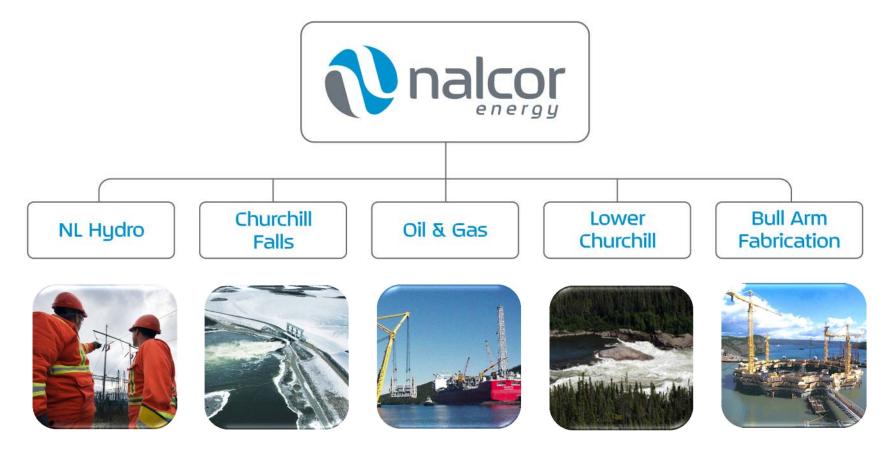
## Presentation to the Board of Commissioners of Public Utilities

February 13, 2012





#### **Corporate Overview**



"To build a strong economic future for successive generations of Newfoundlanders and Labradorians"



#### **Nalcor Team**

- Gilbert Bennett Vice President, LCP, Nalcor
- Paul Humphries Manager System Planning, Hydro
- Paul Harrington Project Director, LCP, Nalcor
- Steve Goudie Manager, Economic Analysis, Nalcor
- Jason Kean Deputy Project Manager, LCP, Nalcor
- Paul Stratton Senior Market Analyst, Hydro



#### **Presentation Outline**

- Load Forecasting
- 2. System Planning Criteria & Need Identification
- 3. Identification of Options & Phase 1 Screening
- 4. Isolated Island Alternative
- 5. Interconnected Island Alternative
- 6. Cumulative Present Worth (CPW) Analysis
- 7. Muskrat Falls and Labrador-Island Link
- Decision Gate Process
- 9. Project Execution
- 10. MHI Report



## 1. Load Forecasting



## **Load Forecasting**

- Systems Planning team regularly assesses supply and demand for electricity & then makes recommendations to ensure system is able to meet demand
- Long lead times for developing new generation and associated transmission infrastructure necessitates longterm planning
- Process culminates in Generation Planning Issues Report.
- 2010 load forecast indicated new generation was required by 2015 to meet capacity deficit
- Next report with DG3 and/or 2013 capital budget process

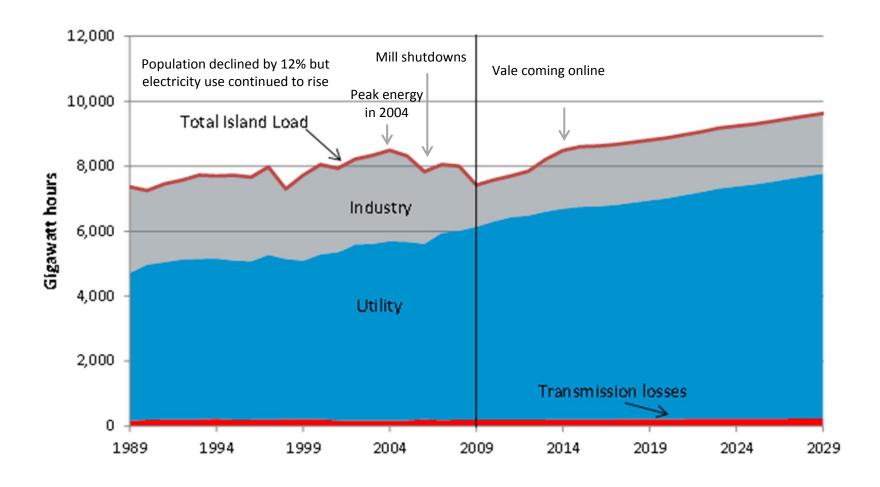


## **Load Forecasting**

- Utility: Econometric demand model, 20 year forecast for Island interconnected load (NP + Hydro Rural)
- Main drivers:
  - Provincial Government's econometric forecast
  - Fuel price forecast
  - Hydro rate projections
- Industrial load requirements through direct customer contact
- Post 2029 forecast by trend with growth adjustments for electric heat saturation



#### 20 Year Forecast to 2029





## **Meeting Labrador Industrial Load**

- Nalcor is in continued contact with the proponents.
- Nalcor has no firm commitments from additional development opportunities.
- Nalcor has surplus energy from Muskrat Falls as well as additional resources to meet industrial development in Labrador
  - Island hydro, Labrador hydro, wind, recall, imports



## 2. System Planning Criteria & Need Identification



## **Generation & Transmission Planning**

- Hydro has existing generation planning criteria designed to meet both capacity and energy requirements
- Transmission planning criteria focuses on bulk electricity system, terminal and sub-stations considering contingencies, back ups and emergencies
- Existing criteria optimized with minimal adaptations for isolated system



## Strategist

- Software used by many utilities including Hydro to enable decision making
- Performs generation system reliability analysis
- Projection of costs simulation and generation expansion analysis
- Produces the least cost generation expansion plans and Cumulative Present Worth (CPW)
- CPW is the present value of all incremental utility capital and operating costs incurred to reliably meet a specified load forecast given a prescribed set of reliability criteria.



## **Key Inputs to Strategist**

- Planning load forecast
- Time period
- Load shape
- Escalation
- Fuel prices
- WACC/Discount rate
- Capital cost estimates
- PPAs

- ServiceLife/Retirements
- O&M costs
- Thermal heat rates
- Generation capacity & energy capability
- Asset maintenance schedules
- Forced outage rates



# 3. Identification of Alternatives & Screening



#### **Identification of Alternatives**

- Considered a broad portfolio of supply options to meet future needs
- Included indigenous resources, fuel imports, and importing energy from outside NL
- Proper planning of the province's electricity system must be based on proven technologies where the risks are reasonable the the probability of success is high.



#### **Identification of Alternatives**

- Phase 1 Screening
  - Initial screen of options with highest potential to ensure effective expenditure of ratepayers' money
- Phase 2
  - Development of optimized least cost generation expansion plans in Strategist for the supply options that have advanced through phase 1 screening



## **Phase 1 Screening Principles**

Five key criteria used to evaluate generation supply options

- Security of supply and reliability
- Cost to ratepayers
- Environment
- Risk and uncertainty
- Financial viability of non-regulated elements



## **Phase 1 Screening Results**

- Alternatives that passed screening grouped into two broad categories:
  - **Isolated Island**: Electrical system on the island continues to operate in isolation of NA grid. New generation capacity limited to what can be developed on the island
  - Interconnected Island: Utilizes generation sources predominantly off the island and depends on at least one transmission interconnection



## **Phase 1 Screening Results**

Power Generation Option	Isolated Island	Interconnected Island		
Nuclear				
Natural Gas				
Liquefied Natural Gas (LNG)				
Coal				
Biomass				
Solar				
Wave/Tidal				
Electricity Imports	N/A			
Labrador Hydroelectric	N/A			
Transmission Interconnection	N/A			
Combustion Turbines (CTs)				
Combined Cycle (CCCTs)				
Wind				
Island Hydroelectric				



#### Phase 2

- Strategist was used to optimize generation alternatives in each category
- The optimized, least-cost expansion plans are finalized for each category as determined by Strategist:
  - 1. Isolated Island Alternative
  - 2. Interconnected Island Alternative



## Conservation and Demand Management (CDM)

- Response to CDM programs and initiatives to date modest and lagging targets
- Nalcor will continue pursuing conservation and energy efficiency measures
- Due to uncertainty of outcomes, Hydro has not incorporated CDM savings targets into its load forecast, or considered it as an alternative to a new source of generation
- Completed sensitivities due to early stage of CDM programs



## 4. Isolated Island Alternative

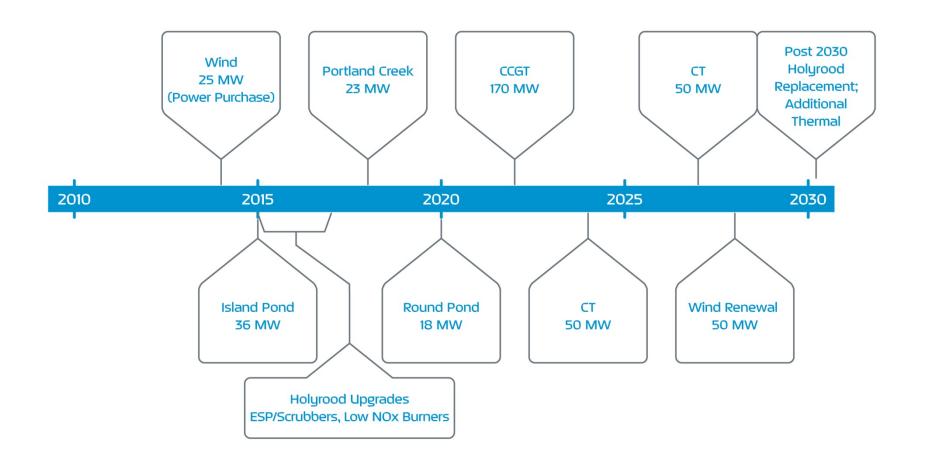


#### **Isolated Island Alternative**

- Involves proven technologies and supply options that:
  - Passed initial screening
  - Have been sufficiently engineered to ensure they can meet reliability, environmental and operational requirements
- Heavily dependent upon thermal generation
- High level of certainty that elements can be permitted, constructed and integrated successfully with existing operations



## **Isolated Island Alternative** (2010-2030+)

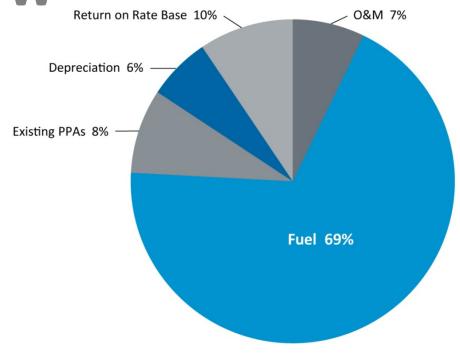




**Isolated Island CPW** 

(2010\$, millions)

Alternative primarily driven by fuel



			Existing		Return on	
	O&M	Fuel	PPAs	Depreciation	Rate Base	Total
Isolated Island	\$634	\$6,048	\$743	\$553	\$831	\$8,810
% of Total CPW	7.2%	68.7%	8.4%	6.3%	9.4%	100%

Source: Nalcor response to MHI-Nalcor-1



#### **Fuel Forecast**

- Beyond PIRA forecast (20 yrs), fuel price held constant in real terms.
- 2010-2025, Compound Annual Growth Rate (CAGR) ranges from 3.5-4.5% depending on fuel
- NEB and EIA forecasts which extend to 2035 are consistent with our forecast
- MHI tested at 1% above and 1% below with no material change in the CPW



## **Holyrood Thermal Generating Station**

- 40+ year old oil fired facility does not have environmental control equipment
- Energy Plan environmental commitments for electrostatic precipitators and scrubbers for SOx, and particulate - \$582M
- To address nitrous oxide (NOx) emissions, low NOx burners included - \$20M
- These measures total cost \$602M will not address greenhouse gas (GHG) emissions
- Life extension costs from 2016-2029 \$233M



## 5. Interconnected Island Alternative



#### Interconnected Island Alternative

- Muskrat Falls hydroelectric generating facility (824 MW) and 900 MW Labrador-Island Transmission Link
- Average annual production of 4.9 TWh
- Holyrood production displaced by 2021 and generators will operate as synchronous condensers, providing voltage support on the eastern Avalon Peninsula

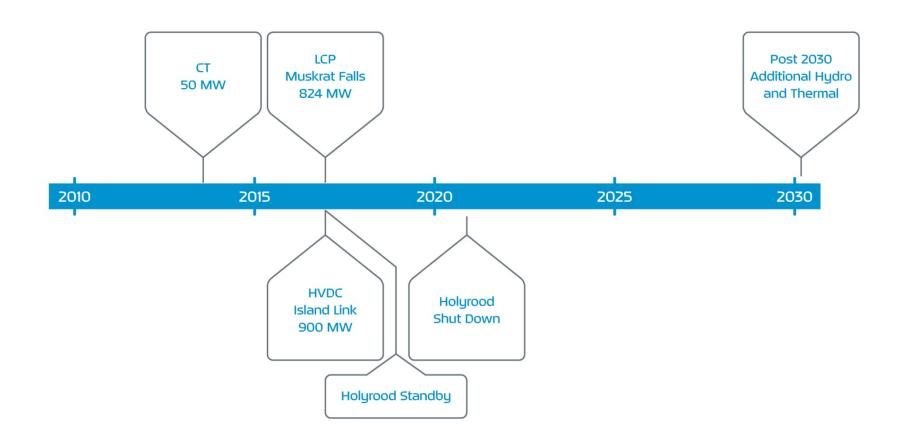


#### Interconnected Island Alternative

- Involves proven technologies and supply options
- Predominantly driven by renewable energy
- Includes thermal generation post 2033 driven by capacity shortfalls, not energy shortfalls
  - very little fuel exposure
- Eliminates dependence on fuel and volatility of fuel pricing for energy and removes exposure to GHG emissions and carbon costs



#### **Interconnected Island Alternative**





#### **Interconnected Island Transmission**

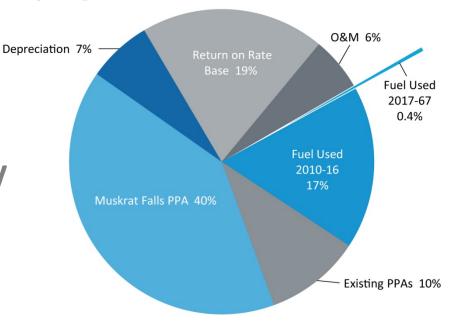
- Construction of 900MW HVdc transmission line from Labrador to the island
- Installation of converter station at Soldiers Pond avoids construction of 230kV transmission lines
- Conversion of Holyrood generators to synchronous condensers
- Analysis shows need to replace circuit breakers at Bay d'Espoir, Holyrood, and Hardwoods



Interconnected Island CPW

(2010\$, millions)

Alternative primarily driven by renewable energy



	O&M	Fuel 2010 - 2016	Fuel 2017- 2067	Existing PPAs	Muskrat Falls PPA	Depreciation	Return on Rate Base	Total
Interconnected Island	\$376	\$1144	\$25.5	\$676	\$2,682	\$450	\$1,297	\$6,652
% of Total CPW	5.7%	17.2%	0.4%	10.2%	40.3%	6.8%	19.5%	100.0%



# 6. Cumulative Present Worth Analysis



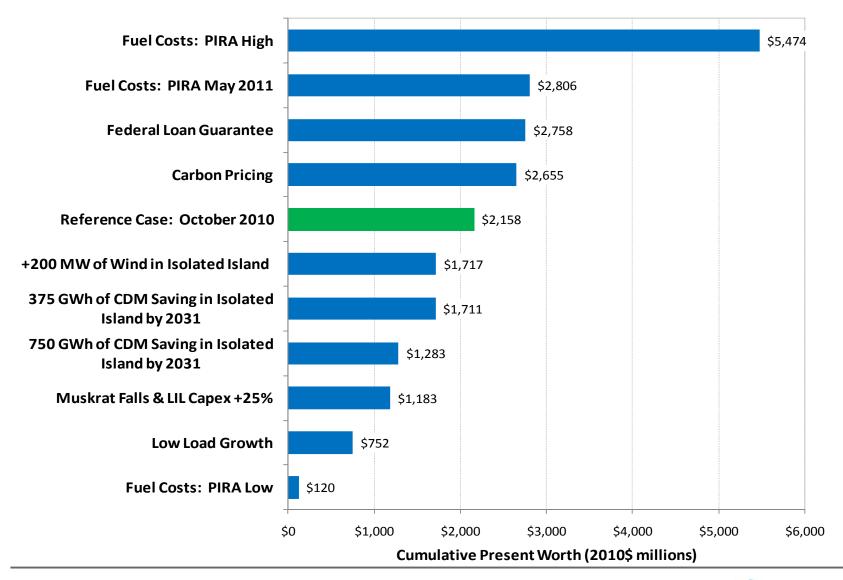
## **Comparison of CPWs**

CPW Component	Isolated Island	Interconnected Island	Difference	
Operating and Maintenance	\$634	\$376	(\$258)	
Fossil Fuels	\$6,048	\$1,170	(\$4,878)	
Existing Power Purchases	\$743	\$676	(\$67)	
Muskrat Falls Power Purchases	NA	\$2,682	\$2,682	
Depreciation	\$553	\$450	(\$103)	
Return On Rate Base	\$831	\$1,297	\$466	
Total CPW	\$8,810	\$6,652	(\$2,158)	

Source: Nalcor response to MHI-Nalcor-1: Figures are present value 2010\$M



#### **Sensitivities**

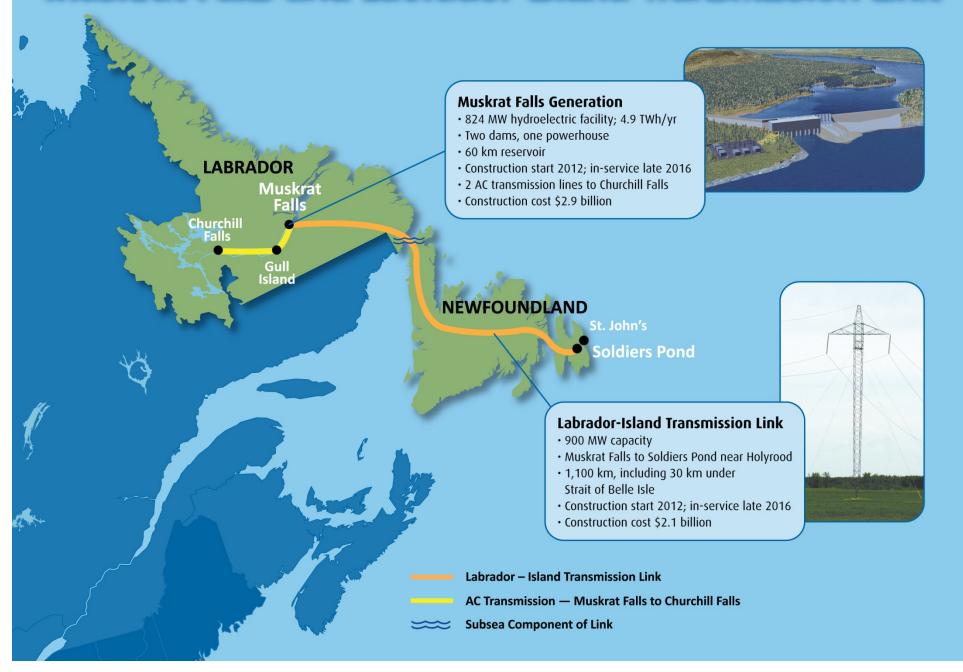




## 7. Muskrat Falls Project Overview



#### Muskrat Falls and Labrador-Island Transmission Link

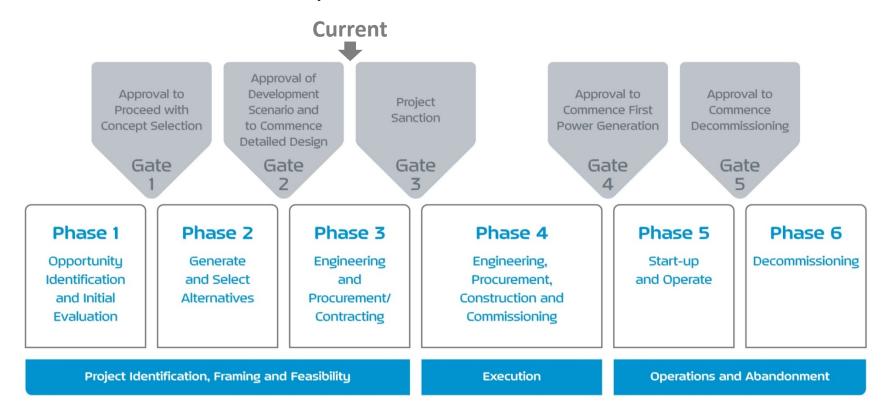


### 8. Decision Gate Process



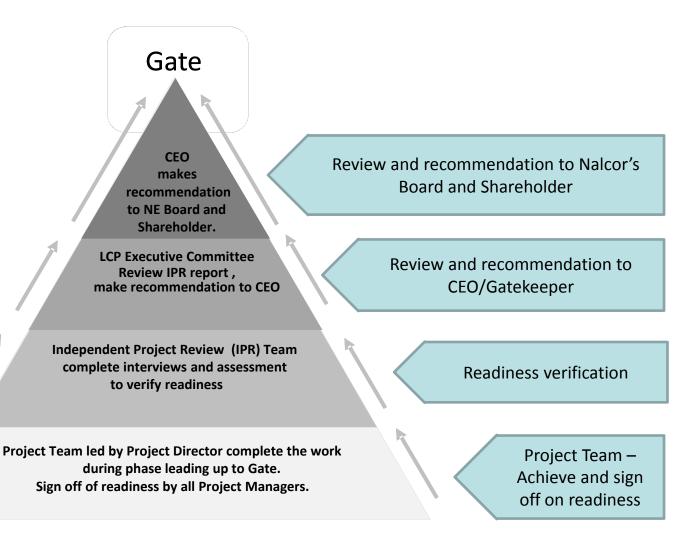
#### **Decision Gate Process**

Purpose: provides checks and balances that Decision Makers require to demonstrate an acceptable level of readiness has been achieved.





#### **Decision Process**





### **Project Readiness**

- Reviewed in the following areas:
  - Business: Formal agreements, financing, governance, funding, CPW, system planning, system integration, facility operations
  - Project Execution: Project management and controls, technical/engineering and design, construction execution, contracting and procurement, health safety and environment, operations and maintenance
  - External: Regulatory, environmental, authorizations and, aboriginal, independent and other reviews



### **Activities Leading to DG3**

- Engineering to increase the project definition and obtain a Class 3 estimate
- Procurement and contracting of long lead items
- Aboriginal consultation and agreements
- Environmental release
- Commercial and financing terms
- System integration planning
- Operations, reliability and regulatory compliance



# 9. Project Execution



#### **Overview**

- Experienced Team
  - Significant Canadian and international project execution experience on Nalcor MF/LIL Owner Team (100+)
  - Supplemented by experienced international EPCM contractor (SNC-L)
  - Combined with 35 years hydro generation and transmission operational experience at Nalcor
- Using Proven Practices
  - Front End loading improves the project cost and schedule predictability
  - Independent reviews by IPA, IPR, Navigant and MHI confirm use of best practices



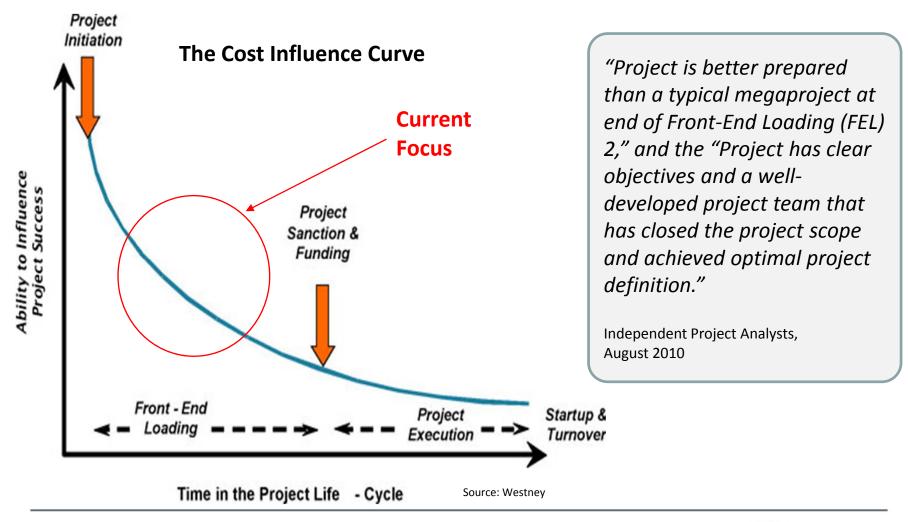
### **Project Success Factors**

- Clear project scope definition
- Solid Project Execution Plan
- Realistic cost estimate basis
- Optimal contracting strategy
- Use of proven technology
- Strong owner team applying project controls



### **Front-end Loading**

Highest ability to influence project success occurs early in the process





# MF capital cost is driven by favourable construction characteristics

<b>Key Element</b>	Muskrat Falls Site Characteristics
Geotechnical Conditions	<ul> <li>Competent bedrock (Canadian Shield) exposed / near surface</li> <li>Minimal overburden to remove and dispose</li> <li>Conditions validated by comprehensive site investigations, thus limited exposure with respect to quantity growth</li> </ul>
Constructability	<ul> <li>All construction materials primarily sourced from site excavations</li> <li>Very good material balance leading to minimal excess material / spoils</li> <li>Mostly conventional concreting methods and equipment, in dry conditions</li> </ul>



# MF capital cost is driven by favourable construction characteristics

Key Element	Muskrat Falls Site Characteristics
Physical Layout	<ul> <li>No peripheral structures (i.e. dykes ) required to create the Reservoir, leveraging Churchill Falls reservoir – no land purchase issues</li> <li>Reliable, predictable flows leading to smaller variations in operating water levels</li> <li>All power structures located at one main site</li> <li>Robust / conventional designs for major permanent structures (Intake, Powerhouse, Spillway, Aux. Dams)         <ul> <li>Conventional or roller-compacted concrete founded on bedrock</li> <li>Generally low-profile dam structures (30 to 40 m high)</li> </ul> </li> <li>No underground works (MF has surface powerhouse)</li> <li>No temporary spillway facilities to be constructed</li> <li>Diversion uses existing topography &amp; permanent structures (i.e. Spillway) rather than expensive temporary structures (e.g. Diversion Tunnels)</li> <li>Conventional equipment (T&amp;G sets, gates, cranes)</li> <li>Access by road from Trans-Labrador Highway</li> </ul>



### Strategic De-risking

#### **Achieved**

- Selection of robust LCC HVdc technology with overload capacity
- SOBI consists of 3 cables including a redundant or spare cable each in separate seabed routes
- Secured SNC-L, a world class EPCM contractor
- Extensive geotechnical baseline
- IBA and Land Claims with Innu Nation
- Pilot program for Horizontal Directional Drilling to confirm production rates prior to bid
- Turbine model efficiency testing program in order to guarantee turbine efficiency and power output

#### **Going Forward**

- Using geotechnical results from Bulk Excavation to achieve firmer prices on Powerhouse contract
- Physical Model Testing to confirm MF plant layout and hydraulics
- Contracting that optimizes competition and synergies
  - Early award of Bulk Excavation Contract to protect schedule
  - Confirming long-lead deliveries and prices
  - Cost certainty through EPC/EPCI and fixed unit price contracts
  - Project Labour Agreements
  - System Engineering / Integration Focus





### **Proven Technology**

Proven technology, no first offs, no scale ups ensures operational integrity

#### MF

- Low-head, no penstocks concrete powerhouse founded on Canadian Shield
- Proven, model tested
   Kaplan turbines well within flow and head raqnge
- Design philosophies based on over 40 years of hydroelectric and transmission engineering, construction and operations
- Conservative efficiency targets supported by equipment redundancy
- Core Nalcor capability

#### **Transmission**

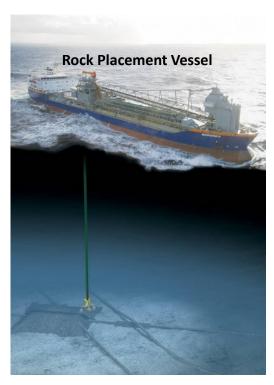
- LCC HVDC technology used in Canada for 40+ years
- Mass Impregnated submarine cables
- SOBI cable protection methods proven offshore East Coast
- Typical HVdc Overland transmission
- Standard HDD technology well with the boundary of design for size and distance
- Conventional AC technology
- Extension of existing Labrador transmission system
- Core Nalcor capability existing lines up to 735 kv



#### **SOBI Crossing**

SOBI cable crossing builds upon team's extensive experience in the design and installation of subsea infrastructure in harsh environments combined with learnings from global cable projects.

- Each of the 3 submarine cables will each have a dedicated horizontally directionally drilled (HDD) conduit to protect the cable from shore and pack ice at the landfall points.
- The conduits will take each cable to a water depth of between 60 to 80m, thus avoiding iceberg scour.
- The cables will then be laid on the sea bed and each protected with a separate rock berm which will protect against fishing gear and dropped objects

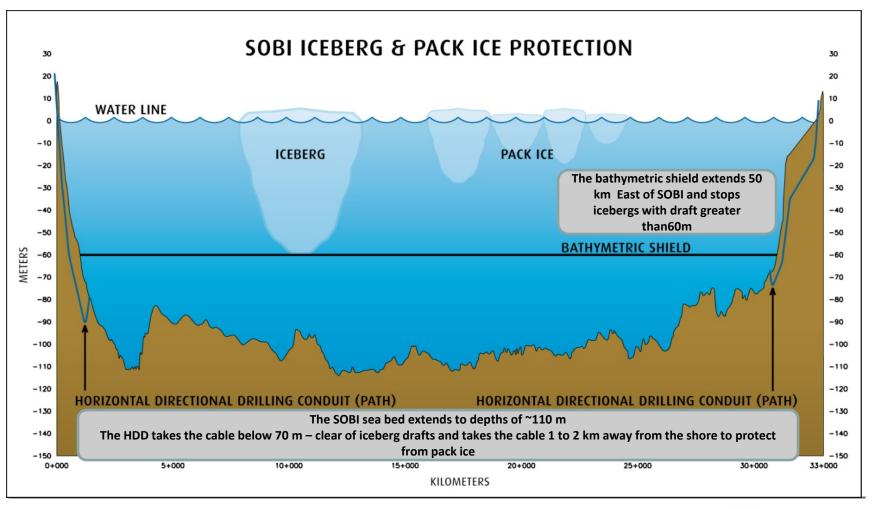








### **SOBI - Iceberg and Pack Ice Protection**



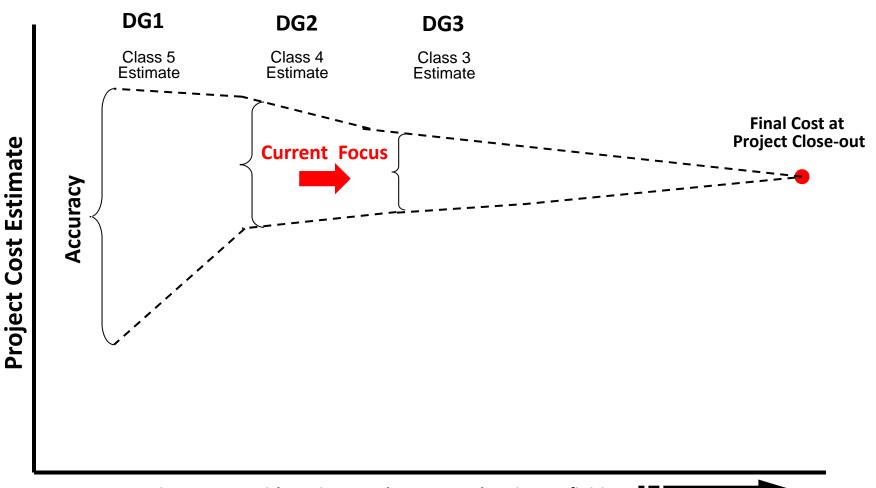


#### **DG2 Cost Estimate Summary**

- Detailed bottom-up estimate carried out
- Capital Cost Estimate Report issued at DG2 documents assumptions, pricing, risks and contingency
- Estimate included quotes from suppliers and equipment manufacturers
- Estimate validated by independent, expert, external consultants
- Escalation factors validated by external consultants
- Detailed engineering work is underway and base estimates, escalation and contingency will be updated at DG3



### Establishing a sound cost basis



Improvement in Accuracy with Design Development and Project Definition



#### **DG3 Estimate Preparation**

□ Permit Register

#### **Output** Input 3 Input 1 Input 2 Input 4 Construction **Definition** Base Methodology **Performance Price** + + **Factors** & Timeline **Factors Factors Estimate** (Scope) **Factors** ■ Design Criteria & ■ Construction Philosophies □ Labor Agreement □ Crew Make-up and Estimate organized Specifications Construction Execution Plan Construction Equip. Assignments by Project, Physical □ General Arrangements □ Constructability Reviews Rates ■ Task durations Component and by & Layouts Construction Schedule ☐ Bid Analysis – T/G, SOBI □ Workface Restrictions **Contract Package** Design Drawings for □ Logistics and Access, incl. Cable, Tower Steel, □ Labor Productivity & □ Documented Basis major components freight forwarding & Accommodations, Road Benchmarks of Estimate towers and hardware marshaling yards ■ Budgetary Quotes – ■ Mobilization Constraints □ Foreign Currency □ Contract Package Dictionary ■ MF rock and concrete various equipment ■ Work Front Stacking Demand quantities from 3D CAD Org. Design and Staff Plans ☐ Site Services Costs – ■ Seasonality Impacts □ Person hours ■ Master Equipment List ☐ Construction Equip. Types catering, air transport ■ Equipment Productivity Trade demands □ Cable List ■ Labor Demand ■ In-Directs Usage □ Cash flows □ Construction Bulks ■ Material Take-offs for ■ Labor Demarcation Prices - Rebar, Cement, □ Offsite Fabrication Construction Bulks ■ In-directs Strategies Diesel, etc. ☐ Site Services Helicopters and Equipment **Specifications** □ Pre-Fabrication Plans Aircrane □ Geotech surveys ☐ Crane & Access Studies Contracting Market ■ WBS & Cost Codes ■ Support Facilities Intelligence - overhead ■ Material Sourcing Strategies and profit ■ Seasonality Constraints □ Foreign Exchange Rates



# 10. MHI Report



#### **MHI Report**

- Nalcor respect MHI's assessment and expertise
- Nalcor values all input and actively seeks issues and risks it needs to consider
- MHI concluded that Nalcor's analysis was reasonable, appropriate and was performed largely in accordance with industry best practices



### **Key Areas Identified by MHI**

- 1. Transmission Line Design Criteria
- 2. System Reliability
- 3. AC integration
- 4. NERC standards



### 1. Transmission Line Design Criteria

- Objective: to ensure reliability remains, at a minimum, consistent with historical experience
- Fundamental principle: will not advance an alternative that does not meet an acceptable level of reliability



### **Transmission Line Design Criteria**

- Nalcor complied with the CSA Standard for "Design criteria of overhead transmission lines"
- LIL was designed to a 1:50 return period, reliability will be consistent with current island system
- System reliability tested for compliance against Hydro's current generation and transmission planning criteria



### **Transmission Line Design Criteria**

- Increasing return period of LIL design to 1:150 reduces probability of failure, but should failure occur, the same number of customers will be without electricity
- Increasing return period solves only one aspect of customer impact – the probability but not the impact of the outage
- Reducing the impact of the outage would have a much higher customer benefit



### **Transmission Line Design Criteria**

- Therefore, if enhancements were deemed necessary, the better cost/benefit option for rate payers is the addition of 50MW CTs.
- Reliability will improve with construction of 230kV line between Bay d'Espoir and Western Avalon – line required in both alternatives
- The addition of the Maritime Link further enhances reliability



### 2. System Reliability

- Transmission planning criteria is evaluated based on deterministic modeling
- Generation planning criteria is evaluated based on probabilistic modeling
- LIL treated as part of the generation analysis because it enables delivery of MF power
- Forced Outage Rate (FOR) is probability that a generating unit or transmission line will not be available for service because of an unplanned event.



### **System Reliability**

- For the Labrador Island Transmission Link (LIL),
   Nalcor assumes a FOR of 0.89% per pole
- Nalcor is implementing a more advanced and comprehensive reliability model that incorporates all components of the LIL HVdc system for DG3



### **System Reliability**

- The LIL probabilistic model for DG3 will incorporate:
  - Transmission line design criteria
  - Continuous overload capability
  - Spare cable in the Strait of Belle Isle crossing
  - Spare converter transformers and smoothing reactors at each converter station



### 3. AC Integration Studies

- For DG2 Nalcor analyzed Teshmont's 1998 integration studies (Exhibit CE 31) for a 800 MW point-to-point HVdc link from Gull Island to Soldiers Pond
- Nalcor also compared the 1998 study to the 2007 study for Gull Island and a 1600 MW, 3-terminal HVdc system to Soldier's Pond and New Brunswick
- Analysis determined point to point link will have similar characteristics, regardless of change in generation source, provided there is a line to Churchill Falls
- As a result, Nalcor had sufficient input data to move through DG2, with the intention of completing full integration studies for DG3



#### 4.NERC Standards

- North American Electric Reliability Corporation:
  - NERC is the electric reliability organization certified by the Federal Energy Regulatory Commission to establish and enforce reliability standards for the US bulk-power system
  - NERC develops and enforces reliability standards under the definition of "good utility practice"



#### **NERC Standards**

- Nalcor has instituted a System Integration Team to investigate all technical, system operations and reliability and regulatory implications for the integration of Muskrat Falls, LIL and the Maritime Link.
- Nalcor is engaging stakeholders including neighbouring jurisdictions and the Northeast Power Coordinating Council to plan its future operating structure, including any requirement for NERC standards
- Objective is to balance requirements with ratepayer interests



# Summary



#### Summary

- NL requires new generation to meet load growth
- Muskrat Falls and Labrador Island
   Transmission Link is least cost solution
  - Most economic and least-cost option
  - Holyrood thermal plant coming off-line and thermal replacement avoided
  - Enhances system reliability and security of supply with interconnection
  - Rate stability for customers over long term

