alternatives.
- Mr. Bennett.
- 19 --- RESPONSE TO PANEL'S INFORMATION REQUEST OF
- 20 MARCH 21, 2011 FROM NALCOR BY MR. GILBERT BENNETT:
- 21 MR. G. BENNETT: Great. Thank
- 22 you, Madam Co-Chair.
- 23 And just before we start, I'll --
- 24 we've changed over some members on our team here,
- 25 so I'll introduce the new people that are here.

1	You've	already	met	Mr.	Rob	Hull

- 2 before, but just for continuity. Rob is a
- 3 chartered accountant. He obtained a designation in
- 4 1992, has about 20 years of experience in that
- 5 practice. And his responsibility is the
- 6 preparation and evaluation of the business case for
- 7 the project.
- 8 To Rob's immediate right is Mr.
- 9 Rob Henderson. And Rob is the manager of system
- 10 operations for Newfoundland and Labrador Hydro, so
- 11 he's responsible for the operation of the
- 12 electrical system, both within Newfoundland as well
- 13 as within Labrador.
- He's also responsible for customer
- 15 service for our direct customers, so those would
- 16 include residential, commercial as well as our
- 17 large industrial customers. And he also, within
- 18 Hydro, has responsibility for our conservation and
- 19 demand management program.
- 20 Of course, we do that on an
- 21 industry basis in consultation with Newfoundland
- 22 Power.
- To Rob's right is Mr. Paul
- 24 Humphries. And Paul is the manager of system
- 25 planning for Newfoundland and Labrador Hydro and he

- 1 has responsibility for generation, transmission and
- 2 distribution planning as well for the island
- 3 system, as well as for the Labrador inter-connected
- 4 system and their isolated diesel systems.
- 5 So he's responsible for monitoring
- 6 and forecasting demand forecasts and load forecasts
- 7 for the system, ensuring that the systems have
- 8 capacity to meet our projected requirements.
- 9 And I should have mentioned that
- 10 both Mr. Humphries and Mr. Henderson are both
- 11 professional engineers and have approximately 30
- 12 years' experience in the industry.
- I know that the letter that we
- 14 submitted on April 1st has a lot of detail in it, so
- 15 rather than, I guess, re-create a new presentation
- 16 with a subset of that, I thought it might be
- 17 helpful if we just run through the highlights in
- 18 that letter and then we can maybe make as much use
- 19 of our time to deal
- 20 with some questions that may fall out of that.
- 21 So we have the letter available on
- 22 the projector here. I just want to go through some
- 23 of the highlights.
- 24 Certainly, there's a lot of
- 25 material in here with respect to our process; the

- 1 way that we're approaching alternatives to the
- 2 project, and I think it's important for us to
- 3 consider that the objectives that we're trying to
- 4 meet with the project, both with Gull Island and
- 5 Muskrat Falls, fall from the energy plan and there
- 6 was extensive consultation on the energy plan when
- 7 the province rolled it out back in 2007-2008.
- 8 So our objective with the
- 9 development of this project is fourfold: It's the
- 10 development of the province's natural resources for
- 11 the benefit of the province and its people; to
- 12 address demand for hydroelectric generation within
- 13 the province; to provide an electric supply for the
- 14 sale of third parties; as well as to ensure there's
- 15 a long-term renewable source of energy for the
- 16 province.
- 17 So when we look at our
- 18 justification, Gull Island and Muskrat Falls are
- 19 both integral parts of that planning, and we see
- 20 those both as an important part of the project.
- 21 Muskrat Falls has taken, I guess,
- 22 a dominant view in the media. We're hearing lots
- 23 about it today and it's an important piece of our
- 24 domestic planning, but it shouldn't be considered
- 25 to be the entire rationale for the project.

1	We provided some additional
2	analyses and information as requested by the panel,
3	and certainly we're happy to go through that in
4	some more detail this morning.
5	I just want to touch on some of
6	the assumptions that were presented, and I'm sure
7	we will be talking some more about these, but the
8	first one I wanted to look at was the output of
9	Muskrat Falls displacing Holyrood and we have some
10	numbers here in unit costs. So we see 7.7 cents
11	for generation and 14.3 for delivery price. Both
12	numbers are correct, but they're used in different
13	contexts so we may want to take some time and
14	explain how the analysis fits together this
15	morning.
16	Certainly the 7.7 cents per
17	kilowatt hour number, we'll look at that as the
18	bust bar generation cost at Muskrat Falls as a
19	levelized unit price. But when we're doing our
20	forecasting in the delivered scenario to the
21	island, we're actually looking at the cost of
22	energy for what's actually needed on the island to
23	meet the demand that would be displaced by Holyrood
24	so it may not be all of the production from the
25	project.

1	So when you look at those two
2	numbers in those two different contexts, you come
3	up with two different outcomes.
4	Insofar as the output of Muskrat
5	Falls, one thing we wanted to note there was that
6	we are getting value for that energy that's being
7	worked with Emera, that we get access to capacity
8	on the Maritime link and we get access to markets
9	both within the Maritime Provinces as well as into
10	the U.S.
11	So we just wanted to be sure that
12	we would clarify this point; it wasn't just a
13	revenue question, that there was there's
14	actually an exchange of value.
15	In the third assumption, we look
16	at the 40 percent of output from Muskrat Falls. I
17	guess the point that we were focusing on here is we
18	don't view those markets as uncertain.
19	We have access to the construction
20	markets. There's a mechanism for getting in and
21	selling into those markets so we were concerned
22	with the point that those markets might be viewed
23	as uncertain.
24	Insofar as the energy for Gull
25	Island goes and this is something that I didn't

- 1 address in the letter so I should make sure we do
- 2 that now -- we look at the -- you know, the
- 3 decision on Gull Island, it may not be simply a
- 4 question of committing all of the energy. What we
- 5 do know is that we have established a threshold for
- 6 economic feasibility, the extent to which that
- 7 portfolio was committed to a long-term sale to a
- 8 short-term market and market access held in
- 9 reserve.
- 10 Actually, what actual percentage
- 11 of that revenue would be committed is something
- 12 that we want to deal with at sanction. The
- 13 critical part for us is that we need to clear that
- 14 threshold for economic feasibility in order to make
- 15 a sanction decision.
- And, certainly, in the modelling
- 17 that we presented, we have looked at a scenario
- 18 where we said that, yes, that production is going
- 19 to market, and we've identified a market access
- 20 mechanism to get there.
- 21 The part A of the letter, we talk
- 22 about financial benefits, return and equity. There
- 23 are a series of assumptions that were made in terms
- 24 of the financing, debt-equity ratios, interest
- 25 rates, and so on. Those are consistent with what

- 1 we've demonstrated or we've used, rather, in JRP
- 2 146.
- 3 The methodology that we use when
- 4 we look at the financial benefits and the cash-flow
- 5 analyses are consistent with what we presented in
- 6 146, and the graphs that fall out of this so that
- 7 Figures 5 through 11 are calculated in the same
- 8 manner.
- 9 And we've also, of course, as
- 10 requested, presented the outcome of the scenarios
- 11 that were presented by the panel. So those are
- 12 here in this letter.
- We have some comments on where
- 14 those scenarios -- how we view those scenarios, and
- 15 I think there were some situations where we would
- 16 see those as being extreme situations, but that is
- 17 -- I think that's just a perspective on our side,
- 18 certainly that the scenarios as requested have been
- 19 presented. We can talk about those in some more
- 20 detail.
- 21 We started looking at alternatives
- 22 on the island. I think that the first observation
- 23 that I would make there is that there are
- 24 considerations other than simply the financial
- 25 analysis that become very important parts of this

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- 2 And, certainly, we've got the
- 3 right expertise here this morning, from our side,
- 4 to talk about these in some more detail, but it's
- 5 -- at the outset, it's important for us to say that
- 6 these alternative generation approaches on the
- 7 island; these opportunities to meet a portion of
- 8 our domestic requirements don't replace the
- 9 project.
- There's no way that we can come up
- 11 with 3,000 megawatts capacity, 16.7 terawatt hours
- 12 per year that could earn an attractive rate of
- 13 return to the province which ultimately fulfils our
- 14 energy plan commitment to replace production from
- 15 Holyrood. We can see these as parts of a scenario
- 16 where you could, on an isolated basis, displace
- 17 some generation from Holyrood.
- 18 But it's important to point out
- 19 that if we go down this road, Holyrood will be
- 20 there. Its successor facilities will be there. We
- 21 will have a significant exposure to oil price
- 22 volatility, and we will be continuing to invest in
- 23 that plant and the successor facilities for decades
- 24 to come.
- In terms of hydro and its system

	1	planning,	I	think	one	important	point	that	we	nee
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- 2 to make here, of course, is that hydro is a
- 3 regulated utility and it earns its return on
- 4 investment for whatever investments are prudently
- 5 incurred in that business.
- 6 So our approach to analysis looks
- 7 more at the least cost analysis, so which analysis
- 8 has the lowest net present value or as we use in
- 9 this report, the cumulative present worth of those
- 10 costs is the important consideration.
- 11 So in respect of the return in
- 12 equity that hydro would earn on various scenarios,
- 13 ultimately, as a regulated utility, whatever it
- 14 invests would earn it's regulated return on equity.
- 15 And so the approach that we're
- 16 using here, the invested principle, is -- it also
- 17 falls right out of the energy plan as well, that
- 18 least cost power is the primary objective for rate
- 19 setting.
- 20 So when we look at our isolated
- 21 scenario with a cumulative present worth of \$8.8
- 22 billion, the Muskrat Falls alternative being \$6.6
- 23 billion, that is a significant net present value
- 24 advantage.
- 25 And I think it's important to

- 1 point out here that there were some assumptions
- 2 made in this analysis that, again, in a similar
- 3 manner to many of our other pieces of work were
- 4 conservative. So there's no cost for greenhouse
- 5 gas emissions in our thermal analysis in the
- 6 isolated island scenario. And there were also no
- 7 restrictions on the life of the existing facility,
- 8 Holyrood.
- 9 If we look at messages that have
- 10 been sent by the federal government in respect of
- 11 coal-fired generation facilities, at different
- 12 points in time, the federal government has
- 13 indicated that when coal-fired facilities reach the
- 14 end of their design life, they may have to come out
- 15 of the system.
- Now, that hasn't shown up yet in
- 17 final regulations, but the message has been sent
- 18 fairly clearly to the industry that the continued
- 19 reliance on fossil generation is not something that
- 20 we should be counting on. We haven't made that
- 21 assumption in this analysis so right now Holyrood
- 22 is out in the 2035 timeframe, but if that were to
- 23 be advanced that would be a significant increase in
- 24 cost in the isolated scenario. And for the purpose
- 25 of this analysis, we didn't include those factors

1	in the analysis.
2	There's certainly a fair bit of
3	interest in conservation and demand management. I
4	think it's important at the outset for us to say
5	we're fully supportive of these initiatives.
6	We appreciate and understand and
7	agree with the importance of conservation and using
8	our resources effectively. And notwithstanding
9	that effort, if you look at it as a marketer, we
10	would say that anything any energy that's
11	conserved is available for sale into an export
12	market, so it's another way to derive value for it.
13	So we're fully supportive of these
14	initiatives, and I think the key point that I want
15	to make here is that our participation and uptake
16	and acceptance by customers of the CDM initiatives
17	requires participation from our customers.
18	And I think the key theme that is
19	worth reiterating here is that our customers have
20	not had a lot of experience, haven't seen the
21	and it's demonstrated in some of the numbers here
22	that the participation by our customers is not
23	where we would like it to be in terms of our
24	targets.

But that's an evolution, you know.

- 1 It's an evolution in all of our collective
- 2 thinking. It requires behaviour -- behaviour
- 3 change on the part of everybody and we're trying to
- 4 facilitate that, but it would be difficult for us
- 5 to make long-term predictions based on a limited
- 6 set of experience.
- 7 And some might say, well, let's
- 8 look at it in a more forceful manner. Let's force
- 9 things to happen by changing rates and encouraging
- 10 conservation more directly. That approach at this
- 11 point in time conflicts with our approach of
- 12 delivering energy at least cost.
- 13 So there's a -- I think the point
- 14 I'm trying to get at here is that there is an
- 15 evolution, we look forward to seeing that
- 16 evolution. We intend -- we're committed to
- 17 encouraging that into the long term.
- But at this point in time, we
- 19 can't see that as a means of replacing demand for
- 20 electricity on the system.
- 21 Another important consideration is
- 22 electric heat, and it's along the least cost theme
- 23 as well.
- 24 Maybe, Peter, if you can get me
- 25 Figure 12, it might be helpful there.

This is an interesting situation.

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2	Consumers in the province don't have access to
3	natural gas, so the two major competing
4	alternatives for home heating are electric heat and
5	oil-fired heating.
6	Electric heat, for many years, has
7	been more expensive than oil on an operating basis,
8	but what we find is that people do value the
9	convenience and they also value the lower initial
10	cost of an electric baseboard heating system
11	compared to forced air or hot water.
12	And certainly we've heard the
13	theme about the convenience of electric heat in
14	representations here to the panel, particularly
15	from folks from some of the coastal communities,
16	who say, "Well, I would really like to be in a
17	position where I could have electric heat", and
18	that convenience is borne out in these numbers.
19	The other and I think the other
20	point that's worthy to note here is that in the
21	long term we see that, on a real basis and this
22	graph is in 2010 dollars per gigajoule we see in
23	the long-term that with interconnection electric
24	heat becomes less expensive than oil heat. And
25	that's an important consideration from a least cost

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1	energy	supply.
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- 2 And those factors, you know, all
- 3 together, would see us continuing to predict an
- 4 increase in the penetration of electric heat in the
- 5 residential markets, in the residential market
- 6 space.
- 7 The whole question of -- the
- 8 question of small hydro, other renewables, there
- 9 are some important technical, operational and
- 10 planning considerations that come along with those.
- 11 And I think that the biggest question that we would
- 12 have to come to grips with on an isolated basis is
- 13 that those resources are difficult to time during
- 14 the period of our peak demand.
- 15 And our peak demand is
- 16 historically in the winter. Demand during the
- 17 winter periods could be double our demand during
- 18 the summer. So it'll be important for us to make
- 19 sure that our generation resources are available
- when we need them.
- 21 And that's one of the reasons why
- 22 -- or one of the key reasons why our non-
- 23 dispatchable renewables don't integrate well into
- 24 the system. We may find out that we put non-
- 25 dispatchable renewable resources on the system and

- 1 we find out that we're spilling water from our
- 2 reservoirs. And that turns out to be not a
- 3 productive investment at the end of the day.
- 4 But it is essential that we have
- 5 the resources on the system that can not only
- 6 delivery capacity during the winter period, but
- 7 they also had to be able to deliver energy. And
- 8 that means that that energy has to be available
- 9 from storage on a firm basis when we get our peak
- 10 winter demand.
- 11 And that's one of the key reasons
- 12 why we look at some of the smaller scale renewable,
- 13 small hydro, wind in particular and say, well, it
- 14 doesn't integrate well into the system.
- 15 And we've got our daily demand as
- 16 in Figure 13 in the report. There it is there.
- 17 And there's the, in round numbers, 2:1 relationship
- 18 between our peak in the summer and our peak in the
- 19 winter.
- 20 And unfortunately, we don't have
- 21 interconnections to other markets so we don't have
- 22 the ability to move this energy into another market
- 23 and export it and get value for it when it's
- 24 appropriate, nor do we have unlimited storage.
- 25 And what we find -- if you go to

1	Figure	14,	Peter,	we're	finding	that		and	this	is
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- 2 the past five years of operational experience in
- 3 the system, we're very close to spill here.
- 4 And Rob, I suspect that there may
- 5 be times in here that we actually did spill water
- 6 and we're literally at the top of the curve.
- 7 So the storage is finite. We
- 8 don't have readily available sources where we can
- 9 add to the storage on the island system, so that
- 10 becomes an important operational constraint.
- 11 So what happens here is that if we
- 12 put more renewables on the system, we still find
- 13 out that we need the thermal facility to deliver
- 14 energy when it's required during the winter peak,
- 15 and that's a difficult challenge to deal with.
- 16 If we look at the Harvest Centre
- 17 study, I think it's important to look at this as a
- 18 screening study and I think it's important to point
- 19 out that that study looked at a number of
- 20 opportunities. Certainly can't be considered to be
- 21 a feasibility study.
- We looked at some of the costs.
- 23 We found some significant issues in there, and
- 24 these are projects that we had looked at with our
- 25 consultant.

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They don't bear any -- there's no investigation of

The numbers are standardized.

3	the site-specific issues associated with these
4	sites. They look at a catalogue of other similar
5	projects and, from our perspective, you would have
6	to put a significant contingency on those numbers.
7	When you start doing that, you
8	start running into the economies of scale of these
9	projects and the cost goes from something that was
10	presented in that presentation as being in the
11	order of \$90 a megawatt hour that when you start
12	putting contingency on that and transmission
13	interconnection and escalation out to 2017 to get
14	to a common baseline with Muskrat Falls or Gull
15	Island, if you find that it's much closer to \$200 a
16	megawatt hour.
17	And notwithstanding those numbers
18	there are a number of other issues. I talked about
19	the storage one, the significant issues with
20	transmission interconnection. We talk about the
21	limited transmission capacity on the system today
22	from Baie d'Espoir to the Avalon Peninsula and
23	ultimately into St. John's.
24	But that system is constrained
25	today. It certainly is designed with capacity that

- 1 assumes that the Holyrood facility is in place and
- 2 today Holyrood is almost 500 megawatts.
- 3 If you're going to replace
- 4 Holyrood, then you had to come up with 500
- 5 megawatts more transmission from central
- 6 Newfoundland onto the Avalon because the renewable
- 7 resources that have been identified, for the most
- 8 part, are not on the Avalon Peninsula where the
- 9 population is.
- 10 So our system planning team looked
- 11 at the cost of those interconnections. And very
- 12 quickly, when you start running up towards a
- 13 billion dollars in transmission just to integrate
- 14 these renewables.
- So with an energy cost that's
- 16 substantial with an interconnection cost, actually,
- 17 when you look at the interconnection plus the
- 18 upgrades that still would be required at Holyrood,
- 19 it starts coming up close to the cost of the
- 20 Maritime link. And you haven't even built any
- 21 generation yet. So those are some significant
- 22 impediments.
- I think it's important to look at
- 24 tidal for a second. You know, we don't see that as
- 25 an alternative. It's just not there today;

- 1 economic, technical, feasibility, that alternative
- 2 is unproven.
- 3 Certainly in some of the locations
- 4 that have been raised during this proceeding, I
- 5 mean, tidal installation in the Strait of Belle
- 6 Isle, significant ice issues in that area, a very
- 7 harsh environment as we're seeing in our planning
- 8 for the transmission link.
- 9 There's no evidence that would
- 10 even begin to be technically economically feasible
- 11 and I haven't even started to talk about the
- 12 environmental issues that might go along with that.
- 13 So we really can't see that as an
- 14 alternative to the project.
- 15 So those were the key points that
- 16 I just wanted to raise here this morning, that
- 17 there are significant operational, technical issues
- 18 associated with these alternatives.
- 19 But in terms of the smaller scale
- 20 opportunities that we've had, if we look at our
- 21 isolated scenario, we do have approximately 100
- 22 megawatts of renewables that were integrated into
- 23 that alternative, and that represents the extent to
- 24 where we can take the isolated system.
- 25 So maybe with that introduction,

- 1 this is probably a good point for us to pause and
- 2 we can address any questions that you may have.
- 3 CHAIRPERSON GRIFFITHS: Thank you
- 4 very much, Mr. Bennett.
- 5 I think what we're going to do is
- 6 the panel does have a couple of questions, and then
- 7 I think we will go and ask for questions from other
- 8 people present, and then the panel may have some
- 9 follow-up questions. So we'll proceed in that
- 10 manner.
- 11 --- QUESTION BY THE PANEL:
- 12 CHAIRPERSON CLARKE: Thank you,
- 13 and thank you, Mr. Bennett, for your presentation.
- I have two areas of questions.
- 15 Well, I have more than that, but two to start with.
- But, first of all, I thought I'd
- 17 -- because you highlighted the comments that had
- 18 been made about the sale to Nova Scotia, the 20
- 19 percent, I just thought I'd just put that in, in
- 20 our perspective at least. And I understand what
- 21 you were saying about the fact that there is
- 22 benefit, the additional benefit to having the
- 23 interconnection with Nova Scotia. I think our
- 24 point was in terms of at least that amount of
- 25 energy is not making a contribution to the cash

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- 2 And the second point having to do
- 3 with the markets being uncertain was more not a
- 4 question of the access but it was a question as to
- 5 which markets and which price would you use in
- 6 terms of looking at -- so we're looking at it from
- 7 a cash flow from the Muskrat Falls project.
- 8 And the other comment about the
- 9 sale of 100 percent from Gull Island and that was a
- 10 -- I'm sure Mr. Hull will recall that that was his
- 11 response to a question that I had raised during the
- 12 topic specific section where he didn't feel that it
- 13 was conceivable that Gull Island could get through
- 14 a sanction and decision without having markets for
- 15 all of the power.
- 16 So that was the nature of the
- 17 assumptions that we have put in there.
- 18 The first question has to do with
- 19 -- I want to better understand the 14.3 cents per
- 20 kilowatt hour, and I understand it's a levelized
- 21 thing and it's related to the amount of power. But
- 22 can -- because it's similar to another number
- 23 that's being used as being the price that would be
- 24 paid by ratepayers in the province come 2017.
- 25 And I guess my question is that,

- 1 is the 14.3 percent the cost of the proportion of
- 2 Muskrat Falls power that's used in Newfoundland
- 3 that would be to the ratepayer, or is it the
- 4 integrated rate that if you integrate the -- you
- 5 take out Holyrood, you put in a contribution from
- 6 Muskrat Falls and the resulting integrated rate to
- 7 the taxpayer in 2017 is 14.3 percent? So that's my
- 8 question.
- 9 MR. G. BENNETT: That's a good
- 10 question, because there were a lot of numbers that
- 11 are being discussed. And what I'm going to do is
- 12 I'm going to turn to Mr. Hull here just to take us
- 13 through because there are -- we've looked at the
- 14 wholesale rate that we would sell to our customers,
- 15 we've looked at retail rate, we've got the cost of
- 16 the Muskrat plus transmission, and then we can
- 17 compare it to the cost of Holyrood, and all those
- 18 numbers are sort of in the range of this 14 cent
- 19 number.
- 20 So maybe at this point I'll turn
- 21 to Mr. Hull to put some clarity around this.
- MR. HULL: Good morning.
- I apologize to the panel and to
- 24 members of the public; I'm suffering through a flu
- 25 so please bear with me this morning.

1	I guess the \$143 per megawatt hour
2	is, in the first instance, is an escalating supply
3	price commencing in 2017 and it is comprised of two
4	components. It's comprised of the generation
5	component that would be used to service the island
6	on a per unit basis and represents the cost of
7	transmission obviously from Labrador back to the
8	island.
9	So you may recall I guess in the
10	discussions we had earlier in the hearings a number
11	of 7582 which was an escalating supply price
12	commencing in 2010.
13	So to back up on that I guess, the
14	143 being a 2017 price I want to take just a second
15	just to convert that 7582 into something that
16	represents a 2017 price.
17	So the 7582 I guess, taking into
18	account seven years of inflation, would give you a
19	price of approximately \$88 to \$90 I haven't
20	worked out the exact number but it's that range
21	per megawatt hour. On top of that you would have
22	line losses of we're estimating approximately five
23	percent from Labrador back to the island that you
24	would add on to that to get the overall generation
25	component.

1	So adding on five percent to
2	roughly, say \$90, would give you a number in the
3	order of magnitude of \$95 megawatt hour delivered
4	to the island with respect to the generation
5	component. The remainder, the 143 minus that
6	component, which would be \$48, would comprise the
7	transmission component. And that would be the all
8	in-price that the island ratepayer would pay for
9	output from Muskrat Falls.
10	CHAIRPERSON CLARKE: Okay, then my
11	follow-up question is related to that, because
12	and I know I'm talking about today's dollar versus
13	2017, but in approximate terms, as I understand it,
14	the current integrated the price rate now is in
15	the order of 9.5 or 9.2 cents, or something like
16	that, to the ratepayer.
17	So you project that out so far to
18	2017, and then in 2017 like our current system
19	is based upon mostly hydro in the province and a
20	little bit of wind and a little bit of the gas
21	turbines and Holyrood. So you back out Holyrood,
22	which is the most expensive, as I understand it,
23	and you bring in Muskrat Falls, and your result
24	after all of that is that rather than, say the
25	current nine cents or 9.2 cents per kilowatt hour.

- 1 which you take out Holyrood, which seems to me
- 2 would go down to six or seven, or something like
- 3 that, you bring in Muskrat and that brings up the
- 4 integrated rate to 14.3.
- 5 So that to me, mathematically, it
- 6 seems then that Muskrat contribution is much, much
- 7 higher than the 14.3 in order to get that 14.3
- 8 number.
- 9 MR. G. BENNETT: Well, there's a
- 10 lot of puts and takes, because today Holyrood costs
- 11 about \$150 a megawatt hour just for the price of
- 12 oil alone from that facility.
- So, you know, those price
- 14 increases, the increasing demand on the island
- 15 system, as it plays out over the next seven years,
- 16 is going to actually get us to a price in 2017
- 17 where the price with or without Muskrat Falls would
- 18 be awash, and what we see in the longer term is
- 19 that Muskrat is less expensive. Muskrat
- 20 transmitted to the island turns out to be less
- 21 expensive then the continued investment in
- 22 Holyrood.
- CHAIRPERSON CLARKE: Okay, so that
- 24 confirms then. So Muskrat Falls is much higher
- 25 then 14 cents just by itself but is not as high as

1	\$150	as	Holyrood	is?	
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- MR. G. BENNETT: No, just to be
- 3 clear, Muskrat by itself in 2017 would be the 143.
- 4 MR. HULL: So the overall blended
- 5 rats on the island would be somewhat lower because
- 6 obviously you've got the existing hydro, the
- 7 existing wind and so forth that will still be part
- 8 of the mixed service on the island.
- 9 MR. G. BENNETT: Just maybe
- 10 there's a piece of clarification that might be
- 11 missing here, and I'm just thinking through this.
- Our wholesale rate in 2017 is more
- 13 like \$100 megawatt hour, and the difference here is
- 14 Newfoundland power and the distribution cost, which
- 15 gets loaded onto our energy cost before it shows up
- 16 to our retail customers. Our end user rate is
- 17 projected in 2017 to be in the order of \$160 or 16
- 18 cents a kilowatt hour, but that includes
- 19 distribution costs.
- When we look at our generation
- 21 costs, we look at Holyrood today for fuel just by
- 22 itself without counting any other maintenance
- 23 expense in that facility being in the order of \$150
- 24 megawatt hour.
- 25 CHAIRPERSON CLARKE: Okay, having

- 1 said all of that, the integrated rate to the
- 2 consumer in 2017 is 14.3 cents?
- MR. G. BENNETT: No, it's actually
- 4 -- I think it's about 16. Muskrat's delivered
- 5 energy cost is 143 and then that gets averaged with
- 6 our other generating assets, of course, data sphere
- 7 is a very inexpensive asset, but they all get
- 8 averaged and then you add the distribution cost on
- 9 top and it gets to about 16 cents for our
- 10 customers.
- 11 CHAIRPERSON CLARKE: Okay, thank
- 12 you for that.
- Now, my second area of question is
- 14 related, I think, to Figure -- the assumptions you
- 15 used for the cash-flow for Muskrat Falls on Figure
- 16 2. There may be something that I'm not
- 17 understanding.
- But in the first instance you've
- 19 got an equity -- a debt equity ratio of 5941 for
- 20 Muskrat, which is different then the equity for
- 21 Gull Island. And you might want to comment on that
- 22 at some time, but I'll go to the next part of my
- 23 question.
- 24 The way I understand it is that in
- 25 2017 your -- from a cash-flow point of view, you're

- 1 assuming that you're going to get your 7.2 cents
- 2 per kilowatt hour for every one of the kilowatt
- 3 hours, the three or four terawatt hours that are
- 4 coming from the system from Muskrat Falls.
- 5 And my question was that given
- 6 what I just said about, you know, the 20 percent
- 7 that's going to Nova Scotia is not going to give
- 8 you any cash flow and you may get a full amount or
- 9 less amount or whatever from the 40 percent of
- 10 export, when from a cash-flow-point of view from
- 11 Muskrat Falls you're getting your 7.2 cents, does
- 12 that mean -- on average, does that mean you're
- 13 selling half of the power at 14.4 cents to Muskrat
- 14 or does it mean that you're selling all of the
- 15 power somewhere at the 7.2?
- 16 And then the next part of the
- 17 question is that, as I understand it, that's just
- 18 your generation -- that's just the cash flow for
- 19 the generation component, that doesn't include
- 20 anything to do with the cost of transmission lines
- 21 or the cost of transmitting the power.
- 22 So my question is, first of all,
- 23 about the dead-equity ratio, and the second one is
- 24 that if they -- as a generation project, you're
- 25 getting for every terawatt hour -- every kilowatt

- 1 hour you're getting the 7.2 cents where is that
- 2 coming from?
- 3 MR. HULL: The first question with
- 4 respect to the dead-equity ratio, I guess, from a
- 5 planning perspective with Muskrat Falls, I think we
- 6 may have indicated in previous sessions that we've
- 7 passed through decision gate two and are proceeding
- 8 towards decision gate three which is the sanctioned
- 9 decision.
- 10 Between decision gate two and
- 11 decision gate three, from a financing perspective,
- 12 yeah, we'll undergo certain activities in terms of
- 13 market sounding and arranging -- you know, our lead
- 14 arranger is to put together a financing package and
- 15 so forth to get us to a financial close that, you
- 16 know, times pretty much around the time of the
- 17 sanctioned decision that could be slightly after or
- 18 whatever, but somewhere around that timing, and I
- 19 guess, because on the planning cycle with respect
- 20 to Muskrat Falls, we're further down the road
- 21 having gone through decision gate two.
- 22 You know, we've certainly got a
- 23 much better view in terms of -- based upon the
- 24 revenue streams and the cash flows that will be
- 25 generated in terms of what levels of debt that we

- 1 may achieve on Muskrat Falls versus the equity
- 2 component. And the fact that it says 59-41 is
- 3 certainly putting a different level of precision on
- 4 it than something that's like a 70-30-type split.
- 5 So that certainly explains the
- 6 difference between the two. Gull Island's
- 7 certainly been, you know, at much more of a
- 8 planning level and as we evolve through our
- 9 decision-gate process and we firm up inputs and get
- 10 a better view as to what the revenue stream may
- 11 look like, certainly, we'll be able to put a better
- 12 level of precision on that as well.
- With respect to the \$72 per
- 14 megawatt hour, that would comprise the sales price
- 15 for the generation component only. So I believe I
- 16 did hear you, Mr. Clarke, say something about the
- 17 143, you know, as you were explaining that.
- 18 So really that includes the 7582
- 19 in 2010. Escalate that forward to 2017, so an
- 20 amount of somewhere around \$88 to \$90 dollars, as I
- 21 had indicated in the previous response. So let's
- 22 say \$90. And then that gets averaged out with --
- 23 there is a piece left over, that's for export. The
- 24 export prices are based upon our current market
- 25 views -- based upon the -- our projections, and

- 1 they are lower then -- based upon those views, then
- 2 what we see ourselves selling to the island. So
- 3 the 72 is an average of those two components.
- 4 MR. G. BENNETT: And maybe the
- 5 other dimension on that is that the market volume
- 6 doesn't include -- actually it includes the 20
- 7 percent that's allocated for Nova Scotia is backed
- 8 out of the numbers.
- 9 So if we look at the total
- 10 production from Muskrat to be in the order of 4.9
- 11 terawatt hours, we're showing 3.7 going into the
- 12 market so we've backed out that piece.
- 13 CHAIRPERSON CLARKE: Okay, that's
- 14 a good clarification for me to understand.
- So that amount there is just the
- 16 demand on the island plus the export and not the
- 17 Nova Scotia 20 -- okay, then.
- MR. G. BENNETT: That's right.
- 19 CHAIRPERSON CLARKE: Okay.
- 20 And on the -- just back to the --
- 21 this is my last question, Madam Chair.
- 22 On the debt to equity, that
- 23 component -- so the shareholder is putting in like
- 24 a billion dollars, but that's only for the
- 25 generation component, right?

1	I mean to say you're silent with
2	respect to the transmission in terms of the numbers
3	that are there?
4	MR. G. BENNETT: Right, in terms
5	of this analysis, we're silent on transmission.
6	We're looking at the cash flow to the generation
7	project.
8	From a financing perspective, the
9	message from our shareholder from the province
10	is that they're able to put a reasonable amount
11	of equity into the transmission line and it's
12	within their capacity, and I think that that would
13	be treated as a regulated asset, not unlike what we
14	do for Hydro today.
15	CHAIRPERSON CLARKE: Okay, so then
16	when Mr. Hull says that 7.2 cents or the \$72 for
17	the 7.2, that's the based on what you're getting
18	from the province for 40 percent, what you're
19	getting in the export market, that's an integrated
20	that's a weighted average rate, whatever it is,
21	but it assumes that you've already taken from what
22	you're getting in the marketplace sufficient to pay
23	for your transmission and your transmission line
24	and all that type of thing. All of that's backed
25	out.

out.

1 MR.	G.	BENNETT:	That	would	be	all
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- 2 backed out; that's right.
- 3 CHAIRPERSON CLARKE: Thank you.
- 4 CHAIRPERSON GRIFFITHS: Well, I'd
- 5 now like to get an idea of who present here would
- 6 be interested in either asking questions or giving
- 7 some views.
- I see Mr. Raphals, Ms. Benefiel
- 9 and Ms. Baikie and Mr. Davis.
- 10 Mr. Raphals -- oh, I'm sorry,
- 11 Karen. So we'll take them in -- so there are five
- 12 people. We'll take them in that order.
- Mr. Raphals?
- 14 --- QUESTIONS BY THE PUBLIC:
- MR. RAPHALS: Good morning. How
- 16 do you do?
- I have a number of questions, but
- 18 I think it probably makes most sense to start with
- 19 these data questions that we've been talking about
- 20 here to try to get some more clarity here. It does
- 21 now start to make sense. I appreciate very much
- 22 the numbers that were provided this morning and --
- 23 it's not clear where to start.
- 24 If we could look at the tables
- 25 that were provided this morning which are the -- I

- 1 don't -- what is this -- supplemental information,
- 2 cash-flow-data. Is that something we can see on
- 3 the screen?
- 4 (SHORT PAUSE)
- MR. RAPHALS: Maybe while we're
- 6 waiting, Mr. Bennett, I think I noted in your
- 7 document that there's no Figure 3 or Figure 4. Is
- 8 that just a typo or is there a revision or are
- 9 there pages missing?
- MR. G. BENNETT: Yeah, it looks
- 11 like there was a typo there. I'm going to have to
- 12 call Mr. Gates on that one.
- So Peter, it's the second one down
- 14 there; so 1251 is the supplemental information.
- MR. RAPHALS: Okay, and if we
- 16 could go to the page that refers to Figure 8 --
- 17 cash-flow-detail for Figure 8, which is apparently
- 18 the fourth page or fifth page of the document I
- 19 think.
- Now, it's my understanding that
- 21 this is the detail of the graph that was presented
- 22 in your response as Figure 8, which is Muskrat
- 23 Falls base case. Is that correct?
- MR. G. BENNETT: Yes, that's
- 25 right.

1	MR. RAPHALS: The average
2	portfolio price per megawatt hour here, I believe,
3	is the same as the one that was in Figure 2 that we
4	were just looking at which is that right?
5	MR. G. BENNETT: Yes, I would
6	agree.
7	MR. RAPHALS: Yeah, which I
8	understand from the response you just made is
9	actually a blend of the price to the island
10	consumers and the portion of the energy that you
11	expect to sell at export based on your expected
12	export sales price?
13	MR. G. BENNETT: Our sales
14	portfolio for Muskrat, yes.
15	MR. RAPHALS: Right.
16	On page 36 of your response
17	letter, in response to one of my questions, you
18	indicated that the price per megawatt figures
19	provided in U-27 represent the price at which power
20	would be sold from Nalcor to Hydro and those
21	figures are higher.
22	So as I understand, that's one of
23	the two components of this price series. There's
24	the price at which power will be sold for
25	consumption in Newfoundland are the prices that are

- 1 shown in UL-27 and this is a blended price
- 2 including that and the export component. Is that
- 3 right?
- 4 MR. HULL: Yeah, I would agree.
- 5 MR. RAPHALS: Now, back to this
- 6 table, the debt service line shows a constant
- 7 amount that starts in 2017 and continues to 2046 at
- 8 an amount of \$167.9 million per year.
- 9 My understanding is that you've
- 10 essentially modeled your financing as a simple
- 11 mortgage with a flat payment from beginning to end,
- 12 even though I think as you mentioned the last time
- 13 we were here that in reality things can be more
- 14 complicated.
- But am I understanding correctly
- 16 what you've done here?
- MR. HULL: Yeah, that's correct.
- 18 It has been modeled as a mortgage-style debt.
- Mr. RAPHALS: Right.
- Now, I've tried to figure out what
- 21 are the parameters of that mortgage, it's a 30-year
- 22 mortgage. I'm assuming the rate is the 7.3 percent
- 23 that you indicated as an interest rate.
- 24 I'm trying to deduce what the
- 25 principal is. If that's -- that would, according

- 1 to my version of Excel that results in a principal
- 2 of \$2.023 billion of debt. Is that right?
- 3 MR. HULL: I don't have the
- 4 components between principal and interest here.
- 5 MR. RAPHALS: No, no, I'm just
- 6 talking about the capital, the initial amount.
- 7 MR. G. BENNETT: The capital was
- 8 reported back in JRP 165, 166, we presented both of
- 9 those numbers.
- I guess the question I'm sort of
- 11 interested in is where -- are we trying to analyze
- 12 this forecast, like where are we going from a
- 13 planning perspective I guess is the general
- 14 question?
- MR. RAPHALS: Well, I as an expert
- 16 hybrid intervenor am simply trying to make the
- 17 model that I've built, which I've been working with
- 18 for months now, finally I have the tools to bring
- 19 it in line with yours so then it would be possible
- 20 to talk about it and draw certain conclusions which
- 21 is a little late process to be doing all this, I
- 22 agree, but I don't really have any choice.
- So if that number was -- I didn't
- 24 go back and look last night at JRP 165, but if you
- 25 could -- can you tell me what the principal amount

- 1 is on this debt?
- MR. G. BENNETT: It's actually on
- 3 page 5 of the letter, \$2.5 billion in 2010, for
- 4 Muskrat Falls.
- 5 MR. RAPHALS: Sorry, could you
- 6 repeat that, please?
- 7 MR. G. BENNETT: Yeah, it's on
- 8 page 5 of the letter, 2.5 billion is the capital
- 9 cost for Muskrat Falls.
- MR. RAPHALS: But is the full
- 11 capital cost treated as debt?
- MR. HULL: No, it's not, it's
- 13 5941.
- MR. RAPHALS: Exactly. So 59
- 15 percent of that, of -- that's what I assumed you
- 16 were doing too, so I took 2.5 billion as the
- 17 capital cost and 59 percent of that as the debt
- 18 amount and that results in a debt amount of 1475.
- 19 But 1475 over 30 years is 17.3 percent; it does not
- 20 give you 167 million or even close.
- 21 MR. HULL: The 2.5 billion is 2010
- 22 dollars. So as we construct, through the
- 23 construction period there will be inflation and
- 24 changes in the general marketplace, so we've
- 25 incorporated, obviously, escalation.

1	MR. RAPHALS: So there'd be
2	MR. HULL: Excuse me.
3	MR. RAPHALS: Yes, sorry.
4	MR. HULL: Another key element
5	obviously of a long build, significant like Muskrat
6	Falls and I'm sure you'd be aware, would be
7	interest during construction.
8	So there obviously there are no
9	cash flows during the construction period to
10	finance the debt. So as the debt is being
11	incurred, you know, interest is being accrued to
12	that and adding to that.
13	So the ultimate debt figure
14	although I have to admit, I don't have that number
15	here in front of me this morning, I can certainly
16	get it but I do not have it in front of me this
17	morning will be the number that would certainly
18	be higher than the number that Mr. Raphals is
19	quoting to you.
20	MR. RAPHALS: In my understanding,
21	you typically use an overnight construction amount
22	as the capital figure as if you had built the
23	project overnight in 2017.
24	So yeah, that's the figure that
25	we're missing here but it's I mean since you

- 1 show in this table -- you show the equity amounts,
- 2 of course that's not construction amounts, it would
- 3 be really helpful to have that amount, simply to
- 4 make the numbers work.
- Now, I mean I can -- I've back-
- 6 calculated and it comes to 3.4 billion as the
- 7 amount that the debt would have to be in order to
- 8 produce that annual payment.
- 9 I'm not -- I can check, but I
- 10 think that's more than what you get inflating 2.5
- 11 billion over seven years.
- MR. HULL: I guess the only
- 13 response I can make to this question without
- 14 obviously having the benefit of seeing Mr. Raphals'
- 15 analysis and not having I guess our own figures in
- 16 front of me, is that these have been tested, these
- 17 numbers, have been in use for a considerable time
- 18 and have been tested by our external financial
- 19 advisors, right, rating agency presentations and so
- 20 forth. I have a high degree of confidence based
- 21 upon the models that we're using that the numbers
- 22 that are being portrayed in these data tables are
- 23 indeed correct.
- MR. RAPHALS: Well, the number
- 25 that's simply missing is the amount of capital on

- 1 that loan and it shouldn't be that hard to figure
- 2 out. I mean I have until 4 o'clock to respond so I
- 3 appreciate it if it's possible to verify that
- 4 rapidly. It really isn't a very complicated
- 5 question.
- 6 And frankly, the question was
- 7 asked in my earlier letter when I asked for
- 8 detailed calculations to derive the unit costs with
- 9 all data and assumptions necessary to reproduce the
- 10 calculations is a fundamental element of that and I
- 11 was referred to your answer on page 4.
- 12 CHAIRPERSON GRIFFITHS: Mr.
- 13 Bennett, is this number that Mr. Raphals is
- 14 requesting, is it something you're unwilling to
- 15 provide or something you haven't got right now or
- 16 what's involved in this?
- 17 MR. G. BENNETT: I quess it -- I
- 18 mean it becomes an important question maybe in
- 19 terms of where Mr. Raphals is going with this
- analysis.
- 21 I mean I don't think that it's --
- 22 you know -- I don't think we are looking for an
- 23 audit of our financial advice.
- 24 And I guess when we look at the
- 25 process that we're in, that being a planning

- 1 process and demonstrating that we have a feasible
- 2 project and we have to look at where this question
- 3 is taking us. I can appreciate that he may wish to
- 4 reproduce our internal financial analysis but we
- 5 get to the point where those become important
- 6 considerations from us from a competitive
- 7 positioning, those are important internal planning
- 8 activities that we're undertaking and I'm not sure
- 9 how helpful that information is to the panel.
- 10 I think the panel had given
- 11 quidance on this back when we talked about JRP 5-
- 12 25S, that we were interested in order of magnitude
- 13 estimates, financial analyses, risk assessments,
- 14 and sensitivities that are relevant at feasibility
- 15 analysis of a project.
- 16 And what I'm hearing here is going
- 17 far beyond that and is an invitation to reproduce
- 18 our financial model.
- 19 CHAIRPERSON GRIFFITHS: I think,
- 20 Mr. Raphals, I'd like to ask you to make the case
- 21 to us for what kind of input and presentation you
- 22 wish to make to us that will be helpful to us, all
- 23 emphasis on the task that we have.
- 24 I realize we're right down the
- 25 wire and that's frustrating for you, frustrating

- 1 for everyone else as well, but obviously we'd like
- 2 to make the best use of the time we have and the
- 3 best use of your expertise and the fact that you
- 4 came back. We appreciate that, that you're here in
- 5 person.
- 6 So can you talk to us for a
- 7 moment, rather than to Nalcor and tell us what it
- 8 is that you would like to share with us that you
- 9 think will be helpful to us and then maybe from
- 10 that we can proceed.
- MR. RAPHALS: Okay, but first just
- 12 let me say that given all the financial information
- 13 that's been presented, we're talking about crumbs
- 14 here, we're talking about last details that simply
- 15 will allow me to speak more intelligently.
- It's always easier to be able to
- 17 refer to precise calculation and know that it's the
- 18 same one they used, than having to invent and
- 19 explain the differences and the questions, it's not
- 20 sure.
- 21 So that's really all I'm looking
- 22 for here, is clarity. And we already have a great
- 23 deal of clarity. I think there are really just a
- 24 couple of small elements that are missing to that.
- 25 CHAIRPERSON GRIFFITHS:

- 1 Nonetheless, maybe you can give me -- sorry, give
- 2 us a sense of where you are going with this. It
- 3 would be very helpful.
- 4 MR. RAPHALS: Yes, I'd be happy
- 5 to.
- 6 CHAIRPERSON GRIFFITHS: And then
- 7 we'll see whether we go and ask for one more crumb
- 8 from Nalcor.
- 9 MR. RAPHALS: Yes, I'd be happy
- 10 to.
- We were told in the response that
- 12 the regulatory treatment of this project will
- 13 essentially be the same as if it were a regulated
- 14 entity, which means that cost to consumers have to
- 15 be based on actual costs incurred by the utility.
- And I'm very sceptical of the way
- 17 that this analysis has been prepared, in that we've
- 18 essentially taken a real price which -- I'll get to
- 19 the details on that too later -- but which seems to
- 20 be 7.7 cents a kilowatt hour as a real cost which
- 21 escalates over time.
- 22 And I have no problem with that as
- 23 a planning tool, it's an essential planning tool,
- 24 utilities everywhere use that kind of cost to
- 25 evaluate, to compare one thing with another, but

<pre>1 it's very different from a ratemaki</pre>	ing cost.
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- 2 And so to take that cost of 7.7
- 3 cents in 2010 dollars and then escalate it with
- 4 inflation to where it becomes -- where it becomes
- 5 \$200 a megawatt hour in 2060 -- 2050-2060 -- and to
- 6 say that that's the amount that island ratepayers
- 7 are actually going to pay for this energy coming
- 8 out of Muskrat Falls project at a time when the
- 9 mortgage is all paid off and the real cost of
- 10 maintaining this project becomes like that of Upper
- 11 Churchill.
- I mean, if it really is going to
- 13 be treated like a regulated project and if the
- 14 regulator is going to apply standard cost of
- 15 service principles in determining what rates to
- 16 charge, I really don't see how the regulator is
- 17 going to allow these phenomenal profits to be
- 18 handed to the province for a built and paid off
- 19 hydro facility.
- In the same way -- I mean, it's a
- 21 long complicated subject here, but under
- 22 traditional ratemaking the reason why the regions
- 23 of the continent that have large old hydro
- 24 facilities have low rates is precisely because the
- 25 costs -- the accounting costs which are used for

- 1 regulatory purposes of those facilities has become
- 2 very low.
- 3 So you have Tennessee Valley, you
- 4 have the pacific northwest, you have British
- 5 Columbia, you have Manitoba who all have very low
- 6 electric rates because under traditional ratemaking
- 7 you can't charge more for the power than what it
- 8 cost you that year.
- 9 Now, bit for instance here, Hydro
- 10 Quebec's rates are low for that reason too but
- 11 Hydro Quebec has made a very strategic move, very
- 12 controversial move 10 years ago now which has the
- 13 effect of trying to extract profit from those old
- 14 hydro facilities, which by the way includes Upper
- 15 Churchill. And so rates in Quebec have gone up
- 16 quite substantially over the last 10 years thanks
- 17 to this new structure that's been designed.
- But, you know, that's not what
- 19 Newfoundland and Labrador's regulatory structure is
- 20 -- its cost of service ratemaking -- and I really
- 21 don't see how these prices really lead to costs,
- 22 really lead to rates in a regulated process.
- 23 And so I'd like to tell you
- 24 something concrete about that but to tell you
- 25 something concrete about that I need numbers that

1	actually	make	sense.
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- And I mean, really, we've come a
- 3 long way, it's taken a long time to come this long
- 4 way, but with this, that I've had to play with
- 5 since this morning, I start to see -- for instance,
- 6 now I know where the IRR comes from; it's very
- 7 simple, you take the net cash flow to equity series
- 8 here and you apply the IRR function to it and
- 9 that's the number you get.
- 10 So I understand where their IRR
- 11 figure comes from. I understand where a lot of
- 12 these figures come from and there's just a few
- 13 little things that don't quite make sense.
- 14 So it's either because I don't get
- 15 it or it's because there's an error or it's because
- 16 there's another explanation that we need.
- 17 But frankly, I find it extremely
- 18 frustrating to be talking about this on the last
- 19 day of the hearing instead of the first day.
- I would like to have something
- 21 intelligent to say to you and not to be wasting you
- 22 time with all these little data requests.
- 23 CHAIRPERSON GRIFFITHS: Okay,
- 24 thank you.
- Just a moment, please, Mr.

- 1 Raphals.
- 2 Given that explanation, I mean
- 3 that's very helpful, Mr. Raphals, for us to have
- 4 the scope under the concept which you're working on
- 5 and what you would like to present to us.
- I'd just like to come back to
- 7 Nalcor. I realize everybody is feeling this sort
- 8 of stress of the last day, but are you prepared and
- 9 able to -- based on that, to give that -- is it one
- 10 piece of information we're now ---
- 11 MR. RAPHALS: I think there are a
- 12 couple of other small, very specific and really not
- 13 complicated questions that will flow of this
- 14 nature.
- MR. G. BENNETT: My sense is that
- 16 we've drifted way off topic.
- Now we're not talking about
- 18 justification of the project, now we're talking
- 19 provincial energy policy, rate setting approaches,
- 20 you know, the approach the province may use with
- 21 respect to energy policy.
- 22 We know that this project is not
- 23 regulated but we are looking at it as a power
- 24 purchase agreement and we're following generally
- 25 accepted principles.

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And Mr. Raphals has already

2	indicated what some jurisdictions, like Quebec, do
3	in this matter.
4	So this is a these are policy
5	questions that are interesting but not terribly
6	relevant, in my perspective.
7	The other point of course that's
8	worth making here is that when we compare the cost
9	of this alternative against that of Holyrood our
10	ratepayers are far ahead of where they would be
11	with the other alternative.
12	But these are interesting topics
13	but, you know, don't help support justification of
14	the project.
15	MR. RAPHALS: May I
16	CHAIRPERSON GRIFFITHS: Just one
17	second.
18	I mean, could we look at it,
19	though, in terms of relevance to the issue of
20	benefits and the benefits to the provincial
21	revenues. I mean, that
22	MR. G. BENNETT: Right and it
23	certainly becomes an interesting question here
24	because the sequence that we've laid out is what we
25	have discussed with the province, so the province

1	would be expecting to see those benefits.
2	If you looked at it another way
3	you may say, well, you know, those benefits are
4	going to be in the hands of ratepayers and I think
5	that's a hot topic right now with the province and
6	I think it's been discussed in the legislature.
7	Those are important policy
8	questions and I think as Premier Dunderdale has
9	said, for, you know, the government of the day,
10	when those benefits are to actually be distributed
11	and that too becomes a policy question as to
12	whether the benefit should be directed towards
13	electricity customers or whether it should be
14	directed towards taxpayers and other social
15	programs to the people of the province. And I
16	think she said fairly clearly that that's a
17	question that would be undertaken at the
18	appropriate time by that particular government.
19	CHAIRPERSON GRIFFITHS: I think

- the most appropriate thing right now is for the 20
- panel to take just a very short break so we can 21
- 22 just confer about this.
- 23 So I think we'll take a -- I'm
- sorry, Mr. Raphals -- patience. 24
- 25 MR. RAPHALS: I just -- let me

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- 2 CHAIRPERSON GRIFFITHS: Yes, in a
- 3 second and then -- then I think that's what we will
- 4 take, about a five minute break or whatever then
- 5 we'll come back, so don't anyone go away please but
- 6 I think it would be good for us to have a short
- 7 conversation.
- 8 So you wanted to finish something?
- 9 MR. RAPHALS: Just to respond to
- 10 what Mr. Bennett just said.
- 11 First of all, in terms of
- 12 relevance, simply understanding the coherence of
- 13 information that has already been presented to the
- 14 panel seems to me is by definition relevant and
- 15 that's all that we're really talking about here.
- Secondly, on page 37 of the
- 17 response, in response to the question: "Please
- 18 explain how the cost of island customers will be
- 19 different if the Muskrat Falls project were
- 20 included in the rate base and at least for
- 21 regulatory purposes", the Proponent responded
- 22 "There would be no material difference for island
- 23 ratepayers. If the Muskrat Falls asset was
- 24 developed directly within NLH it was precisely at
- 25 the regulated cost of capital."

1	I think we just heard something
2	different. I've been going on the assumption that
3	this is correct and that it will be treated as if
4	it were a regulated entity. Now if we say that it
5	could be treated as a power purchase agreement of
6	course that's a totally different animal.
7	But finally, it seems to me that
8	rate impacts are a fundamental element of the
9	justification of this project and so it's been
10	discussed into great length and all of this is
11	about trying to really understand what those are,
12	both in the short term and the long-term.
13	So it seems to me I have to
14	disagree with Mr. Bennett, I think it is entirely
15	relevant to the question of justification.
16	CHAIRPERSON GRIFFITHS: Mr.
17	Raphals, can you just tell me like in one, two,
18	three points, what is the information that you
19	would like to have?
20	MR. RAPHALS: Yes, the what
21	we'll call the overnight construction amount, which
22	is to say the construction expenses brought forward
23	with interest to the date of commissioning; the
24	portion of that which is to be financed as a debt
25	instrument, and the discount rates and any other

1 details necessary to understand the LU	1	details	necessary	to	understand	the	LUE
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- 2 calculations which were presented on page 4 of the
- 3 letter.
- 4 CHAIRPERSON GRIFFITHS: The what
- 5 calculations?
- MR. RAPHALS: LUEC, on page 4.
- 7 CHAIRPERSON GRIFFITHS: Page 4 of
- 8 the ---
- 9 MR. RAPHALS: Page 4 of the
- 10 response.
- 11 CHAIRPERSON GRIFFITHS: Of the
- 12 response, those are the ---
- MR. RAPHALS: The 7.7 and 14.3
- 14 which are the levelized unit energy costs, LUEC and
- 15 there's a very cursory explanation provided, which
- 16 is fine because it is a well known concept but
- 17 again, I would like to ask them the discount rates
- 18 that they used.
- 19 CHAIRPERSON GRIFFITHS: Okay,
- thank you.
- 21 So we're going to very briefly
- 22 retreat, five minutes, hopefully, and we'll be back
- 23 and then we'll carry on.
- Thank you.
- 25 --- Upon recessing at 11:50 a.m.

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- 1 --- Upon resuming at 11:59 a.m.
- 2 CHAIRPERSON GRIFFITHS: Thank you
- 3 for your patience in waiting.
- 4 Mr. Raphals, I'm just going to ask
- 5 you. Come forward and sit at the table, would you,
- 6 with all your stuff? I hate to see you juggling
- 7 your laptop and ---
- 8 Obviously the panel has just
- 9 discussed this and I first of all want to say, and
- 10 as we said before, the panel is really interested
- 11 in hearing from you, Mr. Raphals, and hearing -- I
- 12 said that before. You know my message, okay. You
- 13 got my message so we we're looking forward to that
- 14 happening soon that you'll be able to do that.
- We are also very appreciative of
- 16 the fact that, Nalcor, you have provided responds
- 17 to questions and provided a lot of information,
- 18 some of which I suspect you didn't really feel was
- 19 necessary for us, but thank you anyway, we
- 20 appreciate that.
- 21 And so we understand some of the
- 22 concern there. What it seems to us is that in
- 23 terms of a couple of the pieces of information Mr.
- 24 Raphals is asking for, they're probably fairly
- 25 minor in terms of you being able to provide them

- 1 and the LUECD issue on page 4, if you can make a
- 2 brief response on that and if you could provide the
- 3 information on the discount rate; if you could just
- 4 do that and that enables Mr. Raphals to move ahead
- 5 and start to talk to us, which is what we're hoping
- 6 for. That would be much appreciated.
- 7 In terms of the capital cost in
- 8 2017, if that's something that you feel
- 9 uncomfortable in sharing, is too sensitive, okay so
- 10 be it, and Mr. Raphals you go on with your
- 11 assumption and you know, if it's a way off-base,
- 12 we'll expect Nalcor to tell us that.
- So I hope that's a compromise that
- 14 works for both parties, but as I say, we're eager
- 15 to hear your points to us and I think the panel is
- 16 vis-à-vis your concern, Mr. Bennett, that this has
- 17 all gone beyond areas of interest, I think the
- 18 panel, one of the panel's fundamental interests is
- 19 to see just the division of cost and benefits with
- 20 respect to ratepayers and taxpayers.
- 21 It does seem to us to be a
- 22 relevant thing for us to look at. I hand it over
- 23 to you, Mr. Bennett.
- 24 MR. G. BENNETT: Thank you, Madam
- 25 Co-Chair.

Yes, I agree. I think we were
talking about that. It's entirely appropriate for
the panel to provide comments, if it sees fit, to
the Province in terms of how that distribution
might happen. I guess from our perspective, we're
not in a position to put something forward one way
or the other. We're the tail on this one.
Insofar as the financial
information goes, we have a problem. We are at the
limit of the information that we can disclose. In
some areas we would have situations where we've had
advice maybe not to go as far as we have.
So the questions about interest
rates, short-term interest rates, discount rates,
rates, short-term interest rates, discount rates,
rates, short-term interest rates, discount rates, those factors, we are planning to go to the market
rates, short-term interest rates, discount rates, those factors, we are planning to go to the market and providing guidance or numbers in that area are
rates, short-term interest rates, discount rates, those factors, we are planning to go to the market and providing guidance or numbers in that area are a real problem for us.
rates, short-term interest rates, discount rates, those factors, we are planning to go to the market and providing guidance or numbers in that area are a real problem for us. What I would suggest here is that
rates, short-term interest rates, discount rates, those factors, we are planning to go to the market and providing guidance or numbers in that area are a real problem for us. What I would suggest here is that Mr. Raphals use his expertise, use his knowledge,
rates, short-term interest rates, discount rates, those factors, we are planning to go to the market and providing guidance or numbers in that area are a real problem for us. What I would suggest here is that Mr. Raphals use his expertise, use his knowledge, use his assumptions that he thinks are reasonable
rates, short-term interest rates, discount rates, those factors, we are planning to go to the market and providing guidance or numbers in that area are a real problem for us. What I would suggest here is that Mr. Raphals use his expertise, use his knowledge, use his assumptions that he thinks are reasonable and then he can present his case as he sees fit but

25

CHAIRPERSON GRIFFITHS: Okay,

- 1 thank you, Mr. Bennett.
- 2 Mr. Raphals, I realize you're
- 3 somewhat frustrated by this but can you make the
- 4 best of the situation and present your ideas and
- 5 views and concerns to us and we'll be well aware
- 6 that you didn't have all of the information that
- 7 you would like to have had.
- 8 MR. RAPHALS: The problem really
- 9 is that the numbers of 7.7 and 14.3 are numbers
- 10 that have been presented and we're asked to rely
- 11 on, and that's fine. It's certainly not my
- 12 position to come and say they're wrong, it's not
- 13 7.7, it's 7.2 or it's 9.3, you know. I have to
- 14 understand the information that -- you know, it's
- 15 their data, it's their project, it's their numbers.
- 16 I have to understand what that is in order to be
- 17 able to reason from that.
- 18 So for me to come and say -- now
- 19 what I can do I suppose, is say, "Well, given the
- 20 numbers that have been presented, the only way that
- 21 7.7 makes sense is if you do this. So I'm going to
- 22 have to assume that's what they did." It seems to
- 23 me it's a very -- you know, once you say what your
- 24 -- once you say that your levelized unit energy
- 25 cost is 7.7 cents and you say that the methodology

- 1 that you're using is the standard methodology
- 2 dividing present value of cost divided by present
- 3 value of output, there's only one question left
- 4 which is exactly when you say present value is that
- 5 with a real discount rate; is it with a nominal
- 6 discount rate? Which discount rate did you use?
- 7 Now, this really isn't an affair
- 8 of state and it's information that is normally
- 9 presented; it's just the information that goes with
- 10 that number. If really our friends at Nalcor think
- 11 it's just too sensitive and it's just
- 12 inappropriate, then, yes, I can make up the numbers
- 13 that I think make that fit but frankly I just don't
- 14 see it. I can't understand what the problem is.
- 15 You know, in terms of what number
- 16 you used to generate an annual interest payment of
- 17 167.9 million, I can't understand in what way that
- 18 is problematic, but it's up to you.
- 19 CHAIRPERSON GRIFFITHS: Mr.
- 20 Bennett, are there any of the four items that Mr.
- 21 Raphals listed before we went out on the break that
- 22 you're willing to provide?
- MR. G. BENNETT: Just so we're
- 24 clear, can we just run through those four items
- 25 again?

CHAIRPERSON GRIFFITHS: Overnight

1

2	construction amount; these are just the words I've
3	written down. Yes, there were more words but I
4	didn't write them down. Proportion finance by debt
5	instrument.
6	MR. RAPHALS: The proportion we
7	know is 59 percent, but the amount is finance.
8	MR. G. BENNETT: Well, that comes
9	from the application of the overnight discount
10	rate, which is a problem. The short-term interest
11	rates are a big problem for us.
12	CHAIRPERSON GRIFFITHS: The
13	discount rate is a big problem for you?
14	MR. G. BENNETT: Yeah.
15	MR. RAPHALS: The discount rate
16	for construction costs.
17	MR. G. BENNETT: Yes.
18	MR. RAPHALS: I see.
19	CHAIRPERSON GRIFFITHS: And the
20	fourth thing I had down here was the LUECD on page
21	4.
22	MR. HULL: Can I maybe take a
23	moment just to explain why we view that as being
24	problematic because it might certainly help?
25	As I indicated earlier, we're in

- 1 the stages now where we're going to market sounding
- 2 in short order with Muskrat Falls for financing
- 3 purposes and then the process we will put together
- 4 a lead arranger, then based upon terms and
- 5 conditions, we will go off and will sell that debt
- 6 into the market, put together a syndicate and so
- 7 forth to ultimately see us raising the financing to
- 8 a financial close.
- 9 I think it would be a very safe
- 10 assumption for me to make that our financial
- 11 advisers have given us advice that some of the
- 12 information that we provided in this response is
- 13 probably prejudicing that discussion that we're
- 14 going to have, and I'll tell you why.
- In particular I guess, the
- 16 interest rate because from our perspective, we're
- 17 going to be going out and looking for the most
- 18 favourable terms and conditions that we can receive
- 19 on behalf of the ratepayers and behalf of the
- 20 shareholders on the debt that we're going to be
- 21 raising in the marketplace.
- 22 Maybe I can liken the example is
- 23 that if I was looking for a car loan tomorrow and I
- 24 walked down to a bank and I walked in and I said,
- 25 "I would like to have a car loan from you and I

- 1 would like to have that car loan at a rate of 8
- 2 percent," what kind of interest rate do you think
- 3 I'm going to receive back from that bank; it's
- 4 going to be 8 percent.
- 5 We've disclosed a number here of
- 6 7.3 percent. We believe that's within a range but
- 7 the concern is that you know, bidders are going to
- 8 be coming and looking at our debt, right, are going
- 9 to be shopping after that 7.3 percent. What we
- 10 would like to be able to do, obviously, if I was
- 11 going in and looking for a car loan, is I would
- 12 show them my credit record. I would show them my
- 13 net worth. I would show them characteristics
- 14 similar to in this project, characteristics of our
- 15 revenue stream, characteristics of the markets
- 16 we're selling into and obtain the most competitive
- 17 and best-terms conditions that we could receive.
- 18 So to give any more information
- 19 around discount rates, you know, what we may see in
- 20 terms of costs during the construction period from
- 21 an interests perspective and so forth, I truly
- 22 believe is going beyond where we should be going
- 23 from a competitive position given that we are on
- 24 the heels of going out and doing financial raising
- 25 for the Muskrat Falls facility.

1	CHAIRPERSON GRIFFITHS: Thank you,
2	Mr. Hull.
3	MR. RAPHALS: I certainly have no
4	interest in asking you to divulge anything that
5	would create problems on that level. That's really
6	not what this is about. It's simply trying to I
7	mean, it's clear to me what flows from what you've
8	presented, if the construction costs if the
9	mortgage payment is 167 and it's at I mean,
10	obviously 7.3 percent is a number that you picked
11	when you wrote this and I'm sure that it's not
12	going to bind you with the bank.
13	But please can I go on?
14	You know, I can back-calculate all
15	of that and determine that then the construction
16	costs anyway, I understand what you're saying.
17	I will work with whatever numbers you're giving me.
18	It's fine. I think we're wasting way too much time
19	on this because there's much more important things
20	to talk about, and there's other people too.
21	CHAIRPERSON GRIFFITHS: So what do
22	you now propose to do, Mr. Raphals? Have you got
23	something
24	MR. RAPHALS: I have a couple
25	CHAIRPERSON GRIFFITHS: Some

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- 2 with us, because we're eager to hear them.
- 3 MR. RAPHALS: No, I'll do that in
- 4 writing later today and tomorrow morning.
- 5 CHAIRPERSON GRIFFITHS: You're
- 6 going to do it in writing?
- 7 MR. RAPHALS: I do have a couple
- 8 more questions on other subjects, if I may, but I
- 9 know there's other people too.
- 10 CHAIRPERSON GRIFFITHS: Questions
- 11 to Nalcor is this?
- MR. RAPHALS: Yes.
- 13 CHAIRPERSON GRIFFITHS: Sure, a
- 14 couple more questions. And then we can expect to
- 15 receive your input by four o'clock this afternoon?
- MR. RAPHALS: That's right.
- 17 CHAIRPERSON GRIFFITHS: Okay,
- 18 thank you.
- 19 MR. RAPHALS: Thank you.
- Okay, quickly, with respect to
- 21 integrated resource planning, the panel asked you
- 22 -- I can't find it -- I believe the panel asked you
- 23 to summarize what's going on with integrated
- 24 resource planning and your response was that the
- 25 PUB declined to ask you to carry out integrated

- 1 resource planning in anticipation of the energy
- 2 plan in 2007. I haven't seen anything more recent
- 3 than that.
- 4 Is there anything actually
- 5 underway with respect to implementing an integrated
- 6 resource planning process either for NP or for NLH?
- 7 MR. G. BENNETT: Our Public
- 8 Utilities Board has not implemented a process
- 9 further to the decision that we quoted in our
- 10 response.
- MR. RAPHALS: Okay.
- MR. G. BENNETT: That's within
- 13 their domain. They'll call it. I mean, they're
- 14 following their least-cost approach to regulatory
- 15 oversight.
- And maybe I'll turn to Mr.
- 17 Henderson to see if he has anything he can add to
- 18 that.
- MR. HENDERSON: No, I don't have
- 20 anything to add. This is the last word that we've
- 21 had from the Public Utilities Board.
- 22 MR. RAPHALS: Right, but from the
- 23 utilities themselves, to your knowledge, are they
- 24 busy trying to present, trying to develop a
- 25 planning process for the next rate filing or is it

- 1 simply dead in the water?
- MR. HENDERSON: They haven't given
- 3 any indication that they're working on something
- 4 presently.
- 5 MR. RAPHALS: Okay. Thank you.
- 6 That's what I suspected but I wanted to know that
- 7 for sure.
- Now, under scenario two the
- 9 panel's question three, which I summarize, based on
- 10 the Marbek study and the avoided costs -- maybe I
- 11 should find it in the originals -- well, time is
- 12 short. Based on the Marbek study and the avoided
- 13 costs, based on Holyrood operating costs, could you
- 14 specify the economic CDM potential 2014, 2019, 2024
- 15 and 2029? To the best of my knowledge, you didn't
- 16 provide any of that information, I gather, because
- 17 you don't feel able to do that.
- 18 Is there anything that you can
- 19 tell us about the implications of substantially
- 20 higher avoided costs on the CDM potential?
- MR. G. BENNETT: Just at the
- 22 outset, I think it's important to point out that
- 23 the Marbek study didn't consider that higher
- 24 threshold, it established -- it considered the
- 25 threshold that was established in the study.

I	I mean, it's difficult to provide
2	a quantitative view to what the impact of raising
3	that threshold would be, and the reason that it's
4	difficult to predict is that what we're seeing
5	right now is that because customers, within the
6	island in particular, are in a transition as the
7	CDM program is being introduced and people are
8	getting experience and behavioural change is
9	beginning to take hold.
10	What we're saying here is that
11	it's difficult to make a prediction 10, 15 years
12	hence, as to what that outcome might be based on
13	the limited experience that we have with the
14	program to date.
15	Rob, I'll turn to you to build on
16	that if you have any more comments that are
17	important here.
18	MR. HENDERSON: Just to add to
19	what Gilbert said and specifically to the question
20	of the economic potential, in order to do that
21	would take quite a bit of work. The Marbek study
22	was not done overnight or within two weeks, it was
23	done over several months, probably close to a year,
24	and that took a lot of analysis and that sort of
25	thing.

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So in order to change the marginal

2	costs that would be applied and look at all the
3	technologies that would be available and that sort
4	of thing, it's a considerable piece of work, and
5	for that reason it's not practical to provide an
6	answer in the short term.
7	MR. RAPHALS: I agree with you,
8	and I certainly couldn't provide an answer to that
9	question either quantitatively, but I think
10	certainly I think it's safe to say qualitatively
11	that if Marbek came back and redid the study with
12	an avoided cost based on what you expect the
13	avoided cost to be in a few years down the road,
14	which is, what, 50 to 100 percent higher than the
15	avoided cost they used, based on my experience,
16	it's clear that the potentials would be very
17	dramatically higher.
18	And I've looked at a lot of these
19	studies in my regulatory work in Quebec. The
20	avoided cost is the ceiling about what kinds of
21	measures can be used. When the avoided cost is
22	significantly higher, it means that things are
23	economic that before were just left off the study
24	because they weren't economic.
25	So it seems to me obvious that if

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- 2 significantly higher potentials, and I wonder if
- 3 you have an opinion about that.
- 4 MR. G. BENNETT: Go ahead, Rob.
- 5 MR. HENDERSON: It could or it
- 6 could not.
- 7 MR. RAPHALS: Sorry?
- 8 MR. HENDERSON: It really depends
- 9 on the technologies that are available and the cost
- 10 of the technologies as to whether they become
- 11 economic. There's many variables that go into it.
- 12 So to say ---
- MR. RAPHALS: If there's nothing
- 14 that has a cost between nine cents and 25 cents
- 15 then obviously it won't change anything, but ---
- MR. HENDERSON: That's part of it.
- 17 The other thing is the assumptions and everything
- 18 that were used in the previous analysis have to be
- 19 tested again now. So there's a whole lot of
- 20 variables that go in there. It would make it
- 21 difficult to make an assumption that it would be
- 22 way more.
- MR. RAPHALS: Even a little more?
- 24 MR. HENDERSON: Well, it could be
- 25 more.

I	MR. G. BENNETT: You may find that
2	there is a technology that's economically
3	appropriate, it makes sense economically, but is a
4	significant barrier there is another barrier to
5	adoption; for example, the magnitude of the
6	investment. The business case looked at in a
7	number of years the payback may look nice but it
8	may be a significant expense that people might not
9	do it.
10	So, you know, a conversion of a
11	heating source, for example, might be one case in
12	point where yeah, you look at the study, you say,
13	oh, this is economic now, but the size of the
14	investment for consumers or the effort that they
15	have to undertake to gain that benefit may not be
16	justifiable in their mind.
17	MR. RAPHALS: Well, that's right.
18	MR. G. BENNETT: So it's difficult
19	to draw conclusions as to what the outcome of this
20	change may be when there are other factors simply
21	than the unit cost that come to bear.
22	MR. RAPHALS: But
23	MR. G. BENNETT: You know, putting
24	words around is it significantly greater, is it
25	much more, those are difficult conclusions to draw.

1	MR. RAPHALS: The question was
2	about the potential and the potential is indeed
3	there. The question of whether you can realize it
4	or not has to do with program design, and indeed
5	there are lots of barriers.
6	But, I mean, in Quebec and in many
7	other regions there are very substantial subsidies
8	for installing ground source heat pumps, for
9	instance, which have a huge effect on electric
10	heating costs.
11	MR. G. BENNETT: I just want to
12	circle back, though, because we talked about
13	potential in that question, but the other one was
14	there were two questions, the economic potential
15	to reduce capacity and energy requirements. And we
16	think about that in the context of the planning
17	process it's more than simply the economic
18	potential, it is actually the potential to actually
19	result in a change in capacity or energy demand.
20	And I guess what we're saying is we really don't
21	have enough information, enough experience to
22	properly answer that question.
23	MR. RAPHALS: Yes, but that leads
24	to the panel's next question, which you also didn't

25 answer, which is assuming CDM and smart good

- 1 investment levels of 1.5, 3, and 5 percent of
- 2 annual electric revenues, what portion of the CDM
- 3 potential identified in number three could be
- 4 expected to be realized by these different dates.
- 5 Effectively, how much you're
- 6 willing to spend and how cleverly you go about
- 7 spending it makes a huge difference on what part of
- 8 the potential you actually can achieve.
- 9 MR. G. BENNETT: Yeah, I ---
- MR. RAPHALS: Just a second, I'm
- 11 not finished.
- 12 In you response on page 20 your
- 13 Table 2 identifies the economic potential for each
- 14 of these years, which I believe is from the Marbek
- 15 study, the upper achievable and lower achievable,
- 16 also from the Marbek study, and then you say
- 17 achievable as a percentage of the economic
- 18 potential. Well, the percentages that you indicate
- 19 as achievable are indeed the percentages of the
- 20 lower achievable amount.
- 21 So how big an effort you're going
- 22 to make affects how much you're likely to achieve.
- 23 And the panel's question, I think it's a very good
- 24 question, is given that your CDM investment level
- 25 right now is very low, under .3 quarters of a

- 1 percent of revenues I believe, and in the
- 2 comparisons that you cited and that I'm going to
- 3 cite, really dramatically low compared to the rest
- 4 of Canada and the U.S.
- 5 Given that they are so low, if
- 6 they were to be increased to reasonable levels,
- 7 again reasonable compared to similarly situated
- 8 utilities, how much could we actually expect to
- 9 achieve, and I think that is a reasonable question.
- MR. G. BENNETT: And it's a good
- 11 question and we've provided an answer to that
- 12 question and explained why it is difficult to
- 13 answer that question today.
- 14 We talked about the other
- 15 behavioural factors that are relevant, first, and
- 16 the second point on that, .75 percent of utility
- 17 revenue was half what's expended from CDM in your
- 18 home jurisdiction, in Hydro Quebec, so it's not an
- 19 unreasonable number as we ramp into a longer term
- 20 program.
- 21 The other point that's relevant
- 22 here is that, as you've agreed, the Marbek study
- 23 didn't include this different economic threshold
- 24 that you're pointing out. You've acknowledged as
- 25 well that it would take considerable effort to get

l there.

- 2 So while the answer to the
- 3 question, I would disagree, that we did answer the
- 4 question to the best of our ability and we put
- 5 context around the explanation.
- 6 You might not agree with the
- 7 answer to the question, I appreciate that, but the
- 8 point is, there are a number of factors at play and
- 9 the investment that goes into CDM is one that
- 10 ultimately will be determined by Newfoundland and
- 11 Labrador Hydro as Newfoundland Power's regulator
- 12 and they will be -- they're in the position to
- 13 monitor the outcome of that program.
- 14 So for us to put a quantitative
- 15 number on the record given those issues that are
- 16 outstanding and those gaps that would have to be
- 17 filled and the experience it would have to play out
- 18 in order to manage that program over the longer
- 19 term.
- It is very difficult to say yes,
- 21 this is what we think, we'll come off -- you know
- 22 capacity, energy requirements 15 or 20 years from
- 23 now.
- MR. RAPHALS: Mr. Bennett, I
- 25 really agree with you that it is very hard to -- it

- 1 would be very hard to answer these questions
- 2 quantitatively without the further studies that
- 3 would be required but I don't think it's
- 4 inappropriate to look for qualitative recognition
- 5 that the achievements in conservation demand
- 6 management so far in the province are really at a
- 7 very, very low level compared to all of your
- 8 neighbours and peers.
- 9 And that -- because -- and this is
- 10 a -- I think it goes to the heart of the
- 11 justification question if -- if there were a change
- 12 of provincial policy and policy from the -- I don't
- 13 whose policy, but there was a dramatic decision on
- 14 the part of shareholders and government to invest
- 15 massively, to reduce demand, energy and capacity
- 16 demand as much as possible. I think something very
- 17 different -- the situation could be very different
- 18 in five or 10 years.
- 19 And I don't see any recognition of
- 20 that fact or of even the awareness that there is a
- 21 problem.
- 22 CHAIRPERSON GRIFFITHS: Mr.
- 23 Bennett, you make your brief response and then I'm
- 24 going to say, Mr. Raphals, would you -- we'd love
- 25 you to present to us.

1	MR. RAPHALS: Yes, I'm sorry.
2	CHAIRPERSON GRIFFITHS: Because I
3	think now you're really getting into things that
4	you're telling us that we need to hear which is a
5	message I'm trying to give you and the extended
6	debate is interesting but and as you say, we do
7	have some other people.
8	So I think Mr. Bennett, and then
9	I'm going to ask you if you would like to I know
10	you're going to give us a written presentation but
11	before you go are there some key messages that you
12	want to share with the panel.
13	Mr. Bennett?
14	MR. G. BENNETT: Thank you, Madam
15	Co-Chair.
16	You know from our perspective, the
17	CDM program that Newfoundland-Labrador Hydro and
18	Newfoundland Power have implemented is under the
19	authority of the Public Utilities Board which is
20	both utilities' respective regulator. It is a
21	relatively new program; they introduced it in 2008.
22	They are growing into that
23	program, they are managing they're adaptively
24	managing our customer base in terms of optimizing
25	and increasing participation in those initiatives

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- 2 And I think the question for the
- 3 panel is does that -- is there any level of
- 4 certainty that that program could displace Holyrood
- 5 and there's no practical way to conclude to draw
- 6 that conclusion and as I said earlier this morning,
- 7 CDM customer efficiency, increasing energy
- 8 efficiency, reducing demand are all good things and
- 9 they're all important and they're built into our
- 10 forecast.
- 11 But they're built into our
- 12 forecasts at a state -- to an extent that's
- 13 representative of the experience that our customers
- 14 are currently having.
- Will that continue, will those
- 16 efforts continue, will they be changed and modified
- 17 to increase participation; yes of course they will
- 18 and that will happen over the coming years.
- 19 But for us in this process, to say
- 20 that CDM can displace the need for this project in
- 21 terms of displacing Holyrood, we can't draw that
- 22 conclusion. There's -- we talk about certainty,
- 23 there is absolutely no certainty that that's going
- 24 to happen.
- 25 CHAIRPERSON GRIFFITHS: Thank you.

1	Mr. Rapnais?
2	MR. RAPHALS: I think I really
3	need to step back and put my thoughts together and
4	other people have questions to ask.
5	If there's time at the end of the
6	day I'll come back and if not, tomorrow morning.
7	CHAIRPERSON GRIFFITHS: So you'll
8	say you'll step back, you're putting in your
9	written submission by 4:00.
10	MR. RAPHALS: Yes.
11	CHAIRPERSON GRIFFITHS: So, and
12	then you'll be able to address it tomorrow in
13	closing remarks; yes?
14	MR. RAPHALS: Yes, that's right.
15	CHAIRPERSON GRIFFITHS: All right,
16	well thank you very much, we really appreciate your
17	coming forward.
18	Ms. Benefiel?
19	MS. BENEFIEL: Yes, Mr. Gilbert or
20	whomever would wish to answer this. Ed Hearn, the
21	former director of Newfoundland and Labrador Hydro,
22	expressed his extreme scepticism that Nalcor could
23	construct the Muskrat dam without cost overruns.
24	Now, he makes a couple of
25	states a couple of examples he says for example

- 1 the oil sands project in Alberta, the water and
- 2 sewer treatmt plant in St. John's, the Nalcor
- 3 drilling program for oil and gas on the northern
- 4 peninsula and we also have a note that Bob Marsden
- 5 with the Montreal Gazette made a mention in an
- 6 article a couple days ago that Hydro Quebec
- 7 overruns, average 26 percent.
- 8 So according to Mr. Hearn these
- 9 cost overruns are in the range of 50 percent,
- 10 that's not unprecedented according to him.
- 11 So the question is; is Muskrat
- 12 Falls affordable if such cost overruns occur and
- 13 how do you respond to Mr. Hearn's concerns?
- MR. G. BENNETT: I think the whole
- 15 question of how we approach a project, it's
- 16 important to step back and look at the processes
- 17 that we do follow.
- 18 So one of the fundamental
- 19 underlying principles with our approach to planning
- 20 this project is what we call front-end loading and
- 21 start right from the earliest stages of our
- 22 planning for the project and make sure that we get
- 23 as much information as we possibly can and that has
- 24 been -- that has been, I guess, managed in our
- 25 planning through our early efforts and field

- 1 investigations, our early geotechnical programs and
- 2 understanding the project early on in the design
- 3 phase so that we know what the situations are and
- 4 we can understand those early in our planning so
- 5 that we mitigate the potential for having a cost
- 6 and schedule issue later on once the design becomes
- 7 more committed.
- 8 That approach is a proven
- 9 technique for managing cost and schedule risk. In
- 10 a broader context we look at our planning process,
- 11 our decision gate process that I've talked about
- 12 earlier in the proceeding as being another
- 13 important tool where we make sure that we have all
- 14 of the work done necessary before we move to more
- 15 detailed activities.
- 16 Our efforts in risk mitigation,
- 17 our efforts in terms of our project planning, risk
- 18 assessment, both strategic and tactical risk have
- 19 been developed using mega-project best practices.
- 20 We have international advice in both of those
- 21 areas.
- We've completed independent
- 23 project reviews at multiple stages through our
- 24 planning process. We've got good recommendations
- 25 from our advisors and we've incorporated those into

1		- ·	
1	our	planning.	

- The conclusions that were drawn by
- 3 our advisors was that consistently across the board
- 4 we have used best practices for mega-project
- 5 planning and our planning processes, the personnel
- 6 that we have, the expertise that we have, the way
- 7 that we're undertaking the work, the diligence
- 8 that's being employed is consistent with best
- 9 practices in project planning.
- 10 And that's been confirmed by
- 11 multiple advisors. We have a consultant who
- 12 specializes in mega-project risk, the principal of
- 13 that company is a former president of the American
- 14 Association of Cost Engineers, he's given us great
- 15 advice.
- We have other independent analysts
- 17 and external advisors who have looked at the way
- 18 we're approaching the project and we're pleased
- 19 that -- they're concurring with the approaches that
- 20 we're taking in this area.
- 21 So, you know, projects have a
- 22 certain level of uncertainty in them but from our
- 23 perspective, you know, we think we're dealing with
- 24 those risks in an appropriate manner.
- 25 And I can't speak to other

- 1 projects that may or not may be using all of the
- 2 best practices and sometimes that experience
- 3 demonstrates itself in the form of a cost overrun.
- 4 But from our perspective we're --
- 5 we think we're doing the right steps.
- 6 CHAIRPERSON GRIFFITHS: Okay,
- 7 thank you, Mr. Bennett, thank you, Ms. Benefiel.
- 8 Ms. Goodfellow-Baikie?
- 9 MS. GOODFELLOW-BAIKIE: Yes, Robin
- 10 Goodfellow-Baikie.
- I did read the response as
- 12 requested and I went against the rules, I looked at
- 13 the energy plan again and the consultations and I
- 14 noticed that there were alternative power
- 15 suggestions made such as Ventus, the 1,000
- 16 megawatts near Churchill Falls, the Avalon Wind
- 17 Farm; 600 megawatts.
- I don't know whether I would say
- 19 the energy plan is anachronistic and I wondered if
- 20 Nalcor has a fear of private entities putting up
- 21 wind farms. I wish to point out, however, that
- 22 Hydro-Québec, as they're on their last big river
- 23 damming, La Romaine, they now have calls out for
- 24 4,000 megawatts on a wind farm -- in wind farm, 22
- 25 projects. Additionally, the wind farms are better

- 1 in the north.
- Back to those figures, my
- 3 understanding is that Holyrood needed only 360
- 4 megawatts. I know the 3,000 megawatt amount from
- 5 Muskrat Falls is perhaps a siren call.
- 6 Former Finance Minister, P.C.
- 7 Minister, John Collins, recently suggested in the
- 8 news that a transmission line only be built from
- 9 here to take the 300 megawatt surplus, or whatever
- 10 it is, from Churchill Falls and then supplement
- 11 that with alternative wind projects on the island,
- 12 thereby, saving the money that it would cost to put
- 13 in Muskrat Falls.
- 14 I'd just like to add, too, that on
- 15 the comment about wind and the demand in the
- 16 winter; well, the wind in the winter is stronger, I
- 17 read.
- I do, like Ms. Benefiel, wonder if
- 19 Quebec averages 26 percent cost overruns and
- 20 they've certainly done enough hydro projects to
- 21 have a best practice, whether that should be
- 22 factored in.
- 23 My last point is I am a councillor
- 24 in the Town of North West River and I note that the
- 25 councillors there feel that the adjacency principle

- 1 should be followed. They're not unlike Grand
- 2 Falls-Windsor, in that they feel that if the river
- 3 is damaged and the environment is affected that
- 4 they, near it, should benefit and I wondered if
- 5 those costs have been factored in.
- 6 CHAIRPERSON GRIFFITHS: Thank you,
- 7 Ms. Goodfellow-Baikie.
- I mean I take what you've said --
- 9 most of what you've said as a statement, but you
- 10 finished with the question. Is that right? You
- 11 would you like Nalcor to respond to that question?
- MS. GOODFELLOW-BAIKIE: I did want
- 13 to make the statement. Yes, they could answer
- 14 that.
- 15 CHAIRPERSON GRIFFITHS: And that
- 16 statement, you're officially making that on behalf
- 17 of the council of the Town of North West River? Or
- 18 you're ---
- MS. GOODFELLOW-BAIKIE: I'm a
- 20 councillor of ---
- 21 CHAIRPERSON GRIFFITHS: I know
- 22 you're a councillor, yes.
- MS. GOODFELLOW-BAIKIE: And I'm a
- 24 part of that, you know, demand.
- 25 CHAIRPERSON GRIFFITHS: M'hm. Mr.

1	Bennett?
2	MR. G. BENNETT: Thank you, Madame
3	Co-Chair.
4	There are a couple of questions
5	there that I think are worth circling back on.
6	Certainly, if we look at wind
7	development, Newfoundland and Labrador Hydro has
8	contracted with the private sector for the two wind
9	developments that are currently in service in St.
10	Lawrence and Fermeuse so there's no innate or
11	inherent fear in dealing with the private sector.
12	I think, though, if we look at the
13	mandate of Nalcor that was articulated in the
14	energy plan that the important point here is that
15	the profit that can come from such a development
16	should be is better directed towards the
17	province, as opposed to the private shareholders in
18	some of these potential developments.
19	So when we look at large-scale
20	activities, Lower Churchill being an example
21	it's one of the reasons we're here is because the
22	province has concluded it was important for the
23	public sector to be involved in those activities.
24	So we take a similar view to large rent, that if
25	there is a substantial export opportunity

- 1 associated with that business, then that's probably
- 2 an opportunity where the people of the province
- 3 should benefit.
- 4 In respect of Dr. Collins'
- 5 comments, the notion of building a transmission
- 6 line using -- which is probably more like 150
- 7 megawatts of surplus that might be left over from
- 8 Churchill Falls and supplementing that with wind,
- 9 you still get down to the economic issue that wind
- 10 development by itself is more expensive than
- 11 Muskrat Falls. Muskrat Falls is a very attractive
- 12 energy source and would be more expensive than the
- 13 hydro alternative and also has a series of
- 14 operational limitations with it that we've talked
- 15 about before.
- The question of adjacency for
- 17 energy developments and energy resources, I think
- 18 the premier's been pretty clear on that point and
- 19 provincial policy is that the distribution of those
- 20 benefits is a -- it will be a decision of the
- 21 province at the end of the day in terms of where
- 22 priorities are, what social programs are required
- 23 in certain areas, what initiatives may be
- 24 priorities. And sometimes, in many cases, the
- 25 priorities that we see on a provincial basis don't

- 1 necessarily line up with who happens to be adjacent
- 2 to the development. So it certainly has been an
- 3 issue in Central Newfoundland and government was
- 4 clear that that would be a policy decision
- 5 undertaken by cabinet, ultimately, when budgets are
- 6 established.
- 7 And you can make the same point
- 8 for the off-shore and on the Grand Banks that
- 9 although the Avalon Peninsula is closest to it,
- 10 that the province looks at it and says, "Well, this
- 11 is a determination that had been made on behalf of
- 12 the interests of the entire province."
- 13 CHAIRPERSON GRIFFITHS: Thank you.
- Ms. Goodfellow-Baikie?
- MS. GOODFELLOW-BAIKIE: The impact
- 16 if this proceeds is now, not 2041.
- 17 As well, just judging all this by
- 18 being again profitable only is anachronistic too.
- 19 CHAIRPERSON GRIFFITHS: Thank you,
- 20 very much.
- 21 Mr. Davis?
- MR. DAVIS: Thank you, Madame
- 23 Chair. It's Eldred Davis.
- 24 I'd like to speak on the fact that
- 25 the promoter -- proponent seems to think CDM is not

- 1 working very well because a large portion of the
- 2 increase in consumption of electricity in
- 3 Newfoundland is electric heat and they're -- I have
- 4 a quote here, but it was up on the board earlier so
- 5 I don't know if I'll bother to read it out.
- 6 But they figure it's not working
- 7 very well and they don't know how to implement it
- 8 properly or whatever, but I suggest that there's
- 9 already a working example in place now and it's on
- 10 the coast of Labrador where communities are powered
- 11 by diesel generation electricity.
- 12 And the fact is that most of them
- 13 have had to avoid electric heat and the reason is
- 14 if they consume a certain amount of electricity,
- 15 the price just goes through the roof. And it has
- 16 served to make harsh conditions for a lot of
- 17 people. Like, they have to have fuel oil or furnace
- 18 oil or wood to heat their homes, for the most part,
- 19 and they can't leave for any length of time in the
- 20 cold part of winter because they come back to a
- 21 frozen icebox.
- 22 Why that would not work in their
- 23 island, I really can't understand. There's an
- 24 opportunity here to get people thinking that you
- 25 can't just forever keep on using more and more

- 1 electricity. They have to be told that there's a
- 2 limit to the generation capacity on their island
- 3 and if nobody -- if somebody is misunderstanding
- 4 me, I'm totally against any more dams on this river
- 5 and that's why I'm arguing this point.
- The fact is that there's another
- 7 outfit in Newfoundland. Ms. Goodfellow-Baikie
- 8 mentioned some ago there was the Halifax Global
- 9 report talked about alternate sources for wood
- 10 production -- wood usage, including by-products.
- 11 Right now in Roddickton there's a
- 12 factory or a plant that's producing wood pellets.
- 13 It's a reasonable alternative to electric heat for
- 14 many, especially the rural communities or customers
- 15 of Nalcor and Newfoundland Power, I believe it is,
- 16 they should -- there could be an incentive to use
- 17 wood pellets to convert the regular wood or fuel
- 18 cells or throw them out and put in wood pellet
- 19 stoves and there could possibly be a financial
- 20 incentive from these people rather than spend 6.2
- 21 billion before inflation on a dam and a power line
- 22 to bring Newfoundland power from Labrador.
- 23 So there's a huge financial cost
- 24 there. It could probably be avoided if they would
- 25 not automatically reject every other alternative to

- 1 find ways -- to find problems with everything
- 2 that's ever been suggested even though other places
- 3 are coming up with ideas.
- 4 Germany, for instance, I just read
- 5 recently; they have 60,000 megawatts of wind power.
- 6 They're cutting their nuclear generation by a huge
- 7 amount, probably half. So to say that they're
- 8 limited to 80 megawatts of wind power, they should
- 9 have sufficient knowledge and engineers to come up
- 10 with a method to incorporate more than that. You
- 11 know, other jurisdictions are doing it. It is
- 12 something that's available. When they look at the
- 13 10 megawatt EnCurrent or in-stream turbine as
- 14 proposed for Scotland, they just dismiss it out of
- 15 hand. It's only 10 megawatts. It's not worth
- 16 anything. Well, you use multiples. One windmill
- 17 is not going to produce 60,000 megawatts of power
- 18 either. You have to use multiples. You have to
- 19 provide installations that will work. It's going
- 20 to have to come. I mean, the future is not going
- 21 to be damming rivers. Damming rivers is not
- 22 sustainable; there are only so many available.
- 23 Once they run out, what are they going to do then?
- 24 This has to be considered.
- 25 And as far as the use of power in

- 1 Labrador, we don't need Muskrat Falls. There are
- 2 300 megawatts of recall power available now from
- 3 Churchill Falls. Some of it is already being used.
- 4 Well, it's all being used, I think. Some of it is
- 5 being sold at a loss. It could conceivably be used
- 6 elsewhere in Labrador should the need arise. I
- 7 would say almost immediately in western Labrador in
- 8 the iron-mining sector. They would probably be
- 9 willing to pay cost price even. Nalcor would not
- 10 have to sell it at a loss, which is totally counter
- 11 to what they're talking about. Like, they say that
- 12 even though it's 14.3 minimum delivered to
- 13 Newfoundland upon completion of this project, the
- 14 fact is that this is way more than people are
- 15 paying now. They're willing to pay a bit more than
- 16 what they have now, but I don't know if they really
- 17 want to pay 14.3 or more distributed and put into
- 18 their homes. But selling below cost straight to
- 19 Nova Scotia, that's not good business case either
- 20 as far as I can see. I mean, I'm not a business
- 21 person, obviously, but it just doesn't make sense
- 22 to me that they would spend 6.2 billion.
- 23 And I should bring up another
- 24 branch of Nalcor is the oil and gas sector. They
- 25 recently budgeted for some dealing, as I think Ms.

- 1 Benefiel mentioned. I think within a few months or
- 2 less than a year with two-thirds of their work done
- 3 their budget was pretty well shot. You know,
- 4 that's 50 percent overrun, you might say. This is
- 5 what happens.
- 6 And they might be using the best
- 7 case, but it doesn't always work out that way.
- 8 They could end up spending so much money that the
- 9 project -- it will be forever a debt on the public
- 10 purse. And it's just too much to believe what they
- 11 are saying because they make up these stories that
- 12 really they don't have much basis in good fact
- 13 because they define every little thing to knock
- 14 about any alternatives and their parameter is set
- 15 such that they have to have 3,000 megawatts.
- Well, they don't need 3,000
- 17 megawatts if a lot of it is going to be sold at a
- 18 loss; a lot of it is going to be spilled. You
- 19 know, they talk about 40 percent lying around St.
- 20 John's with no use until somebody buys it beyond
- 21 Emera's projected use in Nova Scotia. It's a huge
- 22 amount of power that's really not required and they
- 23 don't seem to be addressing that in 2016, the
- 24 contract between CFLCo and Hydro Quebec expires;
- 25 there's an automatic renewal. But there is a

- 1 difference. The renewal also has a -- there's a
- 2 completion date for the construction bonds. I
- 3 mentioned this before and nobody seemed to even
- 4 notice it. However, at that point I'm sure that
- 5 CFLCo or the Newfoundland government or whoever
- 6 could -- well, preceding that they could be --
- 7 maybe they are now negotiating with the Government
- 8 of Quebec or Hydro Quebec to make changes at that
- 9 switchover point from the unchangeable Churchill
- 10 Falls agreement with Hydro Quebec or the extension,
- 11 which I don't think is cast in stone.
- 12 It's possible -- as I mentioned
- 13 previously, there could be taxes put on the export
- 14 of power; taxes that Hydro Quebec -- or CFLCo,
- 15 sorry, would have to charge the customer; one of
- 16 which is Hydro Quebec, one is Twin Falls Power.
- 17 But there's nothing to say that the Newfoundland
- 18 government can't reimburse customers in Labrador
- 19 and the Quebec government could reimburse customers
- 20 of Hydro Quebec is they desire to do so.
- 21 But they're getting power now at
- 22 such a cheap rate that they can afford to pay a
- 23 little bit more in taxation and that money could
- 24 potentially be used to ink base the diversity of
- 25 power generation on their island because they do

1	need some power, especially during peak periods.
2	And one of those it's also
3	mentioned in our energy plan, this conversion of
4	Holyrood from what these people say they know the
5	price is going to be in 10, 15 years. I don't
6	well, they might not say that maybe they don't
7	say they know the price, but I think everybody
8	admits that it's probably going to be more that it
9	is now. The price of oil is volatile. It's up and
10	down with geopolitical concerns. However, we know
11	that the value of the oil will increase, but
12	natural gas is practically unchangeable for the
13	foreseeable future and to convert Holyrood, which
14	is the cornerstone of their energy production right
15	now, the single one anyway could, in my simple
16	mind, be converted like a lot of other plants have
17	been into gas burning. And that is available now
18	and it is cheap and it will be available far into
19	the future because there are huge reserves that,
20	again, the oil and gas branch of Nalcor, if they
21	get off their asses and do some actual work rather
22	than drilling dry holes which they were told was
23	dry anyway that they could probably get some
24	natural gas ashore of their own. They don't have

25 to pay anybody, but the transport and I guess the

- 1 drilling costs to get it to their island -- and
- 2 it's not that far away on the southern shore
- 3 apparently -- that they could substitute expensive,
- 4 dirty oil for cheap and much cleaner, although not
- 5 totally clean, natural gas. And they could
- 6 probably do it for less than \$6.2 billion.
- 7 So to me these people are in two
- 8 modes. One; they have to build a dam. They're
- 9 fixated on a dam; nothing else will do. You know,
- 10 if they could harness lightning, they wouldn't do
- 11 it because it's not a dam. You can't put Danny
- 12 Williams on a dam.
- 13 The other thing is the costs that
- 14 they project, you know, they're minimums and I
- 15 don't know if people realize that their bills and
- 16 their provincial debt would increase by a large
- 17 amount.
- 18 So I don't know, they don't have a
- 19 good case as far as I'm concerned. The fact that
- 20 other rivers in Labrador are scheduled to go, like
- 21 I said, how sustainable is it to destroy all the
- 22 major rivers? Then what do you do? Then you have
- 23 to put up a windmill.
- 24 If they weren't fixated with
- 25 producing power for export which currently they

- 1 could only export at a loss, you think they would
- 2 learn from the Churchill Falls fiasco, wouldn't
- 3 you? Well, obviously, they haven't.
- 4 But anyway, this dam for \$6.2
- 5 billion and associated transmission line, it really
- 6 is not a money maker in the foreseeable future.
- 7 It's a huge debt and there are alternatives that
- 8 they just dismiss out of hand. They don't give
- 9 serious recognition of these things like other
- 10 people do.
- I have a question. I don't expect
- 12 an answer, of course. Are there any negotiations
- 13 now between the Newfoundland government of CFLCo
- 14 and the Quebec government or Hydro Quebec regarding
- 15 what is going to happen in five years' time; the
- 16 end of August 2016?
- 17 MR. G. BENNETT: So in respect to
- 18 the renewal of the Churchill Falls power contract;
- 19 that contract renewal was executed when Hydro
- 20 Quebec signed the original power contract so they
- 21 had already exercised their option to renew at that
- 22 time. So the renewal -- the last 25 years of that
- 23 contract is already baked into the existing
- 24 agreement so there's no further negotiation on that
- 25 front.

1	MR. DAVIS: Well, that's not what
2	I asked, but
3	MR. G. BENNETT: Well, no, but I'm
4	just trying to put some context around it.
5	I mean, there's nothing I guess
6	where I'm going is that there's nothing to
7	negotiate. They've already exercised a renewal and
8	it's part of
9	MR. DAVIS: Well, that's not
10	necessarily true, there's nothing to negotiate.
11	You can always negotiate. It doesn't mean that the
12	other party will have to along with you.
13	CHAIRPERSON GRIFFITHS: Let Mr.
14	Bennett finish, then you make your final comment on
15	this, and I will need to go to the next question.
16	Mr. Bennett.
17	MR. G. BENNETT: Thank you, Madam
18	Co-Chair.
19	The point I was trying to get to
20	was that the negotiation of that renewal was
21	already undertaken between CFLco at the time back
22	when the original power contract was signed.
23	So I guess what I was trying to

respect of the renewal.

24

25

say was that there is nothing to negotiate in

1	MR. DAVIS: I believe it was
2	Brinko, wasn't it?
3	MR. G. BENNETT: Well, Brinko was
4	the shareholder of CFLco, yes, but CFLco was still
5	the entity that executed that contract with Hydro
6	Quebec. But they were owned by Brinko, you're
7	correct on that point.
8	In fact, now Nalcor has what
9	Brinko's interest was at the time.
10	MR. DAVIS: Well, it's certainly a
11	lot more than Brinko's interest.
12	However, there's a strong parallel
13	here to the fact that CFLco and Hydro Quebec
14	contract is they look good for a few years and
15	then it just reality struck, and I think we're
16	seeing the same thing here.
17	But as far as the negotiation
18	goes, as I said, there is a possibility, a strong
19	possibility that Newfoundland or CFLco could hit
20	Hydro Quebec with a bill for taxation of export
21	power, and I'm sure Hydro Quebec would probably
22	respond, and that would entail negotiations.
23	Maybe they haven't started yet.
24	Are they going to? I mean, they have negotiated

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other items on this contract. One is the unfair --

- 1 what was it Danny Williams said some time ago -- in
- 2 a civil court in Quebec you cannot saddle somebody
- 3 with a contract if the negotiations are conducted
- 4 in an unfair manner or whatever. You know, I don't
- 5 know if it's still in front of the Quebec courts
- 6 but it was certainly in the headlines around here
- 7 for a while.
- 8 So to say that there's no
- 9 negotiation, that it's cast in stone is just not
- 10 true. Hydro Quebec -- politically we've been told
- 11 that all Quebecers are demons, but I've not yet
- 12 seen one with horns or -- all my dealings with the
- 13 people of Quebec have been as good as any other
- 14 people anywhere. So there's a falsehood being
- 15 spread here or propagated that you can't deal with
- 16 Quebeckers, which is not true, you know, they are
- 17 reasonable people.
- The only reason they're being cast
- 19 in this light is because they have an ironbound
- 20 contract that they do not have to give up any money
- 21 to Newfoundland Hydro, or Nalco, or CFLco, I quess,
- 22 whichever entity you choose.
- 23 But the fact is that they are open
- 24 to negotiation. They have before been negotiating;
- 25 it's gone to court even. But there things that can

- 1 be done. And again, this goes back to the fact,
- 2 these people are fixated on a dam and nothing else
- 3 will do.
- 4 So as far as saying well, you
- 5 know, we're in a position here where we have
- 6 ammunition, you can tax these people, they don't
- 7 even want to consider it, it just doesn't make
- 8 sense.
- 9 Anyway, I'll leave it at that.
- 10 Thank you.
- 11 CHAIRPERSON GRIFFITHS: Okay,
- 12 well, thank you very much, Mr. Davis.
- So we have a final question or
- 14 statement from Ms. Wheeler, and then I think, bear
- 15 with us, the panel have one or two more questions
- 16 for Nalcor and then that will wrap up the session.
- Ms. Wheeler.
- MS. WHEELER: Sorry, I've got
- 19 three questions actually.
- 20 Mr. Bennett, you brought up about
- 21 the coast wanting the convenience of electric heat,
- 22 in your presentation earlier. I was somewhat
- 23 surprised last week to hear Premier Dunderdale
- 24 mention transmission to the north and south coast.
- 25 Is this close to reality and has

1	any of that been put into your forecasts?
2	MR. G. BENNETT: You're right, she
3	did bring it up. She said that, you know, we
4	wanted to re-evaluate that business case. And
5	certainly, as I understand the situation I've
6	been sort of out of head office for a little while
7	now, but the situation with respect to the Voisey's
8	Bay mine is an interesting question there and how
9	it affects the business case. So that's something
10	that we'll unfold hopefully over the coming months.
11	In respect to the demand of those
12	communities in our forecast, it would be a very
13	relatively small amount in the forecast and it
14	would sort of almost get lost in the rounding in
15	terms of the availability of production from the
16	project.
17	But certainly if it did happen,
18	and we certainly would like to see it happen, yeah,
19	we'll be able to accommodate that. And it would
20	simply mean that some of our short-term exports
21	would not be sold into those markets and we would
22	just simply use it energy domestically.
23	So whether that was for those
24	developments or some other activity that took place

in Labrador, we would just stop selling in the

- 1 short term and use it energy here in the region.
- MS. WHEELER: Last week the Quebec
- 3 regulators, energy regulators, upheld their earlier
- 4 decision to deny transmission access through
- 5 Quebec.
- 6 How does that impact your
- 7 transmission to markets now? Like, are you looking
- 8 -- is this going to be -- is this route to Emera,
- 9 is that going to be the only method now or is --
- 10 what's going to happen there?
- MR. G. BENNETT: That's a good
- 12 question. We don't see it that way. I mean,
- 13 certainly Hydro Quebec draws energy, has an
- 14 obligation to deliver open access. They do have a
- 15 tariff. We do use their service in other aspects
- 16 of our business. They have an obligation to
- 17 deliver the service.
- We're going to look at the
- 19 decision that came back from the Régie de l'energie
- 20 in respect of our application for revision and
- 21 we'll look at the appropriate steps to be taken
- 22 there.
- We have other applications for
- 24 transmission service in their queue. We fully
- 25 expect that we will get service from HQT if in fact

1	we need it.
2	MS. WHEELER: Okay.
3	MR. G. BENNETT: So that door is
4	there. They have an obligation to provide the
5	service, and we expect to get that.
6	MS. WHEELER: So now this is a
7	really broad question now. If this does go through
8	if everything proceeds to regulatory approval
9	and a decision is being made now by Nalcor and the
10	Province as to whether you're going to actually
11	move forward with this project, how economics
12	aside like, we all know the business case, but
13	economics aside, is there any other factors that
14	you're going to be considering if this like to
15	sanction this project, are any of these
16	considerations that are coming through on this
17	panel going to be considered?
18	MR. G. BENNETT: Well certainly
19	the outcome of the environmental assessment process
20	recommendations that are made by the panel,
21	conditions that are applied by the appropriate
22	regulators at the federal and provincial level, I
23	mean, those are those have to be considered in
24	our planning and they'll be an important part of

our planning moving forward, no question about

1		
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- 2 And the other issues around us
- 3 that unfold, you mentioned the potential for some
- 4 other demands, those will all have to be factored
- 5 into our thinking. I mean, it's an important --
- 6 those are definitely important considerations. And
- 7 certainly any obligations for continued monitoring
- 8 and adaptive management are fundamentally part of
- 9 our planning.
- 10 The other thing I can add there is
- 11 that our consultation efforts will continue. As we
- 12 move to a different phase of the project we will
- 13 continue to be in the community, we will be
- 14 continuing to with community groups, with
- 15 individuals, with stakeholders, with Aboriginal
- 16 groups and continuing our planning.
- 17 So if we look at sort of the
- 18 consultation continuum that is ongoing through this
- 19 process, into our further detailed planning, into
- 20 construction and into operation.
- 21 So on the multiple work plans and
- 22 work phases that we have for the project, be it
- 23 environmental or Aboriginal consultation, our
- 24 engineering, procurement, construction activities,
- 25 those are all important reasons for us to continue

- 1 to work with the community, and also our commercial
- 2 work with other developers as they advance their
- 3 plans in the region.
- 4 So, yeah, I think we'll be here
- 5 for a long time.
- 6 CHAIRPERSON GRIFFITHS: Thank you
- 7 very much, Ms. Wheeler.
- Now, we're going to -- I'm sorry,
- 9 I know it's one o'clock and you've been sitting a
- 10 long time, but we do need to just finish off by
- 11 allowing the panel to ask a few more questions to
- 12 wrap up.
- 13 CHAIRPERSON CLARKE: There's two
- 14 areas of questions that maybe you could help me
- 15 better understand. That would be my question; can
- 16 you better help me understand those two areas.
- 17 One is that I understand that the
- 18 utility and the way you're looking at this is that
- 19 in terms of satisfying the island you need to have
- 20 the least-cost alternative. And I have difficulty
- 21 understanding in any least-cost alternative that
- 22 doesn't include the really cheap power from
- 23 Churchill Falls after 2041 being factored into the
- 24 system, like it's two or three mills or something
- 25 like that.

1	So maybe you could can you help
2	me better understand that one?
3	And the second one is related to
4	one of the questions that was asked earlier, and
4	one of the questions that was asked earlier, and
5	this has to do with the access through Quebec,
6	because, as I understand it, the Gull Island
7	project on a per unit basis is hands down a cheaper
8	generating source then the Muskrat Falls one.
9	And if you were sure about having
10	the export through export access through Quebec
11	for Gull Island, then obviously Gull Island would
12	be a much cheaper alternative for the province then
13	Muskrat Falls.
14	So it has to be related to the
15	timing and the confidence that one has with respect
16	to the access through the west.
17	That's my understanding, so if you
18	again, if you can help me better understand that
19	dilemma, that would help, too.
20	MR. G. BENNETT: All right.
21	Thanks for those.
22	I'll try to put some context
23	around the 2041 situation.
24	I quess if we look at the energy

that's being sold from Churchill Falls today and if

- 1 we look at sort of the total portfolio, it's under
- 2 contract right now. In 2041, we could pull it
- 3 back. We could continue to sell it to Hydro
- 4 Ouebec. There could be a different price.
- 5 But I guess where I'm going with
- 6 that is that the 30 terawatt hours that are
- 7 currently exported from Churchill Falls are
- 8 committed to a market. And whether, you know, you
- 9 switch -- you know, you switch production from
- 10 Churchill Falls to domestic and you export Muskrat
- 11 Falls, because you'd still look at the demand in
- 12 the marketplace and say yes, at that point in time,
- 13 given the importance of that Churchill Falls
- 14 facility as an export opportunity, yeah, you might
- 15 in the context of redistributing benefits -- you
- 16 may say, okay, well, I'll take some Churchill Falls
- 17 power back and use that domestically.
- 18 But then you've created an
- 19 opportunity to sell Muskrat or Gull Island into the
- 20 other market. So I think maybe it's not a question
- 21 of reducing the size of the pie, but just putting
- 22 different pieces in different places.
- The value proposition from the
- 24 total portfolio would still be the same.
- 25 CHAIRPERSON CLARKE: Yes. But

- 1 that was exactly my point, that in terms of having
- 2 the least cost for the Newfoundland consumer, which
- 3 was the ---
- 4 MR. G. BENNETT: Right.
- 5 CHAIRPERSON CLARKE: --- outcome
- 6 we've been talking about, it would seem to be a lot
- 7 better to sell relatively expensive Muskrat Falls
- 8 power somewhere else and have relatively cheaper
- 9 power from Gull Island.
- MR. G. BENNETT: Okay. But ---
- 11 CHAIRPERSON CLARKE: From
- 12 Churchill Falls.
- MR. G. BENNETT: From Churchill.
- 14 That might happen, but the market values in both
- 15 places probably end up with the same margin.
- 16 The other point, I guess, is that
- 17 Muskrat Falls would be close to being -- you know,
- 18 its financing would be close to being paid off at
- 19 that point in time as well. So we look at a 30-
- 20 year financing period, you're getting to the point
- 21 where Muskrat Falls is almost paid down as well.
- 22 So it -- you know, again, we get
- 23 back to that distribution of benefits. Does the
- 24 province want to say well, you know, we like that
- 25 return on equity and we're going to continue that

- 1 to provide a conservation signal or do you say,
- 2 okay, well, you know, we're going to take it right
- 3 back down to, you know, the fully-recovered cost.
- 4 So I think where I'm going is that
- 5 the benefits are still there. It's just a question
- 6 of how they're distributed between ratepayers and
- 7 taxpayers.
- 8 And I quess the -- you know, sort
- 9 of the question on Muskrat versus Gull, yeah, I
- 10 mean, I think it's fair to say that if the
- 11 transmission access for -- you know, through Hydro
- 12 Quebec were there right now and you could see that
- 13 path today, we'd say, yes, you know, probably Gull
- 14 has attractive unit costs and we may want to go in
- 15 that direction.
- 16 But it's a trade-off between, you
- 17 know, the continuing to plan and having certainty.
- 18 And Muskrat -- you know, Muskrat is a good project.
- 19 There's no question about that.
- 20 Its costs, its unit costs, are not
- 21 far off Gull Island. I'd characterize Gull as a
- 22 great project from a cost perspective.
- But you know, on the other hand,
- 24 Muskrat Falls is a shorter construction period,
- 25 requires a smaller capital expenditure at this

- 1 point in time compared to Gull, and there's a
- 2 school of thought that says it's okay to, you know,
- 3 take the smaller piece and then take the larger
- 4 project a little bit later.
- 5 But it is a bit of a trade-off
- 6 between having, you know, certainty and being in a
- 7 position where we actually have the -- all the
- 8 requisite conditions for Muskrat comparing to
- 9 continue to advance our planning activity, you
- 10 know, in light of the bigger Gull Island one.
- 11 If you defer -- you know, as you
- 12 continue to defer the project, though, you may find
- 13 that the economic advantage that Gull has begins to
- 14 get diminished because you're -- you know, you're
- 15 still continuing to spend on fuel for Holyrood and
- 16 you're -- you'll be later, you know, replacing that
- 17 cost on the other side.
- 18 CHAIRPERSON CLARKE: Okay, thank
- 19 you.
- 20 MEMBER JONG: I've got one last
- 21 question, and this is -- really, it's for me to
- 22 help me figure out something that I suspect is very
- 23 straightforward, so -- and it's not really tied to
- 24 what we've been talking about today, but it's been
- 25 bothering me all the length of this.

1	It's the change in the
2	transmission lines from the original plan to the
3	new plan. They're bigger and there are of more
4	them, and I don't understand why.
5	MR. HUMPHRIES: Okay. When we
6	look at the transmission configuration between
7	with the 3,000 megawatt development, which would be
8	Muskrat and Gull, there's no question we need a 735
9	transmission link to get that amount of power to
10	move it west.
11	As we look at the smaller 824
12	megawatt Muskrat, we still need a connection
13	between Churchill Falls and Muskrat Falls, but the
14	amount of power that we will be moving will be
15	less.
16	So we do not require the 735, but
17	we do require two circuits to cover off the event
18	when we lose one circuit. We have to maintain a
19	link between Churchill Falls and Muskrat for system
20	stability reasons to ensure that we don't have a
21	contingency shutdown on the system.
22	So when we look at the economics
23	of two 345-kV lines as opposed to two 735-kV lines,
24	it's cheaper to pre-build the at 345 and upgrade
25	to 735 in the future if needed or add additional

1	345	kV	circuits.

- 2 MEMBER JONG: I guess I had --
- 3 originally it was -- there was one 231 for Muskrat
- 4 to Gull Island and one 735 one from Gull Island to
- 5 Churchill Falls.
- 6 MR. HUMPHRIES: Yeah, well, that
- 7 was when -- yes, to move Muskrat Falls up to Gull
- 8 Island. At that stage, the converter station and
- 9 all coming to the island would be at Gull Island as
- 10 opposed to Muskrat Falls. And for that short
- 11 distance, you could move that amount of power over
- 12 230 kV lines.
- But when we look at the connection
- 14 all the way back to Churchill Falls, 230 kV is not
- 15 an option.
- 16 MEMBER JONG: All right.
- 17 Thank you.
- 18 CHAIRPERSON GRIFFITHS: Okay.
- 19 I've just got a couple of I think very quick
- 20 questions, and I think Mr. Clarke has a question on
- 21 a totally different issue, but a quick one.
- 22 So my two questions are -- my
- 23 first one is about tidal. Mr. Bennett, you've
- 24 dismissed it rather out of hand, I thought.
- Do you want to qualify that at all

- 1 in terms of when you think -- whether you think at
- 2 some point you could have some interest in tidal?
- 3 Is it because you think that tidal
- 4 -- you believe tidal is not ready right now that
- 5 you're dismissing it, or -- if you could just give
- 6 me a little bit more sense -- know a little bit
- 7 about what's going on in Nova Scotia and other
- 8 places with regard to demonstration.
- 9 Clearly there have been some
- 10 problems, but also some successes.
- MR. G. BENNETT: And I would agree
- 12 that, you know, that there are -- you know, we're
- 13 seeing both sides of it.
- I guess the challenge is when we
- 15 look at hydro projects in general that are well
- 16 established as technology and I think, you know,
- 17 fundamentally, we look to the basic physics of the
- 18 hydro facilities, you know, we're interested in a
- 19 couple of things.
- We're interested in flow and we're
- 21 interested in head of water available. And that's
- 22 a direct function to the power that's produced.
- So in that light, you know, we're
- 24 sitting here with two excellent hydro projects.
- 25 And I think that in the longer term, these other --

- 1 and I know that there's been, you know, a
- 2 considerable amount of frustration expressed
- 3 through this proceeding in terms of our view of
- 4 other alternatives.
- 5 And when we look at it from an
- 6 engineering perspective from the standards of
- 7 reliability that are expected in the business, the
- 8 economic pressures, the price expectations that all
- 9 of our customers have and all of our markets have,
- 10 you know, we look at, I guess, a couple of things.
- 11 First of all, when we make
- 12 technology decisions even in respect of this
- 13 project, we are -- we take a very conservative view
- 14 to proven and reliable technologies, and that's an
- 15 important part of our thinking.
- And I think that, you know, if I
- 17 turn to Mr. Henderson and Mr. Humphries, they would
- 18 say that those are important reasons why we keep
- 19 the lights on. Generally speaking, we take a very
- 20 conservative view to -- you know, to all aspects of
- 21 the business.
- 22 And you know, for example, our
- 23 loss of load hours in the generation expansion plan
- 24 is a very conservative number. It's somewhat less
- 25 than three hours a year, which, on its face,

1 doesn't sound like very much, but it's sort	1 d	doesn't	sound	like	verv	much,	but	it's	sort	of
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- 2 representative of our view of the business.
- 3 You know, wind is frustrating
- 4 because it doesn't blow at the exact right times.
- 5 So it will be important for us to
- 6 see a track record. And I would agree that if you
- 7 look at the Strait of Belle Isle, I mean the
- 8 currents in the Strait of Belle Isle are fairly
- 9 significant. There's a good current there. But is
- 10 it at the point where it can displace either of
- 11 these projects for small hydro, I think that
- 12 remains to be seen.
- 13 Certainly look at all of those
- 14 renewables; they are in the energy plant. They are
- 15 there as opportunities. The province would
- 16 certainly say if those are good resources to
- 17 develop and they compete on an economic footing
- 18 with wind or small hydro, whatever else is
- 19 available because we have interconnection and
- 20 greater storage in the system. I look at those as
- 21 definitely opportunities.
- 22 But I guess we take a conservative
- 23 view today when we look at and we're trying to say
- 24 okay, how do they compare to the project that we're
- 25 advancing here and how do they stack up against

- 1 Lower Churchill, and in that light, we're not there
- 2 yet, and I think that was probably the message that
- 3 we're trying to deliver.
- 4 We're certainly not ruling them
- 5 out as opportunities. They're covered in the
- 6 energy plan. If you look at that energy warehouse
- 7 graphic that we've used in a couple of
- 8 presentations, they're on there and they will be
- 9 looked at, but just sort of in the economic
- 10 hierarchy and the feasibility hierarchy, technical
- 11 and operational, hydro, large-scale hydro with
- 12 access to storage is front and centre and then the
- 13 others, the others fit into the portfolio.
- So hopefully that can put some
- 15 context around that.
- 16 CHAIRPERSON GRIFFITHS: Thanks.
- 17 My second question is line loss.
- 18 Mr. Hull, I think you talked about line loss when
- 19 you were talking about the cost of repairs and you
- 20 said five percent loss -- line loss that would have
- 21 to be factored into the cost.
- 22 Can you tell me, give me -- just
- 23 tell me a little bit about how line loss is
- 24 proportional to length of line? Is there a nice
- 25 handy little thing that you can ---

1	MR. G. BENNETT: I might start and
2	then we'll get Mr. Humphries on this one. But
3	certainly it is proportional to the distance. It
4	is also a function of the conductor size that we
5	use on the transmission line.
6	Generally speaking DC transmission
7	is more efficient then AC transmission, but you
8	incur some incremental losses in the converters
9	when you go from AC to DC and from DC back to AC.
10	So the long and the short of it is
11	that it's an aspect of the transmission system. It
12	is optimized. You look at the cost of energy, you
13	look at the value of that energy and you compare it
14	to the capital cost of increasing the capacity of
15	the system.
16	That's one of the reasons why for
17	longer distance generally you increase the voltage.
18	It's one important way to reduce the current and
19	therefore reduce the losses.
20	It's five percent is probably
21	not an unusual number. If we look at the Hydro
22	Quebec system, for example, that's the kind of
23	number that they see in Hydro Quebec trans-energy
24	system. So from generator to the delivery point in
25	their system they would see about five percent

]	[_	losses.	

- 2 So it's something that we'll
- 3 engineer and if we look at the various aspects of
- 4 the system, we can -- by moving around transmission
- 5 lines and where we make interconnections, we can
- 6 have a big impact on that.
- 7 That's one of the reasons that the
- 8 DC link that we're talking about for the island
- 9 will go right to Soldiers Pond. So it's more
- 10 efficient to move that block of power to the Avalon
- 11 Peninsula using DC transmission then to go further
- 12 back and then transmit with AC.
- Paul, if I can turn to you; you
- 14 may have some more comments on this.
- 15 CHAIRPERSON GRIFFITHS: Well, let
- 16 me just ask the following -- it's just the question
- 17 you may want to -- so I understand that there's
- 18 various things that you can do to change that, but
- 19 in a very rough sense if you lose five percent
- 20 because you take the power from Muskrat Falls to
- 21 Soldiers Pond, but if you were going from Gull
- 22 Island double the distance, could you avoid it
- 23 being 10 percent?
- MR. HUMPHRIES: Well, there's a
- 25 lot of factors there I guess and the relationship

- 1 is not linear, that's the key. On a given
- 2 transmission line at a given voltage, if you double
- 3 the load, the losses are going to go up by a factor
- 4 of four.
- 5 So what you would look at, we
- 6 would do an optimization based on the load on that
- 7 line and the anticipated load over its life and you
- 8 can do things to reduce it. You can put a larger
- 9 conductor in so that there's less current and lower
- 10 losses. You can increase the operating voltage.
- 11 And you would do an optimization to come up with an
- 12 optimum for the cost you're putting in to get the
- 13 minimum losses till, you know, that you get a break
- 14 even.
- 15 It doesn't make any sense to put
- 16 in more money to save the power that's going to
- 17 cost -- it costs more than market value to do that,
- 18 so we do that type of optimization.
- 19 So in theory you can bring the
- 20 losses down probably in the two percent range. In
- 21 reality once they get much beyond 10 percent you're
- 22 going to have other operating problems. So you
- 23 generally optimize somewhere in between the two and
- 24 10 percent range and five is not a bad stop to fall
- 25 out of.

1	CHAIRPERSON GRIFFITHS: Thank you.
2	Mr. Clarke?
3	CHAIRPERSON CLARKE: Thank you.
4	You'll probably be happy to know
5	that my question is about caribou, and Mr. Tripper
6	I don't think is here, but anyway you can think
7	about it and maybe you could do something by four
8	o'clock today, and if it's not new information you
9	can do it tomorrow.
10	But the question had to do with if
11	there's like a simple map, say, of Labrador and
12	Quebec, if you could show on it the normal ranges
13	of the sedentary herds, like the Lac Joseph Herd
14	and the Red Wine Mountain Herd and the George River
15	Herd, on that map.
16	And at the same time also indicate
17	where the George River Herd crosses the Churchill
18	River Valley, and then to the extent that you know
19	it, how far south of the Churchill River does the
20	George River Herd go. You may not have completely
21	accurate information but just some indication of
22	that. That's the information I want.
23	MR. G. BENNETT: We'll take a run
24	at that one, thanks.
25	CHAIRPERSON GRIFFITHS: Okay,

1	77	7
1	well,	whew.

- Mr. Bennett, do you want to say a
- 3 couple of words? Probably you've said lots of
- 4 words but you might have a couple left, if you want
- 5 to say something to reflect on this rather -- this
- 6 session, by all means.
- 7 --- CLOSING REMARKS FROM NALCOR BY MR. GILBERT
- 8 BENNETT:
- 9 MR. G. BENNETT: That's great,
- 10 thanks.
- 11 Actually I think when I reflect
- 12 back on the sort of dialogue we've had here this
- 13 morning, I think we've covered most of the points
- 14 that I wanted to cover off.
- I mean, just really briefly,
- 16 certainly when we look at alternatives to the
- 17 project, there are system and operational
- 18 constraints that are important to us, and I know
- 19 that from a technical perspective when I look to my
- 20 right here, the team from system planning, system
- 21 operations, these are issues that we wrestle with
- 22 day in and day out within the entire company. It's
- 23 an obligation and a responsibility we take very
- 24 seriously.
- 25 So certainly, you know, I'll

- 1 circle back, we're not cavalier on this point.
- 2 These are very important issues in terms of the
- 3 delivery of reliable energy to our customers.
- 4 And insofar as the alternatives
- 5 are concerned, I can certainly appreciate the
- 6 input, the ideas, they are valuable and important
- 7 and they will come in due time, but unfortunately
- 8 we're in a situation where we have some specific,
- 9 technical and operational challenges, and I hope
- 10 we've been able to demonstrate in the dialogue and
- 11 in the material that we filed.
- Those are real issues. I mean,
- 13 those are engineering problems that when you run up
- 14 against the physical constraints in the system,
- 15 those are ones that we take very seriously.
- But certainly we are committed to
- 17 other alternatives. We are not fixated on this
- 18 project. We're fixated on the best project that we
- 19 can come up with and we do see it as being this
- 20 one. It's an important piece of our planning.
- I think we covered that ground
- 22 this morning so I don't want to spend too much more
- 23 time on that because I don't want to turn this into
- 24 a closing submission, but I think those are
- 25 important points.

1	I think Mr. McCarthy, when he went	
2	through the fish assemblage material this morning,	
3	I hope that was helpful to the panel in terms of	
4	putting together and integrating a number of	
5	different issues that we've talked about over the	
6	course of the hearing, and to continue to value the	
7	input from everybody here.	
8	I think that's about all I wanted	
9	to cover, so thank you for that.	
10	CHAIRPERSON GRIFFITHS: Okay, well	
11	thank you very much, Mr. Bennett.	
12	Yes, Mr. Raphals?	
13	MR. RAPHALS: It's almost the hour	
14	this hearing was supposed to end. Would it be	
15	possible to extend the deadline this afternoon to	
16	five o'clock to compensate for that time?	
17	CHAIRPERSON GRIFFITHS: The four	
18	o'clock was a kind of practical time with respect	
19	to the registry, to get things onto the registry in	
20	order that people might have a chance to see them	
21	before tomorrow.	
22	Is there anyone I can consult with	
23	to see if that is possible? Just a minute please.	
24	(SHORT PAUSE)	
25	CHAIRPERSON GRIFFITHS: I'm sorry,	

- 1 Mr. Raphals. I'm sorry about that. We did go on,
- 2 as you say, but I think practically that we picked
- 3 four o'clock as about the latest time we could go
- 4 because it's got to get on the registry and it's
- 5 got to then give people a chance to review it. So
- 6 I'm sorry, I think we're going to stick with four
- 7 o'clock.
- 8 Anyway, so I just want to -- I
- 9 thank Nalcor for making the presentations and for
- 10 preparing those two documents. I imagine you're
- 11 feeling extremely relieved that that's -- you only
- 12 have one more presentation to prepare, so no more
- 13 pesky requests from the panel to deal with, so
- 14 anyway, but thank you for your information, you
- 15 questions.
- I want to thank everybody who's
- 17 present today for this session and who participated
- 18 by asking questions and making statements.
- 19 So this finishes this extra
- 20 session and we meet again tomorrow morning at 9
- 21 o'clock and it's the first of two days of closing
- 22 remarks. So I look forward to seeing you then.
- Thank you.
- 24 --- Upon adjourning at 1:20 p.m./
- 25 L'audience est ajournée à 13h20

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2	CERTIFICATION
3	
4	I, Sean Prouse, a certified court reporter in the
5	Province of Ontario, hereby certify the foregoing
6	pages to be an accurate transcription of my
7	notes/records to the best of my skill and ability,
8	and I so swear.
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10	Je, Sean Prouse un sténographe officiel dans la
11	province de l'Ontario, certifie que les pages ci-
12	hautes sont une transcription conforme de mes
13	notes/enregistrements au meilleur de mes capacités
14	et je le jure.
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